### STATE OF SOUTH CAROLINA

## PY 2008 EMERGENCY SHELTER GRANTS PROGRAM HANDBOOK (CFDA 14.231)



OFFICE OF THE GOVERNOR
OFFICE OF ECONOMIC OPPORTUNITY
Edgar A. Brown Building
1205 Pendleton Street
Columbia, South Carolina 29201
phone: (803) 734-0662
fax: (803) 734-0356

Ashlie Lancaster OEO Director

Margaret Gibson Senior Manager

Serdaria Bouknight Program Coordinator

#### STATE OF SOUTH CAROLINA

### **EMERGENCY SHELTER GRANTS PROGRAM**

#### **HANDBOOK**

#### PY 2008

#### **Table of Contents**

SECTION I:	GENERAL INFORMATION	PAGE
1. 2. 3. 4. SECTION II:	Purpose Program Description 2.1 Emergency Shelter Grants Program 2.2 Program Clientele 2.3 Local Match Requirements 2.4 Eligible Activities. 2.5 Ineligible Activities 2.6 Performance 2.7 Use Requirement. 2.8 Building and Habitability Standards 2.9 Lead-Based Paint. 2.10 Environmental Review 2.11 Flood Insurance 2.12 Assistance to the Homeless 2.13 Homeless Involvement 2.14 Termination of Assistance 2.15 Client Confidentiality 2.16 Fidelity Bond 2.17 Independent Audit 2.18 Faith-Based Activities  Other Federal Requirements 3.1 Section 504 of the Rehabilitation Act of 1973 3.2 Conflict of Interest  Financial Management Standards  GRANT ADMINISTRATION	. 2 2 2 7 7 7 10 11 11 12 12 13 14
1.	Monitoring	. 16
2.	Performance Reports	

SECTI	ON II:	GRANT ADMINISTRATION cont'd	PAGE
	3.	Financial Management Procedures	
	4.	Special Terms and Conditions	19 19 20
SECTI	5. ON III:	Contracts/Agreements	
1. 2.	<ul><li>ESG</li></ul>		
	B.	ESG Accomplishment Report Form	
	<ul><li>Fisca</li><li>Fisca</li><li>Fisca</li><li>Fisca</li><li>Fisca</li></ul>	OEO Policy Memos  Al/Technical Assistance Memorandum F02-01 REVISED (Procuremental/Technical Assistance Memorandum F-ESG07-01 (Vehicle Acquisinal/Technical Assistance Memorandum F08-01 REVISED (Single Audie Audit Certification Form  Al/Technical Assistance Memorandum F09-01 REVISED (Surplus Problem Al/Technical Assistance Memorandum F-ESG07-02 (Rent—Cost Allow)  Al/Technical Assistance Memorandum F02-05 REVISED (OEO Audital/Technical Assistance Memorandum F03-05 REVISED (Fixed Assistance Memorandum F0	tion) lit Review) operty) oc.)
	D. E. F. G. H. I. J. K.	Federal Register 24 CFR Part 576 OEO ESG Monitoring Tool OEO ESG Risk Assessment Sample Grant Award HUD Definition of Maintenance Memorandum ESG Eligiblity Guide ESG Program Client Intake Form Minority Business Enterprise (MBE) Utilization Report	

#### **SECTION I: GENERAL INFORMATION**

#### 1. PURPOSE

The Emergency Shelter Grants Program Handbook serves as a guide to units of local government and nonprofit organizations participating in the State-administered Emergency Shelter Grants (ESG) Program. This Handbook describes the ESG and outlines the State of South Carolina's operational procedures for administering the program. This handbook does not replace the regulations contained in 24 CFR Part 576, and subsequent amendments, or any other applicable Federal, State and local laws, ordinances and regulations pertaining to the Emergency Shelter Grants Program. It simply highlights and emphasizes grant requirements. Subgrantees must always refer to the regulations and the Grant Agreement in determining what is allowable under ESG.

The Emergency Shelter Grants Program is administered by the Office of the Governor, Office of Economic Opportunity. The Director is Ashlie Lancaster. The Senior Manager is Margaret Gibson. The ESG Program Coordinator is Serdaria Bouknight. Questions pertaining to the administration of the program may be directed to Ms. Lancaster, Ms. Gibson, or Ms. Bouknight at the following address:

State of South Carolina
Office of the Governor
Office of Economic Opportunity
1205 Pendleton Street
Columbia, South Carolina 29201
or by calling (803) 734-0662

#### 2. PROGRAM DESCRIPTION

The South Carolina ESG exists to provide housing assistance to the State's homeless population through community-based shelters that provide an array of services designed to meet the needs of homeless persons throughout the State. The program is designed to accomplish the following:

- to help improve the quality of existing emergency shelters for the homeless;
- to help make available additional emergency shelters;
- to help meet the cost of operating emergency shelters;
- to provide certain essential services to homeless individuals so that these persons have access to a safe and sanitary shelter and to support services and other types of assistance; and
- to alleviate the problem of homelessness through the funding of preventive services and activities and the provision of financial assistance to those "at risk" of becoming homeless.

While meeting the immediate housing needs of the homeless is the program's primary objective, the comprehensive goal of the ESG and other homeless assistance efforts is to prevent or alleviate homelessness and assist in preparing homeless persons for successful transition into permanent housing.

#### 2.1 Emergency Shelter Grants Program

ESG was first enacted under Title V of the US Department of Housing and Urban Development's (HUD's) Appropriation Act for the Fiscal Year 1987 and was fully established by the subsequent Stewart B. McKinney-Vento Homeless Assistance Act in 1988. The program is authorized by Subtitle B of Title IV of the McKinney-Vento Homeless Assistance Act, 42 USC 11301, for the US Department of Housing and Urban Development (HUD) to make grants to states, units of general local government, and private nonprofit organizations for the rehabilitation or conversion of buildings for use as emergency shelter facilities for the homeless and the provision of support services to homeless persons. The McKinney-Vento Homeless Assistance Act has been amended on three occasions: 1988, 1990 and 1992. Each amendment introduced changes geared towards improving the services and programs for the homeless.

#### 2.2 The Program's Clientele

The grant is intended to address the needs of the individuals and families who are homeless or at risk of becoming homeless. According to 42 U.S.C. 11302, the Federal government has defined 'homeless' to mean:

- 1. An individual who lacks a fixed, regular, and adequate nighttime residence, and;
- 2. An individual who has a primary nighttime residence that is either
  - a. A supervised public or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - b. An institution that provides a temporary residence for individuals intended to be institutionalized; or
  - c. A public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.

The term "homeless" does not include any individual imprisoned or otherwise detained under an act of Congress or a state law. The State's one-year goal for the number of homeless individuals to be served is at least 25,000.

At-risk individuals include people who are at imminent risk of losing their housing because they are being evicted from private dwelling units or are being discharged from an institution and have no primary nighttime residence. The State's one-year goal for the number of at-risk households to be provided with preventive services such as rental assistance is 300 households.

Note: The grant is also intended to address the needs of "chronically homeless" individuals, defined by the US Department of Housing and Urban Development (HUD) as:

An unaccompanied homeless individual with a disabling condition who has either been continuously homeless for a year or more OR has had at least four episodes of homelessness in the past three years.

Furthermore, HUD defines a "disabling condition" as:

A diagnosable substance abuse disorder, serious mental illness, developmental disability or chronic physical illness or disability including the co-occurrence of two or more of these conditions. A disabling condition limits an individual's ability to work or perform one or more activities of daily living.

Subgrantees are required to ensure that their clients meet the prescribed HUD definition of homelessness. Intake forms and client files will be reviewed during monitoring visits to ensure compliance with the definition.

#### 2.3 Local Match Requirements

Federal regulations governing the Emergency Shelter Grants Program require a dollar-for-dollar local match. Match may either be in the form of a cash contribution or in other donated resources such as buildings, food, equipment and volunteer services. Volunteer services will be computed at \$5 an hour. [Note: Volunteers providing professional services such as medical or legal services are valued at the reasonable and customary rate in the community.]

While match revenue can be generated in a variety of forms as indicated above, the expenditures of matching funds must be for ESG eligible activities. For example, match may be cash donations; however, this cash must be utilized for ESG allowable activities such as <a href="mailto:shelter">shelter</a> operations, preventive services, and essential services. In the case where cash match is utilized to pay salaries either wholly or in part, timesheets must substantiate hours worked on allowable ESG activities.

Localities are advised that they are solely responsible for meeting the program's match requirements for their proposed project(s). Subgrantees cannot use prior years match for subsequent years or match used for other grants. Matching funds must be reflective of the grant period. The State will not assume any financial responsibility on behalf of the applicant or subgrantee where matching dollars are concerned.

#### 2.4 Eligible Activities

Emergency Shelter Grants Program funds may be used for one or more of the following activities as stipulated in 24 CFR Part 576.21 and subsequent amendments relating to the establishment, maintenance, and/or services of an emergency shelter for the homeless:

1. RENOVATION, MAJOR REHABILITATION AND CONVERSION—24 CFR 576.3 (only for buildings used as emergency shelter housing): Renovations and minor rehabilitation means rehabilitation that involves costs of 75% or less of the value of the building before rehabilitation. Conversion and major rehabilitation means a change in the use of the building where the cost of the conversion and any rehabilitation costs exceed 75% of the value of the building. Value of the building means the monetary value assigned to a building by an independent real estate appraiser, or as otherwise reasonably established. Subgrantees must follow all OEO procurement policies outlined in OEO Fiscal/Technical Assistance Memorandum F02-01-Revised, when procuring professional services. (See Appendices)

Depending upon the nature of the rehabilitation, buildings to be rehabilitated with ESG funds may require an environmental review. The environmental review must be complete and any subsequent requirements met prior to approval of an agency's budget and the release of funds. The environmental review process can take up to 90 days to be completed. Environmental review must be completed for the extensive repair or replacement of items that HUD considers to be fixtures of a structure. A fixture is an object that is physically attached to the building and cannot be removed without damage to the building, and includes systems designed for occupant comfort and safety such as HVAC, electrical or mechanical systems, sanitation, fire suppression, and plumbing. Fixtures also include, but are not limited to, kitchen cabinets, built-in shelves, toilets, light fixtures, staircases, crown molding, sinks, and bathtubs. Likewise the addition of any of these items to a structure where they did not previously exist will also require an environmental review.

**Note:** Lead-based paint work is a renovation/rehab/conversion activity.

**Ineligible** rehabilitation or renovation costs include:

- Acquisition of real property
- New construction
- Property clearance or demolition
- Rehabilitation administration
- Staff training or fund raising activities associated with rehabilitation
- Building maintenance and repairs (See Operations)
- 2. ESSENTIAL SERVICES—24 CFR 576.3: Provision of essential social services includes (but is not limited to) services concerned with employment, physical and mental health, client assistance payments for the specific purpose of assisting in establishing a household (resulting lease must be maintained in the client file and submitted in cases of requesting reimbursement) for clients in the shelter, substance abuse, or education, including the staff salary necessary to provide such services. Salaries charged must be for ESG activities only. Subgrantees must provide staff name, title, and position descriptions for any salary or partial

<u>salary charged to this grant category</u>. The grant amount provided to a nonprofit organization or a unit of general local government may be used to provide an essential service <u>only</u> if:

- A. The service is either a new service or a quantifiable increase in the level of service above that which the unit of local government (or in the case of nonprofit organizations, the unit of local government in which the proposed activities are located) provided with local funds during the 12 calendar months immediately before it received initial ESG funds; and
- B. Not more than 30% of the total of each grant amount provided to a nonprofit organization or a unit of local government can be allocated for these services (whether or not the unit of local government provides some or all of these grant funds to a nonprofit recipient). Financial assistance payments under essential services are allowed on behalf of homeless individuals only.

#### **Ineligible** essential services costs include:

- Existing services and staff (services must be new or provided to more persons)
- Salary of case management supervisor when not working directly on participant issues
- · Advocacy, planning, and organizational capacity building
- Staff recruitment/training
- Transportation costs not directly associated with service delivery

Please note that when providing essential services to assist a homeless family in establishing permanent housing, a copy of the lease/rental agreement must be available in the client file as well as copies of any bills paid either in full or in part utilizing ESG funds.

- 3. **PREVENTIVE SERVICES—24 CFR 576.3:** Provision of Preventive Services cannot exceed 30% of the grant amount. ESG funds for homeless prevention must be expended within 180 days of the start of the grant period (by December 27, 2008). Preventive Services are services designed to prevent the incidence of homelessness. This may include, but is not limited to, the following:
  - a. Short term subsidies to defray rent and utilities. (A copy of the eviction or cut-off notice must be maintained in the client file.)
  - b. Security deposits or first month's rent only for the purpose of preventing a family from becoming homeless by allowing them to move into an apartment. (A copy of the rental agreement must be maintained in the client file.)
  - c. Mediation programs for landlord-tenant disputes.
  - d. Legal services programs for the representation of indigent tenants in eviction proceedings.
  - e. Payments to prevent foreclosure on a home.
  - f. Other innovative programs and activities designed to prevent the incidence of homelessness.

<u>Financial assistance payments under preventive services is allowed only for non-homeless individuals.</u>

Consistent with legislative intent, the State intends to provide the maximum amount of flexibility to localities in designing programs to prevent homelessness. However, the following statutory criteria (24 CFR 576.21(a)(4) and 42 USC 11374 (a)) apply to the extent that ESG funds are to be used to provide financial assistance to families that have received eviction notices or notices of termination of utility services **and must be evidenced in client files**:

- A. The inability of the family to make the required payments must be due to a sudden reduction in income (i.e., sudden unemployment);
- B. The assistance must be necessary to avoid eviction of the family or termination of utility services to the family;
- C. There must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and
- D. The assistance must not supplant funding for pre-existing homeless prevention activities from any other sources.

In implementing these statutory criteria, the US Department of Housing and Urban Development and the State offer the following guidance:

Homeless prevention assistance is available to "families" who meet the eligibility criteria. HUD interprets "families" to also include one-person families.

The third criterion requires that there be a reasonable prospect that the family will be able to resume rental or utility payments "within a reasonable period of time", as determined by the ESG subgrantee (locality). Hence, this will not be uniform, but will vary based upon conditions within a particular jurisdiction and individual circumstances as evaluated by program staff.

The fourth criterion prohibits ESG homeless prevention assistance from being used to supplant funding for pre-existing homeless prevention activities being provided by any other source, including federal assistance programs. In implementing this requirement, HUD will require ESG assistance to be used either to implement new homeless prevention activities, or to provide a quantifiable increase in the level of homeless prevention activities already being provided from any other source.

Ineligible homeless prevention costs include:

- Housing/services to homeless persons
- Direct payments to individuals
- Long-term assistance beyond several months
- Application for Federal Funds
- 4. OPERATIONAL COSTS—24 CFR 576.21(a)(3): Payment of maintenance, operation, rent, repairs, security, fuels and equipment, insurance, audits costs (only if required by OMB), utilities and furnishings (for the shelter only), and any necessary administrative staff costs associated with operation. Staff costs related to operations must be allocated under Operations on the "Staff Cost" line item on the OEO Budget Form. Staff costs including fringe benefits cannot exceed 10% of the total grant award. Subgrantees must provide staff name, title, and position descriptions for any salary or partial salary charged to this grant category. Costs

charged under operations should be cost-shared among an agency's other funding sources appropriately.

Purchases of equipment must be justified as a needed requirement of the emergency shelter's continued operations. OEO procurement guidelines (see appendices) must be followed for all equipment purchased with ESG funds and be retained for agency grant program purposes. The OEO must be notified of any intent to transfer, resell or dispose of equipment purchased with ESG funds.

**Ineligible** operating or maintenance costs include:

- Repair or replacement costs associated with building fixtures (See HUD Memo in Appendices)
- Recruitment or on-going training of staff
- Depreciation
- Costs associated with the organization rather than the supportive housing project (advertisements, pamphlets about organization, surveys, etc.)
- Staff training, entertainment, conferences or retreats
- Public Relations or fund raising
- Bad debts/late fees
- Mortgage payments
- Direct assistance payments to clients

#### 2.5 <u>Ineligible Activities</u>

The Emergency Shelter Grants Program funds may **not** be used for activities other than those stipulated under 24 CFR Part 576 .21, (Eligible Activities). For example, grant amounts may not be used for the following activities including, but not limited to:

- 1. Rehabilitation services performed by the staff of a subgrantee or recipient, such as preparation of work specifications, loan processing, or inspections; or
- Renovation, rehabilitation or conversion of buildings owned by primarily religious organizations or entities, unless the conditions stipulated in 24 CFR Part 576.22 are met;
- 3. Conferences or training in professional fields such as accounting and financial management;
- 4. Salary of subgrantee's executive director (except to the extent directly involved in carrying out eligble activities described above).

#### 2.6 Performance

The grant period for the 2008Emergency Shelter Grants Program is July 1, 2008—June 15, 2009. The Emergency Shelter Grants Program's grant period will not be extended beyond the grant period.

All ESG funds must be obligated within 180 days after the date on which the State made the funds available to the ESG subgrantee and expended within the grant period of the date on which the State made the funds available. In the case of homeless prevention, as defined in 24 CFR Part 576.21, funds must be obligated within 30 days. **ESG funds used for homeless prevention must be expended within 180 days of the date on which the State made the funds available.** 

All projects must begin within sixty (60) days of the date of the grant award. If the program has not started within sixty days of the award date without written and justifiable cause and written approval by the Grantee, the State reserves the right to rescind the grant award. Start up is defined as a significant expenditure of funds and is exhibited by the submission of Request(s) for Reimbursement indicating overall satisfactory program progress. Funds not obligated/expended within the required periods will be recaptured by the State and redistributed to other eligible entities.

Performance also includes the timely submission of all reports and documentation requested in order to resolve all questions and concerns related to monitoring visits.

The State reserves the right to recapture Emergency Shelter Grants (ESG) Program funds under the following circumstances:

- a. When subgrantees do not meet the performance requirements of the approved project (i.e. ineligible expenditures, inadequate documentation of homelessness);
- b. When subgrantees are unable to meet the deadline requirements as outlined in 24 CFR Part 576.55,
- c. When subgrantees, without appropriate justification, have failed to implement the project as set forth in their approved ESG grant application and executed contract; or
- d. When subgrantees fail to properly maintain their facilities or when facilities are found to be unsafe for human habitation.

Applicants must submit a timetable outlining the tasks required for the accomplishment of project goals. The timetable submitted will be used to monitor project performance.

#### 2.7 Use Requirement

Any building for which Emergency Shelter Grants Program funds are used for one or more of the eligible activities as defined in 24 CFR Part 576.21 a (1) Eligible Activities, or as defined in section 2.6, No. 1, must be maintained as a shelter for the homeless for not less than a three (3) year period. In the case of major rehabilitation or conversion as defined in 24 CFR Part 576.3, the shelter must be maintained for a period for not less than ten (10) years.

Lease agreements for an emergency shelter must be for the required time period. That is, either 3 years in the case of minor rehabilitation, or 10 years in the case of major rehabilitation. All applicants requesting funds for rehabilitation will be required to submit a copy of the lease agreement (or the proposed lease agreement) with their application.

The effective dates for the three (3) and ten (10) year periods begin to run as follows:

★ In the case of a building that was not operated as an emergency shelter for the homeless before receipt of ESG grant amounts, the use requirement would begin on the date of the initial occupancy as an emergency shelter facility for the homeless. \* In the case of a building that was operated as an emergency shelter before receipt of the ESG grant amounts, the use requirement would begin on the date that the grant amounts are first obligated for the shelter.

Considering ESG funds are awarded through a competitive process and funding for subsequent years is not guaranteed, subgrantees are encouraged to develop strategic plans for ensuring the continued operation of the shelter beyond the ESG grant period in light of these use requirements.

#### 2.8 Building and Habitability Standards

• Any building for which the Emergency Shelter Grants (ESG) Program funds are used for renovation, conversion, or major rehabilitation must comply with the local government safety and sanitation standards, the uniform Federal Accessibility Standards Act 24 CFR Part 40, Appendix A, and the Americans with Disabilities Act. The US Department of Housing and Urban Development and the State of South Carolina require all subgrantees to exercise every reasonable effort to ensure the safety of the shelter environs, the homeless beneficiaries, and the employees. As a result, the OEO requires that an inspection be performed by the unit of local government to ensure that the renovation was performed in accordance with all the building codes.

In addition, the following are a number of basic standards to ensure that all ESGfunded facilities are safe, sanitary, and adequately maintained:

- Structure and Materials: The shelter building should be structurally sound to protect residents from the elements and not pose any threat to the health and safety of the residents.
- Access: The shelter must be accessible, and there should be a second means of exiting the facility in the case of emergency or fire.
- Space and Security: Each resident should have adequate space and security for themselves and their belongings. Each resident must have an acceptable place to sleep.
- Interior Air Quality: Each room or space within the shelter/facility must have a natural or mechanical means of ventilation. The interior air should be free of pollutants at a level that might threaten or harm the health of residents.
- Water Supply: The shelter's water supply should be free of contamination.
- Sanitary Facilities: Each resident should have access to sanitary facilities that are in proper operating condition. These facilities should be able to be used in privacy, and be adequate for personal cleanliness and the disposal of human waste.
- Thermal Environment. The shelter/facility must have any necessary heating/cooling facilities in proper operating condition.
- Illumination and Electricity: The shelter/facility should have adequate natural or artificial illumination to permit normal indoor activities and support health and safety. There should be sufficient electrical sources to permit the safe use of electrical appliances in the shelter.

- Food Preparation: Food preparation areas, if any, should contain suitable space and equipment to store, prepare and serve food in a safe and sanitary manner.
- Sanitary Conditions: The shelter should be maintained in a sanitary condition.
- Fire Safety—Sleeping/Common Areas: There should be at least one working smoke
  detector in each occupied unit and all public areas of the shelter facility. In addition,
  smoke detectors should be located near sleeping areas and the fire alarm system should
  be designed for hearing-impaired residents.

#### 2.9 Lead-Based Paint

The requirements of the Lead-Based Paint Poisoning Prevention Act (42 USC 4821-4836) and implementing regulations in 24 CFR Part 35 will apply. In addition, the subgrantee (or in the case of states, the State recipient) must also meet the following requirements relating to inspection and abatement of defective lead-based paint surfaces:

- Treatment of defective paint surfaces must be performed before final inspection and approval of the renovation, rehabilitation, or conversion activity under this part; and,
- 2. Appropriate action must be taken to protect the shelter occupants from hazards associated with lead-based paint abatement procedures.

#### 2.10 Environmental Review

The activities funded through the Emergency Shelter Grants Program should avoid or minimize adverse effects on the environment and should give preference to sites essentially free of hazards. Each unit of local government will be required to certify that any building improvements accomplished with ESG grant funds do not affect historic property, flood plains, or endangered species. In addition, units of general local government will be administered in compliance with the requirements of 24 CFR Part 50. All proposed program activities are subject to the National Environment Policy Act (NEPA).

The environmental review procedures for the Emergency Shelter Grants Program are outlined in 24 CFR part 58. The environmental review responsibility is as follows:

- In the case of ESG grants made to units of local government, the locality (county, town or city) will be responsible for the review;
- In the case of ESG grants made to private nonprofit organizations, the State will be responsible for the environmental review;
- In the instance where a unit of local government distributes ESG funds to a nonprofit organization (with the nonprofit being considered a "sub-subgrantee" of the State), the unit of local government is responsible for the environmental review.

Subgrantees are advised to adhere to 24 CFR Part 58 to assist in the environmental review procedure. An environmental review is required <u>only</u> when funds are requested in the **shelter rehabilitation budget category**.

#### 2.11 Flood Insurance

No proposed site on which renovation, major rehabilitation, or conversion of a building is to be assisted under ESG, other than by grant amounts allocated to States under 576.43, may be located in an area that has been identified by the Federal Emergency Management Agency (FEMA) as having special flood hazards, unless:

- 1. The community in which the area is situated participates in the National Flood Insurance Program and the regulations thereunder (44 CFR Parts 59 through 79) or;
- 2. Less than one (1) year has passed since FEMA notification regarding such hazards; and
- 3. The subgrantee will ensure that flood insurance on the structure is obtained in compliance with Section 102(a) of the Flood Disaster Protection Act of 1973.

#### 2.12 Assistance to the Homeless

Homeless individuals and families must be given assistance in obtaining:

- Appropriate supportive services, including permanent housing, medical/health services, mental health services, counseling, and other services essential for achieving independent living; and
- Other Federal, State, local and private assistance available to the homeless.
- Client File Contents: Client files for shelter residents must comply with HUD's definition of homeless and include third-party verification of homelessness according to this definition in all cases excluding instances of domestic violence. Refer to the ESG Eligibility Guide in the appendices for the methodology of documentation.
- Homeless Management Information Systems (HMIS): It is required that all ESG subgrantees actively participate in their local continuums and utilize HMIS to input homeless clients. If the subgrantee does not conduct live data entry into HMIS, it must utilize the Universal Data Element Client Intake form included in the appendices. Please note that the programspecific elements are voluntary.

#### 2.13 Homeless Involvement 24 CFR 576.56 (b)

Each subgrantee's policy on homeless involvement must consider the following:

1. Homeless Participation: The federal regulation at 24 CFR 576.56 (b) describes this participation as:

#### Participation 24 CFR 576.56 (b)

- 1. Each unit of local government and nonprofit recipient that receives funds under this part must provide for the participation of homeless individuals on its policymaking entity in accordance with 42 U.S.C. 11375 (d).
- 2. Each State, territory, unit of local government, and nonprofit recipient that receives funds under this part must involve homeless individuals and families in providing work or services pertaining to facilities or activities assisted under this part, in accordance with 42 U.S.C. 11375 (c) (7).

The regulation refers to the following sections of the statute:

#### Participation of homeless individuals 42 U.S.C. 11375 (d)

The Secretary shall, by regulation, require each recipient that is not a State to provide for the participation of not less than 1 homeless individual or former homeless individual on the board of directors or other equivalent policymaking entity of such recipient, to the extent that such entity considers and makes policies and decisions regarding any facility services, or other assistance of the recipient assisted under this part. The Secretary may grant waivers to recipients unable to meet the requirement under the preceding sentence if the recipient agrees to otherwise consult with homeless or formerly homeless individuals in considering and making such policies and decisions.

#### Certifications on Use of Assistance 42 U.S.C. 11375 (c) (7)

Each recipient shall certify to the Secretary that...to the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under this part, in providing services assisted under this part, and in providing services for occupants of facilities assisted under this part.

#### 2.14 Termination of Assistance 24 CFR 576.56(a)(3)

Subgrantees may, in accordance with 42 U.S.C. 11375 (e), terminate assistance provided by ESG-funded activities to participants who violate program requirements. The termination, however, must allow for the due process of the terminated participant's rights. Each subgrantee is required to establish a formal process that governs the termination of assistance to a client and a grievance process.

Furthermore, it must be evidenced that these processes are effectively communicated to ESG participants in client files.

#### 2.15 Client Confidentiality

If family violence prevention or treatment services are offered under any project assisted with ESG funds, each subgrantee must develop and implement procedures to ensure the confidentiality of such records. Furthermore, the address or location of any shelter for victims of domestic violence assisted under ESG will be anonymous except upon written authorization from the person or persons responsible for the operation of the shelter for this information to be made public.

#### 2.16 Fidelity Bond

Applicants must submit evidence of a current Fidelity Bond. The purchase of a Fidelity Bond is an allowable cost for ESG; however, the OEO will only approve a reimbursement not to exceed the grant's actual pro rata share of the bond. At a minimum, the shelter's executive director and bookkeeper must be bonded.

#### 2.17 <u>Independent Audit</u>

All ESG subgrantees shall submit documentation indicating fiscal year periods within sixty (60) days of the beginning of the grant period (August 29, 2008).

Upon expenditure of at least \$500,000 in federal funds within the agency's fiscal year, subgrantees will submit documentation notifying OEO that the single audit condition has been met. Along with this notification, the subgrantee shall submit a plan to procure the required audit or an explanation and evidence of a pre-existing contractual agreement with an audit firm or certified public accountant. This notification shall also include the cost proposed to be charged to ESG and specify that a schedule of ESG funding will be obtained. (Cost must have been included in subgrantee's approved budget or be accompanied by a budget revision request if within the allowed timeframe.)

Subsequently, all subgrantees required under Federal law to have a single independent audit shall submit a copy of the certified independent audit report within nine (9) months after the agency's fiscal year-end or thirty days after the receipt of the Auditor's Report, which ever is sooner. Audits must be conducted in compliance with federal and state requirements and Government Auditing Standards established by the Comptroller General of the United States and Generally Accepted Auditing Standards established by the American Institute of Certified Public Accountants (AICPA). Submission of the report shall include:

- 1. Two (2) copies of the Independent Audit Report that includes an ESGP specific schedule, one bound (original) and one unbound (copy).
- 2. Any management letter resulting from the audit.
- 3. Information that may be pertinent to the grant.
- 4. OEO Request for Single Audit Certification Form.
- 5. Copy of the Data Collection Form.
- 6. An explanation for differences between amounts reported on the FSR and amounts reported on the audit schedules.

Entities that expend less than \$500,000 are exempt from federal requirements for that year, but are still required to submit the OEO Single Audit Certification Form to notify the OEO that no single audit was required. Records must be available for review by appropriate officials of the federal agency and/or the pass-through entity, the State of South Carolina.

OEO will perform a desk review to ascertain compliance with federal and state requirements and examine questioned costs and findings as outlined in the audit report.

#### 2.18 Faith-Based Activities

Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the ESG program. Neither the Federal government nor a State or local government receiving ESG funds shall discriminate against an organization on the basis of the organization's religious character or affiliation.

Organizations that are directly funded under ESG may not engage in inherently religious activities, such as worship, religious instruction, or proselytization as a requirement of the ESG programs or services. If an organization conducts such activities, the activities must be offered separately, in time or location, from the programs or services funded under this part, and participation must be voluntary for the beneficiaries of the HUD-funded programs or services.

A religious organization that participates in ESG will retain its independence from the Federal, State, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs, provided that it does not use ESG funds to support any inherently religious activities, such as worship, religious instruction, or proselytization.

An organization that participates in the ESG program shall not, in providing program assistance, discriminate against a program beneficiary or prospective program beneficiary on the basis of religion or religious belief.

ESG may not be used for the rehabilitation of structures to the extent that those structures are used for inherently religious activities. ESG may be used for the rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. Where a structure is used for both eligible and inherently religious activities, ESG may not exceed the cost of those portions of the rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to ESG in this part. Sanctuaries, chapels, or other rooms that an ESG-funded religious congregation uses as its principal place of worship, however, are ineligible for ESG-funded improvements. Disposition of real property after the term of the grant, or any change in use of the property during the term of the grant, is subject to government-wide regulations governing real property disposition (See 24 CFR parts 84 and 85).

#### 3. OTHER FEDERAL REQUIREMENTS

The Emergency Shelter Grants Program is administered in compliance with all the laws related to non-discrimination and equal opportunity. Each subgrantee must refer to the regulation and grant agreement for the applicable requirements.

#### 3.1 Section 504 of the Rehabilitation Act of 1973 (Disabled)

Subgrantees must comply with Section 504 of the Rehabilitation Act of 1973 (The Act). Pursuant to the requirement of The Act, subgrantees must ensure that no otherwise qualified disabled person shall, solely by reason of their disability, be excluded from the participation in, be denied the benefits of, or be subject to discrimination, including discrimination in employment, in any program or activity that receives or benefits from Federal financial assistance. The subgrantee must also ensure that requirements of The Act shall be included in the agreements with and be binding on all of its subgrantees, contractors, subcontractors, assignees or successors.

#### 3.2 Conflict Of Interest

In addition to conflict of interest requirements in OMB Circulars A-102 and A-110, no person who is an employee, agent, consultant, officer, or elected or appointed official of the Subgrantee, State recipient, or nonprofit recipient (or any designated public agency) that receives ESG funds and who exercises, or has exercised, any functions or responsibilities with respect to assisted activities or who is in a position to participate in a decision-making process or gain inside information with regard to such activities, may obtain a person or financial interest of benefit from the activity, or have an interest in any contract, subcontract or agreement with respect thereto, to the proceeds thereunder, either for themselves or those with whom they have family or business ties, during their tenure or for one (1) year thereafter. The U. S. Department of Housing and Urban Development (HUD) may grant an exception to this exclusion as provided in 24 CFR Part 570.611 (d) and (e).

No elected or appointed State or Federal official shall be admitted to any share or part of this agreement, or to any benefit to arise from the same.

#### 4. FINANCIAL MANAGEMENT STANDARDS

The financial management system used by the applicant is to provide for an annual audit, if required, in accordance with 24 CFR part 44 for Local Governments and private, nonprofit organizations are subject to the audit requirements in OMB Circular A-110 and OMB Circular A-133, as applicable, which states that,

"Subgrantees that expend \$500,000 or more in a year of Federal funds shall have a single or program-specific audit for that year. Entities that expend less than \$500,000 are exempt from federal requirements for that year, but all [financial and program] records are to be available for the grant period under audit for review by appropriate officials of the federal agency and the pass-thru entity [the State of South Carolina, Governor's Office of Economic Opportunity]."

The subgrantee agrees to ensure the grant is administered in accordance with the requirements of this part and the guidelines and requirements for Local Governments outlined in OMB Circular A-102 and A-87 as they relate to the acceptance and use of ESG funds, and for nonprofit organizations as outlined in OMB Circular A-110 and A-122 and all other applicable federal and state requirements in effect for the period for which it receives grant funding; to include OEO fiscal controls and accounting procedures.

By accepting this grant, the agency certifies that it has the proper internal controls and financial capability to undertake the planning, implementation and completion of program objectives, as outlined in the proposal and approved budget, and to provide full accountability for the available resources. Fiscal controls and accounting procedures must be sufficient to identify the source of grant funds, provide the required reports and permit the tracking of funds to a level of expenditure adequate to establish that such funds have not been used in violation of the restrictions and prohibitions of applicable statutes.

All pertinent grant records including financial, programmatic and supporting documents must be retained for five years after the subgrantee submits its final expenditure report to the OEO. If any litigation, claim negotiations, audit or other action involving records has been started prior to the expiration of the five-year period, the records shall be retained until completion of the action and resolution of all issues which arise from it, or until the end of the regular five-year period, whichever is later.

Failure by the subgrantee to comply with these requirements shall lead to enforcement action that can result in suspension and/or termination of this grant.

#### **SECTION II: GRANT ADMINISTRATION**

#### 1. MONITORING

#### 1.1. Monitoring /Site Visits:

The State reserves the right to monitor each subgrantee during the course of the grant period. Every effort will be made to give subgrantees a minimum of two (2) weeks notice of each scheduled visit. During monitoring visits, subgrantees must ensure that all records pertaining to ESG are made available to the OEO representative(s) and that a staff member is available to offer assistance and answer questions.

#### 1.2 Field Audit for Fiscal Compliance

The Governor's Office, Office of Economic Opportunity (OEO) is required by Title I of the Housing and Community Development Act of 1974, as amended, to review the performance of units of general local government which receive Emergency Shelter Grants Program funds through the State of South Carolina. Routinely, the OEO fulfills this requirement by conducting on-site fiscal audits.

Field audits (1) offer/provide technical assistance, (2) include a review of financial records applicable to the grant period under audit, (3) ensure the subgrantee has satisfactorily met the fiscal requirements and maintained the appropriate internal controls for the period under audit and (4) ensure, when needed, that the subgrantee takes appropriate and timely corrective action to resolve questioned costs and identified deficiencies. Special and more complex interim audits are performed as needed. Primarily, on-site reviews will include an analysis of expenditures, equipment inventory, deposits for OEO reimbursements, contract, subcontracts, cash match revenues and expenditure, in-kind contributions and client assistance; however, further review outside of the items listed above may be performed as the audit division deems necessary.

#### 1.3 **Programmatic Monitoring**

The OEO will monitor subgrantee management of the ESG award through ongoing assessment of reimbursement requests, accomplishments data, and site visits if necessary. Site visits will be conducted during the program year based upon a risk assessment that considers subgrantee past performance, newly funded subgrantees, renovation/rehabilitation/conversion activities, procurements of equipment and/or improvements to facilities, OEO assessment of accomplishments data, timeliness of expenditures and filing of requests for reimbursement, and communications between the subgrantee and OEO. Based upon the outcome of the initial visit, follow-up visits may be conducted.

The purpose of the programmatic review is to (1) evaluate program management in compliance with the application submitted to the OEO, (2) assess the accomplishments of the program and (3) to offer technical assistance where required. Items reviewed during the scheduled programmatic site visit include: financial management system, record keeping system (including all financial, contractual, environmental, progress reports, and client files, and client complaint

data), as well as the current budget and amendments. Programmatic monitoring visits will be scheduled in advance and will be conducted by the OEO Program Coordinator and/or Manager.

#### 2. <u>PERFORMANCE REPORTS</u>

The State reserves the right to establish and implement a progress reporting system for all ESG subgrantees.

#### 2.1 General Reporting Information

- Each State subgrantee will be provided an Accomplishments Report Form. The subgrantee shall submit a completed Accomplishments Form 10 twice during PY 2008 as outlined below:
  - **April 6, 2009**—report should reflect cumulative, unduplicated data from April 1, 2008 thru March 31, 2009
  - **June 30, 2009**—report should reflect cumulative, unduplicated data from July 1, 2008 thru June 15, 2009.

The OEO has developed the Program Accomplishment Form (ESG Form 10) for collection of HUD required reporting data.

- 2. Each State subgrantee will be provided a Minority Business Enterprise (MBE) Utilization Report Form. The subgrantee shall submit a completed MBE Report as outlined:
  - **November 1, 2008**—report should reflect the amount of ESG funding utilized to pay for goods and services provided by minority- and women-owned businesses for the period of October 1, 2007 through September 31, 2008.

#### 2.2 Final/Close-out Report

Each subgrantee is required to submit a final/close-out report using ESG Form 10 as noted above. The final/close-out report must be submitted to the OEO within 15 days after the close of the grant period (by June 30, 2009).

#### 3. FINANCIAL MANAGEMENT PROCEDURES

#### 3.1 <u>Method Of Payment</u>

Payments under the Emergency Shelter Grants Program will follow a cost reimbursement procedure as prescribed by 24 CFR Part 576.83. That is, subgrantees shall be reimbursed only for costs that have been incurred and corroborated with paid invoices or other evidence of subgrantee expenditure or outlays. Requests for reimbursement must include OEO forms as well as copies of the invoices and evidence of payment for the invoices for which reimbursement is being sought. Evidence of payment can include check copies and bank statements. The general ledger is not considered evidence of payment for ESG expenditures. Additionally, when bank statements are submitted as evidence of payment, there should be sufficient notation of which items are relevant to the request.

Requests for reimbursement can reflect a match expenditure. However, a general ledger that <u>clearly identifies both match source and match expenditures</u> <u>totaling a dollar-for-dollar</u> match <u>must</u> be submitted within thirty days of the close of the grant period.

Requests for reimbursement should be submitted on a monthly basis. <u>Additionally, when tallying receipts, do not round figures.</u> Requests for reimbursement must reflect the actual dollars and cents expended.

Costs incurred prior to the beginning of the start-up date or after the ending date cannot be reimbursed by the grant. The method OEO utilizes to prorate bills/invoices where a portion of the billing period is prior to the grant period is as follows:

Cost incurred during the grant period for pre-paid expenditures are allowable if justification is provided that pre-pay is required.

Subgrantees must also submit the final request for reimbursement to the OEO within 15 days after the expiration of the grant period (by June 30, 2008).

#### 3.2 Procurement Procedures

Subgrantees must comply with the terms and conditions of both the Federal and State procurement codes in the acquisition of equipment, services, supplies and the awarding of any subcontracts. A copy of OEO required procurement procedures has been included in the appendices. Every subgrantee is strongly encouraged to read the procedures carefully. Failure to comply with the procurement procedure shall result in disallowance of the cost incurred.

Subgrantees engaging in rehabilitation are required to request each prospective vendor to submit a copy of their builder's license, and proof of insurance along with their bids. Subgrantees are also required to ensure that an inspection is performed at the end of the project to monitor compliance with the specifications and all the applicable regulations. A copy of the final inspection report should be submitted to the OEO with the subgrantee retaining the original copy.

A copy of each written bid submitted to the OEO must be documented by the subgrantee. OEO representatives will review these documents upon the subgrantee's procurement request in accordance with OEO procurement procedures and again during the OEO fiscal monitoring.

Where units of local government distribute Emergency Shelter Grants to eligible nonprofit agencies, the unit of general local government is responsible for ensuring that its respective recipient carries out its ESG program in compliance with all requirements that apply to its program.

#### 3.3 Reallocation

The State reserves the right to reallocate Emergency Shelter Grants Program funds as provided for in the federal regulations governing the program in order to ensure that the funds provide the maximum benefit to South Carolina's homeless population. Funding (grant award) reallocations will be made on the basis of the State's determination of the best use of available funds.

#### 3.4 <u>Contracting/Subcontracting</u>

The use of debarred, suspended, or ineligible contractors in association with ESG project activities is prohibited. The provisions of 24 CFR Part 24 relating to the employment, engagement of services, awarding of contracts, or funding of any contractors or subcontractors during any period of debarment, suspension, or placement in ineligibility status apply and are enforceable under the Emergency Shelter Grants Program.

#### 3.5 **Programmatic Amendments**

Any proposed changes which would affect the scope of work of the projects as described in the application, must be approved in writing by the OEO. Modifications or changes to the scope of work will not be approved by the OEO if it is determined that the change substantially modifies the approved application as selected through the competitive bid process.

#### 3.6 Budget Amendments

Any changes in the subgrantees' budget of any line item must be approved, in writing, by the OEO prior to submission of any expenditures. Subgrantees must submit an ESG Form 8 (Budget Revision) signed by the Executive Director and written explanation of the proposed budget change. \*\*Please note that budget revisions must be submitted to the OEO for approval thirty (30) days prior to the close of the grant period.

#### 4. SPECIAL TERMS AND CONDITIONS

For successful applicants (subgrantees), the State reserves the right to specify special grant terms and conditions of the grant agreement consistent with the Federal regulations governing the Emergency Shelter Grants Program. The State further reserves the right to establish the amount of the grant award. Grant related expenses may be incurred only after all grant conditions have been adequately met and the grant award document (agreement) executed.

#### 4.1 Record Keeping

Each grant recipient must ensure that reports and other records associated with the Emergency Shelter Grants Program are maintained for five years or until any litigation, claim or audit inquiry has been resolved.

#### 4.2 Sanctions

If the State of South Carolina determines that a subgrantee is not complying with the requirements of the program or other applicable Federal laws, the State must take appropriate actions, which may include, as appropriate:

- 1. Issue a warning letter that further failure to comply with such requirement will result in a more serious sanction;
- 2. Condition a future grant;
- 3. Direct the subgrantee to stop the incurring of costs with ESG grant amounts;
- 4. Require that some or all of the grant amounts be remitted to HUD;
- 5. Reduce the level of funds the subgrantee was originally awarded/or would otherwise be eligible to receive; or
- 6. Elect not to provide future grant funds to the subgrantee until appropriate actions are taken to ensure compliance.

Any grant amounts that become available to the State as a result of a sanction under this section must, at the option of the State, be made available (as soon as practical) to other units of local government located in the State for use within the time period specified (the original grant period), or to HUD for reallocation.

#### 5. CONTRACTS/AGREEMENTS

#### 5.1 <u>Emergency Shelter Grants Program (ESG) Award/State</u> <u>Subgrantee Agreement</u>

The Emergency Shelter Grants Program Award represents a binding agreement between the State of South Carolina and the designated unit of general local government, or private nonprofit organization, regarding use, terms and conditions of funds provided under the Program. In addition, the Grant Award lists such information as the Subgrantee's name, grant number, emergency shelter facility to be assisted with ESG funds, the amount of the ESG award, local funds, and total award, as well as the grant award date, and grant period. Please see attached Grant Award (sample).

#### 5.2 Subgrantee/Emergency Shelter Provider Agreement

The Subgrantee/Emergency Shelter Provider Agreement represents an agreement between the unit of local government and the emergency shelter facility to be assisted with ESG funds. The Subgrantee/Emergency Shelter Provider Agreement provides such identifying grant information as the grant award number and allocation. This agreement also states the terms and conditions specific to the relationship between the unit of local government and its sub-subgrantee (the assisted shelter). The Subgrantee/ Emergency Shelter Provider Agreement identifies the person(s) responsible for preparing required reports as well as the point of contact on behalf of the shelter responsible for insuring regulatory and legal compliance with the Emergency Shelter Grants Program.

#### **SECTION III: REFERENCE INFORMATION:**

#### 1. Definitions

All definitions pertaining to the Emergency Shelter Grants Program are contained in 24 CFR Part 576, which is included as an appendix of this handbook.

#### 2. Appendices:

- A. ESG Fiscal Forms
- ESG Budget Forms
- ESG Budget Revision Forms
- ESG Request for Reimbursement Forms
- B. ESG Accomplishment Report Form
- C. OEO Policy Memos
- Fiscal/Technical Assistance Memorandum F02-01 REVISED (Procurement)
- Fiscal/Technical Assistance Memorandum F-ESG07-01 (Vehicle Acquisition)
- Fiscal/Technical Assistance Memorandum F08-01 REVISED (Single Audit Review)
- Single Audit Certification Form
- Fiscal/Technical Assistance Memorandum F09-01 REVISED (Surplus Property)
- Fiscal/Technical Assistance Memorandum F-ESG07-02 (Rent—Cost Alloc.)
- Fiscal/Technical Assistance Memorandum F02-05 REVISED (OEO Audit)
- Fiscal/Technical Assistance Memorandum F03-05 REVISED (Fixed Assets)
- D. Federal Register 24 CFR Part 576
- E. OEO ESG Monitoring Tool
- F. OEO ESG Risk Assessment
- G. Sample Grant Award
- H. HUD Definition of Maintenance Memorandum
- I. ESG Eligiblity Guide
- J. ESG Program Client Intake Form
- K. Minority Business Enterprise (MBE) Utilization Report

## APPENDIX A

**ESG FISCAL FORMS** 

## **Emergency Shelter Grants Program Application Budget**

Subgrantee Name:			Telephone:	
Shelter Name:				
_				_
	ESG Federal	Subgrantos	Total	Proposed #
	Funds	Subgrantee Contribution/Match	Budget	Proposed # of Clients to be

Category	ESG Federal Funds Requested	Subgrantee Contribution/Match Expense	Total Budget	Proposed # of Clients to be Served
Shelter:				
Rehab. (minor)				
Rehab. (major)				
Conversion				
Shelter Total:	\$0	\$0	\$0	0
Essential Services (max=30%):				
Client Assistance				
Counseling				
Other (Specify)				
Essential Total:	\$0	\$0	\$0	0
Preventive (max=30%):				
Client Assistance				
Preventive Total:	\$0	\$0	\$0	0
Operational:	·			
Equipment- <i>capitalized</i>				
Equipment-non-capitalized				
Rent				
Insurance				
Utilities				
General Maintenance (Specify)				
Other (Specify)				
Operational Subtotal:	\$0	\$0	\$0	\$0
Staff Cost (max = 10%)				
Operational Total:	\$0	\$0	\$0	0
GRAND TOTAL:	\$0	\$0	\$0	0
Executive	Director Signature			Date
Board Cha	airperson Signature			Date

For OEO Use Only: (Please Initial & Date)	Approved By	Date
OEO Program Coordinator		
OEO Senior Manager		
OEO Director		
OEO Fiscal		

## **ESG Match Budget**

* TYPE	DOLLAR VALUE	SOURCE OF MATCH	METHOD OF CALCULATION
<b>Donated Supplies</b> (clothing, furniture, equipment, etc.)			
Cash Donations Or Grants  ** (please specify if cash used to pay salaries)			
Value of Donated Building			
Fair Rental or Lease Value			
Volunteers (@ \$5/hour)			
Other (such as fundraisers)			
*** MATCH TOTAL			

#### **NOTES:**

- \* All matching funds must be justified as ESG related and will be verified during OEO monitorings.
- \*\* All salaries, including executive directors, charged as matching funds must be verifiable as ESG related via submitted position descriptions and time sheets must be retained for OEO audits.
- \*\*\* Match budget must equal, and not exceed, the amount of ESG funding requested.

## **Emergency Shelter Grant Program Application Budget Narrative**

Category	Description of Activities	Cost
Shelter		
	Shelter Total	
Essential Services (max=30%):		
Client Assistance (only payments on behalfof clients)		
Counseling*		
Other* (Specify)		
	Essential Services Total	
Preventive (max=30%):		
Client Assistance		
	Preventive Total	
Operational:		
Equipment- <i>capitalized</i>		
Equipment- <i>non-capitalized</i>		
Rent**		
Insurance***		
Utilities		
General Maintenance (Specify)*****		
Other* (Specify)		
Staff Cost* (max = 10%)		
	Operational Total	
	GRAND TOTAL:	

<sup>\*</sup>For any position partially or fully funded with ESG, attach a position description and provide the name of the staff person.

<sup>\*\*</sup>Attach a copy of the lease.

<sup>\*\*\*</sup>Attach portion of policy that provides the policy number, vendor information, premium, and payment arrangements.

<sup>\*\*\*\*</sup>Provide latest DHEC inspection and/or evidence of liability insurance if requesting assistance with food.

<sup>\*\*\*\*\*</sup>Please be aware that replacment of items HUD describes as "fixtures" is not an allowable expense under this category. Replacement of "fixtures must be budgeted under "Shelter" and are subject to Environmental Review. (Refer to RFA package for the HUD Memo.)

## **Emergency Shelter Grants Program Budget Revision Request**

I. Subgrantee Name:			II. Telephone Number:			
III. Grant #:	IV. Date of Request:					
V. Justification for Propose	ndatory. Indicate		•	on in the		
attached cover letter.		,	(-)			
VI. Request for Budget Re	vision			_		
	•		<b>、</b>		MATCH FUNDS	
		FEDERAL FUNDS			MATCH FUNDS	
		ESG			Match Expense	
	ESG	Proposed		Match Expense	Proposed	Match Expense
	Last Approved	Change	ESG	Last Approved	Change	Revised
Description	Budget	(+ or - number)	Revised Budget		(+ or - number)	Budget
SHELTER		(				
Rehab. (minor)			0.00			0.00
Rehab. (major)			0.00			0.00
Conversion			0.00			0.00
Shelter Total:	0.00	0.00	0.00	0.00	0.00	0.00
Essential Services						
Client Assistance			0.00			0.00
Counseling			0.00			0.00
Other (Specify)	0.00	0.00	0.00		0.00	0.00
Essential Total:	0.00	0.00	0.00	0.00	0.00	0.00
Preventive (max=30%):						
Client Assistance			0.00			0.00
Preventive Total:	0.00	0.00	0.00		0.00	0.00
Freventive rotal.	0.00	0.00	0.00	0.00	0.00	0.00
Operational:						
Equipment-capitalized			0.00	0.00		0.00
Equipment-non-capitalized			0.00			0.00
Rent			0.00			0.00
Insurance			0.00	0.00		0.00
Utilities			0.00	0.00		0.00
General Maintenance			0.00	0.00		0.00
Other (Specify)			0.00	0.00		0.00
Operational Subtotal:	0.00	0.00	0.00	0.00	0.00	0.00
Staff Cost (max = 10%)			0.00			0.00
Operational Total:	0.00	0.00	0.00	0.00	0.00	0.00
GRAND TOTAL:	0.00	0.00	0.00	0.00	0.00	0.00
OKAND TOTAL.	0.00	0.00	0.00	0.00	0.00	0.00
*Signature, Executive Director			*Signature, Board Chairperson			
				(required on 1s	st request only)	
D-4-				D.	- 4 -	
Date				Da	ate	
	ı	050 4:: 1			·:-1	
		OEO Approval		lni	tial	Date
		ESG Coordinator				
		ESG Senior Mana	ager			
		OEO Director				
		OEO Fiscal		I		1

### **ESG Match Budget Revision**

ТҮРЕ	DOLLAR VALUE	SOURCE OF MATCH	METHOD OF CALCULATION
<b>Donated Supplies</b> (clothing, furniture, equipment, etc.)			
Cash Donations Or Grants			
(please specify if cash used to pay salaries)			
Value of Donated Building			
Fair Rental or Lease Value			
Volunteers (@ \$5/hour)			
Other (such as fundraisers)			
MATCH TOTAL			

#### **NOTES:**

- \* All matching funds must be justified as ESG related and will be verified during OEO monitorings.
- \*\* All salaries, including executive directors, charged as matching funds must be verifiable as ESG related via submitted position descriptions and time sheets must be retained for OEO audits.
- \*\*\* Match budget must equal, and not exceed, the amount of ESG funding requested.

## **Emergency Shelter Grants Program Request for Reimbursement**

Subgrantee Name: Grant Number:						Request #: Request Date:		
Grant Period:				Reimbursements Requested but not yet received:				
Telephone Number:				(Request #(s	):	Date(s):	)	
Staff Name(s) Completing Ro	eport:							
Number of Clients Served:	This Report:					Year To Date:		
	*USE		JRES-NO ROUI AL FUNDS	NDING*	*US	E ACTUAL FIGU	JRES-NO ROU MATCH FUNDS	_
	ESG Approved	ESG Funds Requested	•	_	• •	Match Expense	•	Match Budget
Description SHELTER	Budget	This Request	Date	Balance	udget	This Request	Date	Balance
Rehab. (minor)				0.00				0.00
Rehab. (major)				0.00				0.00
Conversion				0.00				0.00
Shelter Total:	0.00	0.00	0.00		0.00	0.00	0.00	0.00
Shelter Total:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Essential Services				0.00				0.00
Client Assistance				0.00				0.00
Counseling				0.00				0.00
Other (Specify)	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Essential Total:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Preventive (max=30%):				0.00				0.00
Client Assistance	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Preventive Total:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Operational:								
Equipment- <i>capitalized</i>				0.00				0.00
Equipment-non-capitalized				0.00				
Rent				0.00				0.00
Insurance				0.00				0.00
Utilities				0.00				0.00
General Maintenance (Specify)				0.00				0.00
Other (Specify)								
Operational Subtotal:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Staff Cost (max = 10%)				0.00				0.00
Operational Total:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
GRAND TOTAL:	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
*BY SIGNATURE, I CERTIF REGULATIONS AND ALL G			ES ARE GRAN	T RELATED	AND ARE IN	COMPLIANCE	WITH FEDER	AL
*Signature, Executive Director			*Signature, Board Chairperson (required on 1st request only)					•
Date						Date		
			OEO Approval			nitial	Date	
			ESG Coordinator					
			ESG Senior Manager					
			OEO Director					
		OEO Fiscal						

# Emergency Shelter Grants (ESG) Program Request for Reimbursement Summary Listing

Subgrantee Name: Re	Request	#:
---------------------	---------	----

			Invoi	Invoice / Bill Check			ESG	
	Description	Vendor	Date	Number	Date	Number	Amount	Amount
Shelter								
Shelter Total							0.00	0.00
Essential Services								
Essential Total							0.00	0.00
Preventive								
PreventiveTotal							0.00	0.00
Operational								
Operational Total							0.00	0.00
Grand Total This Request							\$0.00	\$0.00

More space may be needed so the form can be modified to accommodate individual requests.

## APPENDIX B

**ESG REPORTING FORM** 

### Program Accomplishment Data (ESGP Form 10)

Please indicate the appropriate report submission with an "x"	Planned (Application) Accomplishments				
	Actual Cumulative Unduplicative April 6th				
Aronau Nama and Dhuaisal Address	Actual Cumulative Unduplicative Final by June 30th				
Agency Name and Physical Address:					
Objective(s) Narrative:					
Indicate program(s) and service(s) with an "x"					
emergency shelter facilities transitional hour vouchers for shelters outreach	sing				
drop-in-center soup kitchen/me	eal distribution				
food pantry health care	our distribution				
mental health HIV/AIDS service	ces				
alcohol/drug program employment					
child care homeless preve	ention				
other					
Organization Type:					
Public Agency Faith Based No	n-Profit Other Non-Profit				
ESGP Objective and Outcome (Choose one objective and one outcome)					
Objective					
Create suitable living environment					
Provide decent affordable housing					
Create economic opportunities					
Outcome					
Availability/accessibility					
Affordability Sustainability					
•					
SPECIAL CHARACTERISTICSActivity Location (select all that apply):  CDBG target area: A HUD approved Neighborhood Re	ouitalization Stratagy Area				
Local target area: A HOD approved Neighborhood Re	67				
Disaster area: A Presidentially declared major disaster	0,				
Historic preservation: An area designated for historic p					
Brownfield redevelopment: An abandoned, idled, or ur					
is complicated by real or potential environmental conta					
BENEFICIARIES: The number for the following questions should be	based on the annual number of persons served.				
RESIDENTIAL (EMERGENCY OR TRANSITIONAL SHELTERS)					
Annual Number of Adults Served:	٦				
Annual Number of Children Served:	╡				
Sub-Total: 0					
NON-RESIDENTIAL SERVICES					
Annual Number of Adults and Children Served:					
Grand Total: 0	<del></del>				

RACIAL/ETHNIC CHARACTERISTICS	: Annual number served	(includina residential	and non-residential	services
-------------------------------	------------------------	------------------------	---------------------	----------

	#Total	#Hispanic			
White:					
Black/African American:					
Asian:					
American Indian/Alaskan Native:					
Native Hawaiian/Other Pacific Islander:					
American Indian/Alaskan Native & White:					
Asian & White:					
Black/African American & White: Am.Indian/Alaskan Native & Black African Am.:					
Other Multi-Racial:					
TOTAL:	0	0			
BENEFICIARIESGENDER, AGE, AND FAMILY For Emergency or Transitional Services only	TYPE				
ANNUAL NUMBER OF INDIVIDUAL HOU	SEHOLDS	(SINGLES):			TOTALS
Unaccompanied 18 and overN	√ale·		Female:		TOTALS
Unaccompanied under 18N			Female:		
'	!				
ANNUAL NUMBER OF FAMILY HOUSEH	OLDS WITH	H CHILDREN HEA	DED BY:		
Single 18 and over M			Female:		
Single under 18 M			Female:		
Two Parents 18 and over Two Parents under 18					
TWO Palents under 10					
ANNUAL NUMBER OF FAMILY HOUSEH	IOLDS WITI	H NO CHILDREN .			
				TOTAL	
TARCET RODUL ATION					
TARGET POPULATION List the number of persons for each subpopula	ation you s	orwood If you sorw	nd cubnonulations that	fit more than one	
category, you may place overlapping numbers	•	•	• •	nt more than one	
Chronically Homeless (Emergency Shelter only):					
Severely Mentally III:		Chronically Hom	eless definition: An una	accompanied homeless	
Chronic Substance Abuse:		_		s either been continuously	1
Other Disability:		homeless for a ye	ar or more OR has had at	least four (4) episodes of	
Veterans:			he past three (3) years.		
Persons with HIV/AIDS:		,	ess a person must have b		
Victims of Domestic Violence:		0 3	elter (i.e. not transitional h	ousing) during these	
Elderly:		stays.			
HOUSINGAnnual number served in Emergen housing for Emergency and/or Transitional Sh	•	itional Shelters (A	Annual number of perso	ns served in residential	
SHELTER TYPE NUMBER OF	PERSONS	HOUSED			
Barracks:	LICONO	1.55525	Emeraencv	Shelter Bed Capacity:	
Group/Large House:				Shelter Bed Capacity:	
Scattered Site Apartment:				. ,	
Single Family Detached House:					
Single Room Occupancy:					
Mobile Home/Trailer:					
Hotel/Motel: Other:					
Outel. I					

Total:

0

Agency Funding (will be used for leverage info	rmation)
For reporting to HUD, indicate the specific sources	s and amounts of leveraged funds for your ESGP project
ESGP Funds	
Sources of Local Funding:	
Other Federal (including pass-through funds e.	.g., City CDBG, County FEMA)
State/Local Government Funding (e.g., State Ho	ousing Trust Funds, Local Assessment)
Private (including recipient) Funding	
fund raising/cash	
loans building Value or Lease	
donated Goods donated Computers	
new Staff Salaries	
volunteers (\$5/hr) volunteer Medical/Legal	
, <u> </u>	
Preventive Number Served and Demograp PREVENTIVE SERVICES	phics:
Annual Number of Adults Serve	
Annual Number of Children Serve Sub	ed: p-Total: 0
White:	
Black/African American: Asian:	
American Indian/Alaskan Native:	
Native Hawaiian/Other Pacific Islander:	
American Indian/Alaskan Native & White: Asian & White:	
Asian & wnite: Black/African American & White:	
Am.Indian/Alaskan Native & Black African Am.:	
Other Multi-Racial:	
TOTAI ·	ı ()

Homeless Number Served and Demographics:					
RESIDENTIAL (EMERGENCY OR TRANSITIONAL SHELTERS)					
Annual Number of Adults Served:					
Annual Number of Children Served:			_		
Sub-Total:		0	]		
	//T - 4 - 1	//Linearia			
M/hita.	#Total	#Hispanic	ا ا		
White:			4		
Black/African American: Asian:			_		
Asian. American Indian/Alaskan Native:			1		
Native Hawaiian/Other Pacific Islander:			1		
American Indian/Alaskan Native & White:			1		
Asian & White:			-		
Black/African American & White:			1		
Am.Indian/Alaskan Native & Black African Am.:			1		
Other Multi-Racial:			1		
TOTAL:	0	C			
# of emergency shelter residents:					
# of emergency shelter residents exiting to transitional shelter:					
# of emergency shelter residents exiting to permanent housing:					
# of transitional shelter residents:					
# of transitional shelter residents exiting to permanent housing:					

### APPENDIX C

**OEO POLICY MEMOS** 



# State of South Carolina Office of the Cobernor

Mark Sanford Governor Office of Executive Policy and Programs

#### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM F02 – 01- REVISED

**TO:** See Distribution

From: Arlene Williams, Manager of Fiscal Services

**SUBJECT:** Procurement Procedures

**DATE:** June 20, 2008

This memorandum supercedes OEO's Technical Assistance Memorandums regarding this subject. It is the intent of this office to maximize program efficiency, ensure the application of appropriate procedures, and maintain the integrity of grant funds. These guidelines will assist Executive Directors and Boards of Directors in conducting procurement transactions in a timelier manner and in maximizing each agency's purchasing effectiveness.

#### **Procurement Procedures**

- 1. Procurement documentation of equipment, supplies, and services shall be based upon clear and accurate <u>written descriptions</u>, including any applicable <u>technical</u> specifications.
- 2. All consultant services in excess of \$600 must receive prior OEO approval.
- 3. All procurement expenditures must be adequately documented with a voucher/check, invoice, endorsed delivery receipt, requisition/purchase order for each transaction and applicable approval as may be required within the subgrantee's procedures.
- 4. The subgrantee must incorporate these guidelines into its respective procurement procedures as part of the Financial Policies and Procedures Manual.
- 5. The OEO Audit Division will review the subgrantee's procurement procedures and purchases during the Field Audit. Inconsistencies and non-compliance issues will be noted for corrective action.
- 6. OEO may request justification and documentation supporting how any purchase is a direct cost and related to OEO funded programs.

- 7. Agencies must practice sound accounting principles when establishing accruals at the end of each program year. The expenditure that is being accrued such as salaries, professional services, supplies, utilities and travel must have been: a transaction within the program year, based on clear and justifiable documentation and payments must be made to vendors when "normally due" which should be within 30 days of the close of the grant.
- 8. All items budgeted and processed as an obligation/encumbrance against program funds must be received, earned and/or completed by the end of the program period.

The following state Procurement Code section 11-35-1550 shall be utilized in conducting procurements unless the proposed purchase is from a vendor who is <u>selected from the current State Procurement Contract</u>, which must be verified through the State's Materials Management Office (MMO). The OEO reserves the right to question any procurement found during a monitoring or audit visit that it considers to be unreasonable. The OEO staff may approve the purchase or may request additional information to assist with clarifying the justification of the purchase as it relates to program need.

- **A. Small Purchases less than \$5,000** may be accomplished without securing competitive quotes if the prices are considered to be reasonable. Such purchases shall be distributed equitably among qualified vendors. When practical, a quote is to be solicited from another vendor prior to placing a repeat order. This will assist in verifying the reasonableness of the price and detecting instances of overpricing. Larger purchases of like goods or services may not be subdivided in order to circumvent the procurement requirements.
- **B.** Purchases greater than the cumulative of \$5,000 to \$10,000 will require solicitations of verbal or written quotes from a minimum of three (3) qualified sources of supply and documentation of the quotes will be attached to the purchase requisition. If the lowest bid is not accepted, the procurement must follow the Sole Source procedures in item D. The subgrantee's Executive Director can execute the proposed purchase in accordance with the requirements contained in this memorandum and in the program grant agreement.
- C. Purchases greater than \$10,000 require solicitation of written quotes from a minimum of three (3) qualified sources of supply and documentation of the quotes will be attached to the purchase requisition. Any purchase greater than \$10,000 must be advertised in a major metropolitan newspaper for three (3) consecutive days to obtain competitive quotes for the purchase. The subgrantee's Board of Directors must approve the purchase to be documented in the minutes. Documentation of Board approval along with the three (3) competitive bids detailing the proposed purchase must be forwarded to the OEO office for review and approval.

- **D. Sole Source** procurement is determined when the decision is made to restrict procurement to one potential vendor. In cases of reasonable doubt, competition may be solicited to support the Sole Source decision. A written explanation as to why no other vendor will be suitable or acceptable to meet the need will be forward to OEO for review and approval prior to the transaction.
- **E. Emergency Procurements** may be made when there is an immediate threat to public health, welfare, critical economy or efficiency, or safety, and provided that such emergency procurements are made with as much competition as is practical under the circumstances, with a follow-up written report from the Executive Director on the basis of the emergency and the selection of the vendor.

#### **Annual Equipment Budget Requirements**

Allowable "equipment" is tangible non-expendable personal property charged directly to the award. Equipment should be documented as either capitalized or noncapitalized. Assets with a useful life of greater than one year with a cost of greater than the lesser of \$1,500 or the capitalization threshold of the Agency should be reported as capitalized assets on the budgets as well as the reimbursement requests with all other assets having a cost of less than the lesser of \$1,500 or the capitalization threshold of the Agency being reported as non-capitalized. Proper inventory records of both non-capitalized and capitalized assets purchased with ESG funds will be reviewed during the OEO Audit Division's field visits to ensure proper monitoring and capitalization of ESG asset as required per OEO Fiscal/Technical Assistance Memorandum F09-01. When submitting a Program Application or Amendment Budget, all anticipated equipment purchases for the program year will be provided on the Budget Narrative form (if required for the amendments). When OEO approves a subgrantee's budget, the identified equipment will be reviewed and approved for the program year. Proposed equipment purchases under \$10,000 will require the procurement documentation and justification upon receipt of the reimbursement request. Prior to the purchase of equipment with a cost greater than \$10,000, prior approval of the Board as well as procurement documentation and justification of the purchase must be provided to OEO for approval. If additional equipment is needed after the budget is approved, a revised Budget Narrative form must be submitted with the revised budget for OEO approval.

#### **DISTRIBUTION:**

ESG Recipients
OEO Director, Program, Fiscal and Audit Staff



# State of South Carolina Office of the Cobernor

Mark Sanford Governor Office of Executive Policy and Programs

#### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM F-ESG-07- 01

**TO:** ESG Subgrantee Executive Directors

**FROM:** Arlene Williams, Senior Manager of Fiscal Services

**SUBJECT:** Vehicle Acquisition, Identification, Assignment, Usage and Maintenance

**DATE:** June 25, 2007

This memorandum pertains solely to vehicles acquired with the Office of Economic Opportunity (OEO) Emergency Shelter Grant (ESG) funds, operated and maintained by the subgrantee.

The following policies have been established to address the acquisition, identification, assignment, usage and maintenance of vehicle operations. Through these policies, the OEO seeks to achieve maximum cost-effective management of vehicles purchased in support of the agency's performance targets and objectives for OEO funded programs and eliminate unofficial and unauthorized use of grant vehicles; those that are not a direct cost to these grants.

#### **ACOUISTION:**

Board Approval: Provide, with the budget, a copy of the signed Board minutes listing the vehicle

purchase information as being presented and approved by the Board.

<u>Justification:</u> Provide criteria and cost analysis based on how the vehicle will be utilized for grant

purposes and indicate the number of program operators. Utilization of the vehicle will

clearly benefit the grants intent.

Cost to Purchase: Agencies will follow procurement procedures represented in Fiscal/Technical

Assistance Memo F02-01 and ensure agency obtains and maintains adequate insurance.

#### **IDENTIFICATION:**

The agency will maintain a current inventory of OEO funded vehicles which will indicate the make, model, acquisition date and cost, the manufacturers' identifying serial number, location, and estimated disposal date.

#### **ASSIGNMENT:**

The agency will develop policies and procedures that ensure vehicles are used in the most cost-effective manner. Vehicles purchased with OEO funds are not for personal use but must be placed in a motor pool and assigned based on the following criteria:

- 1) Vehicles are only authorized for use in the performance of program related tasks necessary to accomplish program objectives.
- 2) Agency employee has received documented approval for the use of the vehicle.

### -Assignment of an agency vehicle purchased with OEO funds is not allowed as a prerequisite of employment.

#### **USAGE:**

Vehicles are intended for agency employees who are required to travel in the performance of official program related business. All persons utilizing vehicles will log each trip on a form (example attached) providing the following information: date of travel, staff traveling in vehicle, beginning and ending mileage, and specific program related function being performed. Vehicle logs must be retained by the agency for a minimum of three (3) years following the close of the grant period. Current program year logs are to include the beginning and ending mileage for the program year and be maintained in an active file and readily available upon request during the OEO monitoring and audit visits.

- Any mileage incurred for personal use is prohibited. An employee "on-call" does not justify personal use or sole use of an OEO funded vehicle.
- Official miles must be appropriate for the program related travel.

#### **MAINTENANCE:**

The OEO will monitor the cost-effectiveness of the OEO funded vehicle. The agency will provide records which supply sufficient and accurate maintenance information to evaluate compliance.

#### **VEHICLE DISPOSAL:**

Subgrantees must contact the OEO for approval to dispose of OEO-funded vehicles. All proceeds from the sale or disposition of OEO-funded vehicles must be used to supplement additional ESG program-related activities.

If you have any questions, please call me at (803) 734-9828.

Enclosure

#### **DISTRIBUTION:**

ESG Board Chairpersons
ESG Fiscal Officers
OEO Director, Program, Fiscal and Audit Staff
ESG Control File



# State of South Carolina Office of the Covernor

Mark Sanford Governor OFFICE OF EXECUTIVE POLICY AND PROGRAMS

### FISCAL/ TECHNICAL ASSISTANCE MEMORANDUM F 08- 01 (Revised)

**TO:** See Distribution

**FROM:** Thomas Welch, Senior Audit Manager for Audits

**DATE:** April 14, 2008

**RE:** Single Audit Review and Appeals Procedures for Nonprofit Organizations

This memorandum supersedes previously issued OEO Technical Assistance Memo F 08-01 (Revised), dated November 29, 2006.

#### **PURPOSE**

The purpose of this memorandum is to set forth standards for obtaining consistency and uniformity among entities expending federal awards and to permit a thorough and fair review of audit questions and disallowances. The OEO shall revise these procedures as needed in order to maintain compliance with state and federal requirements.

The following regulations are federal audit requirements for grant agreements with the Office of Economic Opportunity:

- 1. Human Services Reauthorization Act of 1984, Public Law 98-558.
- 2. OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit</u>
  <u>Organizations</u> (Issued pursuant to the Single Audit Act of 1984, Public Law 98-502 and the Single Audit Act Amendments of 1996, Public Law 104-156).
- 3. OMB Circular A-110, <u>Uniform Administrative Requirements for Grants and Other Agreements with Institutions of Higher Education</u>, <u>Hospitals</u>, and <u>Other Non-Profit Organizations</u>.
- 4. OMB Circular A-129, <u>Policy for Federal Credit Programs and Non-Tax Receivables</u>, <u>Part V Delinquent Debt Collection</u>.
- 5. OMB Circular A-122, Cost Principles for Non-Profit Organizations.

#### SINGLE AUDIT

#### 1. Definition

An audit of federal awards as described in OMB Circular A-133 which includes the subgrantee's financial statements and required schedules related to Federal awards.

#### 2. Audit Requirements § .200

Subgrantees that expend (§ .205) \$500,000 or more in a fiscal year in federal awards shall have a single audit conducted for that year in accordance with the provisions of this part.

Refer to § 500-515 for requirements for audit scope, audit report and reporting audit findings. Refer to § 520-530 for major program, program risk and low auditee criteria.

#### **3. Sanctions** § .225

When a subgrantee demonstrates a continued inability or unwillingness to have an audit conducted in accordance with these standards, OEO will institute appropriate sanctions which could include, but are not limited to, withholding future federal awards, disallowing overhead costs, suspending or terminating federal awards until the audit is completed and submitted.

#### **4. Audit Costs** § .230

Professional fees associated with audits are allowable charges if made in compliance with OMB Circular A-133 and may be allocated as indirect cost. Generally, the percentage of costs charged shall not exceed the percentage derived by dividing OEO program funds by total federal funds expended by the subgrantee during the agency's fiscal year under audit.

#### **SELECTION OF AUDITORS** § .305

When procuring audit services, the subgrantee shall use the guidelines provided in OEO Technical Assistance Memorandum F 02-01 (Procurement Procedures). Each Request for Proposal for audit services shall be for a period not to exceed three (3) consecutive fiscal years. At a minimum, procurement of audit services shall include advertisement of the Request for Proposal in the South Carolina Business Opportunities newsletter, published by the State Budget and Control Board, and the newsletter of the South Carolina Association of Certified Public Accountants.

When requesting proposals for audit services, the objective and scope of the audit should be made clear. Submitted proposals should include a copy of the firm and partner current licensure and a copy of the most recent peer review. Licenses can be verified by the State Board of Accountancy.

Factors to consider in evaluating each proposal include responsiveness to the proposal, inclusion of license and peer review report, relevant experience, staff professional qualifications, technical abilities, and price. Whenever possible, the subgrantee is encouraged to make positive efforts to utilize small businesses, minority-owned firms, and women's business enterprises (OMB Circular A-133).

In line with the Sarbanes-Oxley Act of 2002 Sec. 203, an incumbent auditor can submit bids for consecutive subsequent periods; however, the lead auditor or audit partner responsible for reviewing the audit may provide such services for no more than five (5) consecutive fiscal years. After such time, a new lead auditor or audit partner shall be appointed.

#### **INDEPENDENT AUDIT REPORT SUBMISSION** § .320

The independent audit shall be completed and submitted within the earlier of 30 days after receipt of the auditor's report(s), or nine months after the end of the subgrantee's fiscal year-end. Within thirty (30) days of receipt of the independent audit report, the subgrantee must provide OEO:

- 1. Two (2) copies of the Independent Audit Report that includes an ESGP specific schedule, one bound (original) and one unbound (copy).
- 2. Any management letter resulting from the audit.
- 3. Information that may be pertinent to the grant.
- 4. OEO Request for Single Audit Certification Form.
- 5. Copy of the Data Collection Form.
- 6. An explanation for differences between amounts reported on the FSR and amounts reported on the audit schedules

The subgrantee will forward at least one (1) copy of the independent audit report to each funding source represented in the report, exclusive of OEO's required copies.

The audit report submission is to include the elements outlined in OMB Circular A-133 for financial statements, report submission, audit scope, audit reporting and audit findings and is to include the following:

#### 1. Data Collection Form or statement as required in § .320(b)

A copy of the form may be found at <a href="http://harvester.census.gov/fac/collect/formoptions.html">http://harvester.census.gov/fac/collect/formoptions.html</a>. or a statement containing the following information:

- a. agency name, employer ID #, name, title and phone number of certifying official
- b. audit firm or auditor name, address, phone number, name and title of lead auditor and audit partner
- c. list of Federal awarding agencies who will receive copies of reporting package
- d. yes or no statement pertaining to the types of compliance requirements listed in § .320(b)

#### **2. Reporting Package** as required in § .320(c)

- a. Financial Statements as required in § .310(a)
- b. Schedule of Expenditures as required in § .310(b) and is to:
  - include either on the schedule of expenditures or schedule of Federal awards a note describing significant accounting policies used in schedule preparation
  - identify program year and or effective period and OEO approved budget and related under/over budget per program year on the schedule of expenditures
- c. **Audit Reporting** as required in § .505 is to ensure:
  - 1. the **Independent Auditor's Reports,** with respect to major programs, includes:
    - a. an opinion (or disclaimer of opinion) on financial statements
    - b. a statement on compliance and internal controls over financial reporting based on the audit of financial statements
    - c. an opinion (or disclaimer of opinion) on compliance with laws, regulations, contracts and grant agreements and a statement on audit results on internal controls
  - 2. the **Schedule of Findings and Questioned Costs** as required in § .505(d) contains:
    - a. the Summary of Audit Results identifying
      - the Catalog of Federal Domestic Assistance (CFDA) number for major programs
      - why an auditee does not qualify as low-risk, if applicable
    - b. **Financial Statement Findings and Finding and Questioned Costs** for Major Programs contain an auditor recommendation and agency response per finding
  - 3. the **Summary of Schedule of Prior Audit Findings** as required in § .315(b) includes either:
    - a. corrective action taken § .315(c)
    - b. planned corrective action and partial action taken or
    - c. an explanation if corrective action differs significantly from original action plan

#### **OEO AUDIT RESPONSIBILITIES** § .400(d)

OEO is to ensure that federal awards are used for authorized purposes and in compliance with the laws and regulations governing the provisions of each grant agreement, that the subgrantee has satisfactorily met the fiscal year-end audit requirements and that the subgrantee takes appropriate and timely corrective action. OEO will follow up on prior year's audit findings and issue a desk audit report.

#### **OEO DESK AUDIT**

The desk audit consist of a review of the single audit to determine audit acceptability, to ascertain agency compliance, to examine questioned costs and findings reported in the

independent audit report, to determine grant agreement violations not reported in the independent audit report and to determine any fund balances due OEO.

Audit acceptability will be determined by compliance with the OMB Circulars, Government Auditing Standards, generally accepted auditing standards, generally accepted accounting principles, and laws, regulations, contracts and grant agreements.

The single audit review will be conducted within six (6) months following receipt of the subgrantee's independent audit report. The desk audit will include an analysis of program activity with a separate analysis for indirect cost. Program variances will address completed program years while partial year program variances considered material will be subject to sampling. Indirect cost analysis will be performed after receipt of the single audit and the corresponding indirect cost rate agreement for the year(s) audited.

The desk audit report will describe and provide justification for each audit finding, questioned cost and area of concern. The report will identify whether each questioned cost is an allowed or disallowed cost, the amount of funds involved, if any, and the total sum in question for each OEO program.

OEO will address reports and follow up correspondence to the Executive Director unless otherwise requested by the subgrantee's Board. The preliminary Desk Audit Report and Indirect Cost Analysis affords the Executive Director an opportunity to address matters prior to completion of the initial report. The subgrantee shall provide a written response to the preliminary report to OEO Audit within thirty (30) days of the date of the report, unless otherwise stated, and shall respond to the initial report as indicated.

Failure to respond the preliminary or initial report within the required time frame will be interpreted as agency agreement with the report's findings. If the subgrantee fails to respond to follow-up correspondence within the requested time frame, this will also be interpreted as agency agreement and correspondence indicating non response will be sent to the Board Chairperson. The agency's failure to respond may result in a suspension of future funding.

#### PAYMENT OF DISALLOWED COSTS

Disallowed costs shall be payable to the OEO within forty-five (45) days from the date of the correspondence identifying disallowed costs. Payment methods permitted to satisfy disallowed costs are as follows:

#### 1. Lump-sum Payment

The OEO must receive the total disallowed sum within the aforementioned time period. If the subgrantee is financially unable to make full payment within this time frame, this fact must be stated to the OEO Senior Auditor in writing within twenty (20) business

days of the date of the correspondence identifying disallowed costs. The subgrantee will be subject to an OEO audit to document the non-federal/non-state funds available for repayment of delinquent debt.

#### 2. Installment Payments

Subsequent to verification of the subgrantee's inability to repay in lump-sum, OEO will establish a written agreement binding the subgrantee to the terms and methods outlined. The standard repayment period is twelve months, not to exceed a thirty-six month maximum time allowance. Monthly payments will be due OEO by the 15<sup>th</sup> of each month. Quarterly payments will be due OEO by the 15<sup>th</sup> day of the last month in the quarter.

#### 3. Delinquent Payments

If a subgrantee fails to repay funds within the required time frame, the regulations mandated by OMB Circular A-129, <u>Policies for Federal Credit Programs and Non-Tax Receivables</u>, <u>Part V-Delinquent Debt Collection and 4 CFR Chapter 11-Federal Claims Collection Standards</u> (General Accounting Office – Department of Justice) may be exercised in the collection of delinquent debt.

If you have any questions, you may contact me at (803) 734-0691.

#### **DISTRIBUTION:**

**CAA Board Chairpersons** 

**CAA Executive Directors** 

**CAA Program Directors** 

**CAA Fiscal Officers** 

OEO Director, Ashlie Lancaster



# State of South Carolina Office of the Covernor

Mark Sanford Governor Office of Executive Policy and Programs

#### Office of Economic Opportunity Request for Single Audit Certification Form

#### **Purpose:**

This serves as certification of compliance with OMB Circular A-133 Subpart B §.200 (b) as OEO is required to ensure under OMB Circular A-133 Subpart D §.400 (d) (4),

### **Certification:** Date of Certification: I\_\_\_\_\_, Executive Director certify the following regarding (Business Name) for fiscal year end (Check One) We did not expend greater than \$500,000 during our fiscal year. In accordance with OMB Circular A-133 Subpart B §.200 (d), we are not required to have a single audit. We did however have an audit of our financial statements for the year end, and have enclosed a copy (no original is necessary) for OEO review. We did not expend greater than \$500,000 during our fiscal year. In accordance with OMB Circular A-133 Subpart B §.200 (d), we are not required to have a single audit. Further, we did not conduct an audit of our financial statements for the year end. \_\_\_\_\_ We have expended federal funds in excess of \$500,000 and have had a single audit conducted in accordance with OMB Circular A-133 Subpart B § .200 (b). Further, we have included as part of our submission one original and one copy of the audit report as well as the data collection form as required per OMB Circular A-133 Subpart C § .320 (b) (See at http://harvester.census.gov/fac/collect/formoptions.html) for OEO review.

4/2008

Signatures:	
	_
Executive Direct	٥r

**Note:** Please remember to prepare a certification each fiscal year during which you were awarded ESGP funds.

This form along with all necessary information must be submitted no later than nine months after the fiscal year end of the entity. Please remit this and all other necessary information to:

Thomas Welch, Senior Manager for Audits Office of the Governor Office of Economic Opportunity 1205 Pendleton Street, Room 355 Columbia, South Carolina 29201

4/2008



# State of South Carolina Office of the Covernor

Mark Sanford Governor Office of Executive Policy and Programs

#### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM F09- 01 REVISED

**TO:** See Distribution

FROM: Arlene D. Williams, Senior Manager of Fiscal Services

SUBJECT: Procedures for Surplus Property and Equipment Disposal

DATE: **June 19, 2008** 

The Office of Economic Opportunity (OEO), as administering agent, is authorized to utilize the State of South Carolina's Office of General Services for disposal of surplus property. The following are procedures for reporting the disposal of unwanted property:

#### **Surplus Property**

- 1. The Subgrantee's Executive Director will send a letter requesting the disposal of surplus property to the OEO Senior Manager of Fiscal Services with the following details: location of property, description of property with serial number, year purchased, VIN number and mileage, as well as book value and market value when desiring transfer property.
- 2. OEO will require all agencies, utilizing the State's Surplus Property method of disposal, to complete the appropriate form for proceeds to be returned to the agency. If the agency decides to use surplus property, it must obtain an account number. OEO will submit a Turn-In Document (TID) Surplus Property and submit the form to the Office of General Services, Surplus Property Office. The OEO will retain a copy of this document for tracking purposes. Questions regarding a request to surplus property should be directed to the OEO Senior Manager for Fiscal Services.
- 3. The Surplus Property Office will review the Turn-In Document and send a Screener out to determine if the property is of any value. They will arrange for pick-up of the property and determine if the property will be sold at public auction or by competitive sealed bid. Please note, agencies are allowed to stipulate a minimum amount required before a bid is accepted.

### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM <u>F09- 01 REVISED</u> PAGE 2

4. The Office of General Services will deposit the proceeds from the sale less the expense of the sale in the fund designated on the Turn-In Document.

When liquidation occurs for any property purchased with Federal funds (for example: an insurance check for a totaled vehicle), proceeds must be returned to the source of funds from which the property was originally purchased to offset the purchase of replacement property. Where Surplus Property determines that OEO program inventory is of no resale value, the agency must then assume responsibility for timely and proper disposal.

Once the agency is notified of the final determination by Surplus Property, within ten (10) working days, the agency Executive Director must notify the appropriate OEO Senior Manager for Fiscal Services in writing of the final disposal.

#### **Equipment Disposal**

OMB Circular A:110: Subpart C: Property Standards states, "when acquiring replacement equipment, the recipient may use the equipment to be replaced as trade-in or sell the equipment and use the proceeds to offset the costs of the replacement equipment subject to the approval of the Federal awarding agency" (OEO). Therefore, when the decision has been made by the agency to utilize inventory items (purchased with OEO funds) for trade or sale, a written request is to be submitted to OEO prior to the transaction. If replacement is not the intent, it should be so stated in the letter of disposal along with the other required information. When it is anticipated that cash will be received, the agency must notify OEO in writing of how the funds will be used. Once approved, OEO will notify the agency in writing.

If you have any questions, please call me at (803) 734-9828.

#### **DISTRIBUTION:**

CAA Board Chairpersons
CAA Executive Directors
CAA Program Directors
CAA Fiscal Officers
OEO Director, Program, Fiscal and Audit Staff



### State of South Carolina Office of the Governor

Mark Sanford Governor Office of Executive Policy and Programs

#### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM F-ESG-07 02

**TO:** ESG Subgrantee Executive Directors

**FROM:** Arlene Williams, Senior Manager of Fiscal Services

**SUBJECT:** Rent, Insurance, Contractual Services and Cost Allocation Procedures

**DATE:** July 1, 2007

The Office of Economic Opportunity (OEO), the administering agent of Emergency Shelter Grant (ESG) federal funds, is responsible for providing procedural guidance and advising subgrantees of requirements. The following information is provided to insure proper execution of procurements with OEO awarded grants regarding rent, insurance, contractual services and cost allocation.

**Rent:** Space used by the subgrantee for ESG administrative or program activities:

- May be charged in a cost allocation basis to the Operational Expenses category in accordance with program requirements.
- Must be reasonable and comparable to other available properties in the same market area with written rental and/or lease agreements submitted to OEO with supporting documentation.

<u>Insurance:</u> Agencies are responsible for maintaining adequate insurance coverage based on sound business practices, including workers' compensation, liability and other insurance as appropriate and/or dictated by specific program requirements.

- Fidelity coverage is recommended to insure against financial loss.
- Agencies obtaining insurance during an ESG grant period must follow the procurement guidelines outlined in Fiscal/Technical Assistance Memo F02-01 or provide a statement from the agent regarding the search and obtainment of insurance as a sole source justification.
- Agencies with preexisting insurance coverage may charge installment payments covering periods within the ESG award with an approved budget.

<u>Contractual (Professional) Services:</u> Cost for contractual (professional) and consultant services rendered by a person who possesses a special skill (excluding maintenance or repair agreements) and who is not an officer or employee of the agency:

- Must be obtained according to the procurement guidelines outlined in Fiscal/Technical Assistance Memo F-02-01 and be reasonable in relation to the service.
- Must be necessary to contract for the service, considering agency's capabilities to render the service.
- Must show how the service was accomplished in prior grant periods.
- Must show whether the service can be performed more economically through contracting rather than by existing employees.
- Supporting documentation of the contract should support all of the above.

<u>Cost Allocation:</u> Cost allocation procedures must be implemented when direct costs benefit more than one program (grant). Several methods of allocating costs should be reviewed to determine the fairest and easiest methods to administer cost to each category. Adequate documentation supporting the cost allocation method used must accompany the procurement.

If you have any questions, please call me at (803) 734-9828.

#### **DISTRIBUTION:**

ESG Board Chairpersons
ESG Fiscal Officers
ESG Control File
OEO Director, Program, Fiscal and Audit Staff



# State of South Carolina Office of the Covernor

Mark Sanford Governor Office of Executive Policy and Programs

#### FISCAL/TECHNICAL ASSISTANCE MEMO – F 02-05 (revised)

**TO:** See Distribution List

**FROM:** Thomas Welch, Senior Manager for Audits

**SUBJECT:** OEO FIELD AUDIT

**DATE:** April 11, 2008

This memorandum supersedes Fiscal/Technical Assistance Memo – F02-05 dated October 17, 2005.

#### I. FIELD AUDIT – OEO RESPONSIBILITIES

The Office of Economic Opportunity (OEO) performs a routine year-end closeout audits to ensure

- 1) the integrity of OEO-funded programs
- 2) operational effectiveness and efficiency
- 3) the reliability of the subgrantee's business management systems and financial reporting
- 4) compliance with applicable federal and state laws and regulations governing OEO grant awards
- 5) funds and property are properly safeguarded
- 6) technical assistance is provided in appropriate areas of concern
- 7) the subgrantee takes appropriate action to resolve current and prior year audit findings

OEO's on-site audit objectives include an assessment of subgrantee's internal controls, cash management, ensuring assets have the proper documentation and are properly maintained, accruals are properly supported, balance sheet and income statement accounts are used in a consistent manner to ensure comparability, client assistance eligibility, proper procurement standard and a review of human resource policies and procedures. OEO will sample expenditures to ensure payments are adequately supported

with the proper documentation and are in compliance with the OEO grant agreement and budget requirements.

Approximately thirty (30) days prior to the actual visit, OEO will send a written confirmation of the anticipated field audit date to the agency's executive director outlining the required documents that are to be submitted to OEO prior to the on-site visit and a list of documents to be readily available upon arrival. Additional documents may need to be provided during the field audit.

Upon arrival at the agency, OEO audit staff will conduct an entrance conference with the subgrantee's executive director and fiscal officer. The entrance conference is open to any additional staff the executive director or OEO staff deem necessary.

Prior to leaving the agency, OEO audit staff will conduct an exit conference with the agency's executive director, fiscal officer and program director(s). The exit conference is open to any additional persons the executive director or OEO staff deem necessary. Findings and areas of concern will be detailed along with suggestions for corrective actions.

Under normal circumstances where no additional information is required, a report will be submitted to the executive director within approximately sixty (60) days from the date of the exit conference. A copy of the report will be sent to the Board.

#### II. SUBGRANTEE AUDIT RESPONSIBILITIES

The subgrantee is responsible for preparing for all of the requested documents, responding within the required time frame and developing a corrective action plan as needed.

**DISTRIBUTION:** 

Ashlie Lancaster, OEO Director CAA Executive Directors CAA Program Directors CAA Fiscal Officers 2008 ESG Recipients OEO Staff Audit Control File



# State of South Carolina Office of the Covernor

Mark Sanford Governor OFFICE OF EXECUTIVE POLICY AND PROGRAMS

#### FISCAL/TECHNICAL ASSISTANCE MEMORANDUM F03-05

TO: See Distribution

FROM: Thomas Welch, Senior Manager for Audits

SUBJECT: Audit Standards for Fixed Assets – Definitions, Management and Depreciation

DATE: April 14, 2008

This memorandum supersedes Fiscal/Technical Assistance Memo – F03-05 dated October 17, 2005.

This memorandum has been developed to assist the subgrantee in establishing proper procedures for obtaining effective internal control and record maintenance for fixed assets purchased with OEO funds.

#### I. DEFINITIONS

Fixed Asset: Tangible and intangible nonexpendable property having a useful life of more than one year (e.g. equipment, machinery, automobiles, furniture, real property) and, for OEO purposes, that has an acquisition cost of \$2,500 or more.

#### II. FIXED ASSETS MANAGEMENT STANDARDS

Titles shall vest with the subgrantee on the condition the subgrantee uses the assets for the authorized purpose of the project as long as is needed.

In compliance with the OEO grant agreement, subgrantee management systems shall provide for effective control over and accountability for all funds, property and other assets. The subgrantee shall adequately safeguard all such assets and assure they are used solely for authorized purposes. Adequate written procedures must be in place to determine the reasonableness, allocability and allowability of costs in accordance with OMB Circular A-122 and to guard against loss, damage and theft. Loss, damage and/or theft are to be reported immediately to the OEO.

*Insurance Coverage*: The subgrantee shall provide adequate insurance coverage for fixed assets acquired with Federal funds.

Other Use: Subgrantee may make fixed assets available for use to other projects that have purposes consistent with those authorized by the subgrantee. Preference shall be given first to other OEO-sponsored projects/programs, then to other federally-funded programs and lastly to non-federal programs/organizations whose purpose is consistent with those authorized by the subgrantee.

Non-Federal programs/organizations shall be charged a fee equal to that charged by private companies for similar services. These fees are to be charged as "other program income" and accounted for separately from OEO disbursed "grant revenue" on financial records. This revenue is to be returned and used solely for the OEO program for which the equipment/property was initially purchased.

**Disposition**: Refer to OEO Fiscal Memo F09-01, Procedures for Surplus Property and Equipment Disposal. Be mindful that the subgrantee must obtain OEO's written approval prior to the sale of or use of the assets for trade-in and prior to transferring asset(s) to other federally-sponsored programs. If the agency obtains OEO's authorization to sell, proper sales procedures shall be established that provide for competition, to the extent practicable, and results in the highest possible return.

*Fixed Asset Records*: The agency must maintain records to verify the existence and current utilization of all OEO-funded assets for all periods in which the asset is in use and to account for all assets sold or traded-in in compliance with the OEO grant agreement and OMB Circular A-110.34 (f) 1.

The subgrantee must ensure that fixed asset records contain the following information: asset description, serial and model number, acquisition date and cost, depreciation method and useful life and asset location and condition. Assets are to be capitalized according to the agency's capitalization policy. The agency is still responsible for maintaining records on fixed assets purchased with OEO funds that do not meet the agency's capitalization policy.

In accordance with OEO procedures, based in part on OMB Circular A-110.34(f) 3, the agency shall conduct an annual physical review of capitalized (fixed) assets and document asset locations and conditions as of the end of the program year. The document shall be compared to the asset listing produced by the external auditor (at agency's fiscal year end). Any differences shall be documented and explained in the agency's fixed asset reconciliation. Differences could result from asset purchases or disposals transacted after the agency's fiscal year end.

OEO audit will require the following supporting documents:

- copy of asset listing produced by external audit
- copy of documented asset locations and conditions
- asset reconciliation sheet

- documents to support asset purchases
- documents to support asset disposals

#### III. DEPRECIATION

Depreciation is a cost allocation that represents the physical deterioration of property due to age, wear or market conditions. Depreciation computation shall be based on the asset's acquisition cost (invoice price) and directly attributable costs necessary to bring the asset into working condition. Adequate depreciation records must be maintained indicating the amount of depreciation taken each period and the total amount of accumulated depreciation (OMB Circular A-122, Attachment B-11).

#### **DISTRIBUTION**:

**CAA Board Chairpersons** 

**CAA Executive Directors** 

**CAA Program Directors** 

**CAA Fiscal Officers** 

OEO Director, Program, Fiscal and Audit Staff

OEO Audit Control File

### APPENDIX D

Federal Register 24 CFR Part 576

[Code of Federal Regulations]

[Title 24, Volume 3]

[Revised as of April 1, 2006]

From the U.S. Government Printing Office via GPO Access

[CITE: 24CFR576]

[Page 216-228]

#### TITLE 24--HOUSING AND URBAN DEVELOPMENT

CHAPTER V--OFFICE OF ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

PART 576\_EMERGENCY SHELTER GRANTS PROGRAM: STEWART B. McKINNEY HOMELESS ASSISTANCE ACT

#### Subpart A\_General

Sec.

576.1 Applicability and purpose.

576.3 Definitions.

576.5 Allocation of grant amounts.

#### Subpart B\_Eligible Activities

576.21 Eligible activities.

576.23 Faith-based activities.

576.25 Who may carry out eligible activities.

#### Subpart C\_Award and Use of Grant Amounts

576.31 Application requirements.

576.33 Review and approval of applications.

576.35 Deadlines for using grant amounts.

#### Subpart D\_Reallocations

- 576.41 Reallocation; lack of approved consolidated plan--formula cities and counties.
- 576.43 Reallocation of grant amounts; lack of approved consolidated plan--States, territories, and Indian tribes.
- 576.45 Reallocation of grant amounts; returned or unused amounts.

#### Subpart E\_Program Requirements

576.51 Matching funds.

576.53 Use as an emergency shelter.

576.55 Building standards.

576.56 Homeless assistance and participation.

576.57 Other Federal requirements.

576.59 Relocation and acquisition.

#### Subpart F\_Grant Administration

576.61 Responsibility for grant administration.

576.63 Method of payment.

576.65 Recordkeeping.

576.67 Sanctions.

Authority: 42 U.S.C. 3535(d) and 11376.

Source: 54 FR 46799, Nov. 7, 1989, unless otherwise noted.

Subpart A\_General

Sec. 576.1 Applicability and purpose.

This part implements the Emergency Shelter Grants program contained in subtitle B of title IV of the Stewart B. McKinney Homeless Assistance Act (42 U.S.C. 11371-11378). The program authorizes the Secretary to make grants to States, units of general local government, territories, and Indian tribes (and to private nonprofit organizations providing assistance to homeless individuals in the case of grants made with reallocated amounts) for the rehabilitation or conversion of buildings for use as emergency shelter for the homeless, for the payment of certain operating expenses and essential services in connection with emergency shelters for the homeless, and for homeless prevention activities. The program is designed to be the first step in a continuum of assistance to enable homeless individuals and families to move toward independent living as well as to prevent homelessness.

[61 FR 51548, Oct. 2, 1996]

Sec. 576.3 Definitions.

The terms Grantee and HUD are defined in 24 CFR part 5. Administrative costs means as the term is defined in Sec. 583.135(b) of this part, except that the exclusion relates to the costs of carrying out eligible activities under Sec. 576.21(a).

Consolidated plan means the plan prepared in accordance with part 91 of this title. An approved consolidated plan means a consolidated plan that has been approved by HUD in accordance with part 91 of this title.

Conversion means a change in the use of a building to an emergency shelter for the homeless under this part, where the cost of conversion and any rehabilitation costs exceed 75 percent of the value of the building after conversion.

Emergency shelter means any facility, the primary purpose of which is to provide temporary or transitional shelter for the homeless in general or for specific populations of the homeless.

Essential services includes services concerned with employment, health, drug abuse, and education and may include (but are not limited to):

#### [[Page 217]]

- (1) Assistance in obtaining permanent housing.
- (2) Medical and psychological counseling and supervision.
- (3) Employment counseling.
- (4) Nutritional counseling.
- (5) Substance abuse treatment and counseling.
- (6) Assistance in obtaining other Federal, State, and local assistance including mental health benefits; employment counseling; medical assistance; Veteran's benefits; and income support assistance such as Supplemental Security Income benefits, Aid to Families with Dependent Children, General Assistance, and Food Stamps;
- (7) Other services such as child care, transportation, job placement and job training; and
  - (8) Staff salaries necessary to provide the above services.

Formula city or county means a metropolitan city or urban county that is eligible to receive an allocation of grant amounts under Sec. 576.5.

Homeless means as the term is defined in 42 U.S.C. 11302. Homeless prevention means activities or programs designed to prevent the incidence of homelessness, including (but not limited to):

- (1) Short-term subsidies to defray rent and utility arrearages for families that have received eviction or utility termination notices;
- (2) Security deposits or first month's rent to permit a homeless family to move into its own apartment;

- (3) Mediation programs for landlord-tenant disputes;
- (4) Legal services programs for the representation of indigent tenants in eviction proceedings;
  - (5) Payments to prevent foreclosure on a home; and
- (6) Other innovative programs and activities designed to prevent the incidence of homelessness.

Indian tribe means as the term is defined in 42 U.S.C. 5302(a).

Major rehabilitation means rehabilitation that involves costs in excess of 75 percent of the value of the building before rehabilitation.

Metropolitan city means a city that was classified as a metropolitan city under 42 U.S.C. 5302(a) for the fiscal year immediately preceding the fiscal year for which emergency shelter grant amounts are made available.

Nonprofit recipient means any private nonprofit organization providing assistance to the homeless, to which a State or unit of general local government distributes emergency shelter grant amounts.

Obligated means that the grantee or State recipient, as appropriate, has placed orders, awarded contracts, received services, or entered similar transactions that require payment from the grant amount. Grant amounts that a unit of general local government or State awards to a private nonprofit organization by a written agreement or letter of award requiring payment from the grant amount are obligated.

Private nonprofit organization means as the term is defined in 42 U.S.C. 11371.

Rehabilitation means the labor, materials, tools, and other costs of improving buildings, other than minor or routine repairs. The term includes where the use of a building is changed to an emergency shelter and the cost of this change and any rehabilitation costs does not exceed 75 percent of the value of the building before the change in use.

Renovation means rehabilitation that involves costs of 75 percent or less of the value of the building before rehabilitation.

Responsible entity means as the term is defined in Sec. 58.2 of this title, as applied though Sec. 58.1(b)(3) of this title and Sec. 576.57(e).

State means each of the several States and the Commonwealth of Puerto Rico.

Territory means each of the following: the Virgin Islands, Guam, American Samoa, the Northern Mariana Islands, Palau (Trust Territory of the Pacific), and any other territory or possession of the United States.

State recipient means any unit of general local government or nonprofit organization to which a State makes available emergency shelter grant amounts.

Unit of general local government means any city, county, town, township, parish, village, or other general purpose political subdivision of a State.

Urban county means a county that was classified as an urban county

#### [[Page 218]]

under 42 U.S.C. 5302(a) for the fiscal year immediately preceding the fiscal year for which emergency shelter grant amounts are made available.

Value of the building means the monetary value assigned to a building by an independent real estate appraiser, or as otherwise reasonably established by the grantee or the State recipient.

[54 FR 46799, Nov. 7, 1989, as amended at 56 FR 56128, Oct. 31, 1991; 60 FR 1918, Jan. 5, 1995; 61 FR 5210, Feb. 9, 1996; 61 FR 51548, Oct. 2, 1996]

Sec. 576.5 Allocation of grant amounts.

(a) Territories. HUD will set aside for allocation to the

territories an amount equal to 0.2 percent of the total amount of each appropriation under this part in any fiscal year. HUD will allocate this set-aside amount to each territory based upon its proportionate share of the total population of all territories.

- (b) States, metropolitan cities, urban counties, and Indian tribes. HUD will allocate the amounts that remain after the set-aside to territories under paragraph (a) of this section, to States, metropolitan cities, urban counties, and Indian tribes, as provided in 42 U.S.C. 11373. HUD will subsequently distribute the amount set aside for Indian tribes under this paragraph as provided in Sec. 576.31.
- (c) Notification of allocation amount. HUD will notify in writing each State, metropolitan city, urban county, and territory that is eligible to receive an allocation under this section of the amount of its allocation.

[61 FR 51549, Oct. 2, 1996]

#### Subpart B\_Eligible Activities

Sec. 576.21 Eligible activities.

- (a) Eligible activities. Emergency shelter grant amounts may be used for one or more of the following activities relating to emergency shelter for the homeless:
- (1) Renovation, major rehabilitation, or conversion of buildings for use as emergency shelters for the homeless;
- (2) Provision of essential services to the homeless, subject to the limitations in paragraph (b) of this section;
- (3) Payment for shelter maintenance, operation, rent, repairs, security, fuel, equipment, insurance, utilities, food, and furnishings. Not more than 10 percent of the grant amount may be used for costs of staff;
- (4) Developing and implementing homeless prevention activities, subject to the limitations in 42 U.S.C. 11374(a)(4) and paragraph (c) of this section. Grant funds may be used under this paragraph to assist families that have received eviction notices or notices of termination of utility services only if the conditions stated in 42 U.S.C. 11374(a)(4) are met; and
  - (5) Administrative costs, in accordance with 42 U.S.C. 11378.
- (b) Limitations on provision of essential services. (1) Grant amounts provided by HUD to units of general local government, territories, or Indian tribes, and grant amounts provided by a State to State recipients, may be used to provide an essential service under paragraph (a)(2) of this section only if the service is a new service, or is a quantifiable increase in the level of a service above that which the unit of general local government (or, in the case of a nonprofit organization, the unit of general local government in which the proposed activities are to be located), territory, or Indian tribe, as applicable, provided with local funds during the 12 calendar months immediately before the grantee or State recipient received initial grant amounts.
- (2) Limits on the use of assistance for essential services established in 42 U.S.C. 11374(a)(2) are applicable even when the unit of local government, territory, or Indian tribe provides some or all of its grant funds to a nonprofit recipient. This limitation may be waived in accordance with 42 U.S.C. 11374.
- (c) Limitation on homeless prevention activities. Limits on the use of assistance for homeless prevention activities established in 42 U.S.C. 11374(a)(4) are applicable even when the unit of local government, territory, or Indian tribe provides some or all of its grant funds to a nonprofit recipient.

[61 FR 51549, Oct. 2, 1996]

Sec. 576.23 Faith-based activities.

(a) Organizations that are religious or faith-based are eligible, on the same

#### [[Page 219]]

basis as any other organization, to participate in the Emergency Shelter Grants program. Neither the Federal government nor a State or local government receiving funds under Emergency Shelter Grants programs shall discriminate against an organization on the basis of the organization's religious character or affiliation.

- (b) Organizations that are directly funded under the Emergency Shelter Grants program may not engage in inherently religious activities, such as worship, religious instruction, or proselytization as part of the programs or services funded under this part. If an organization conducts such activities, the activities must be offered separately, in time or location, from the programs or services funded under this part, and participation must be voluntary for the beneficiaries of the HUD-funded programs or services.
- (c) A religious organization that participates in the Emergency Shelter Grants program will retain its independence from Federal, State, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs, provided that it does not use direct Emergency Shelter Grants funds to support any inherently religious activities, such as worship, religious instruction, or proselytization. Among other things, faith-based organizations may use space in their facilities to provide Emergency Shelter Grants-funded services, without removing religious art, icons, scriptures, or other religious symbols. In addition, an Emergency Shelter Grants-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- (d) An organization that participates in the Emergency Shelter Grants program shall not, in providing program assistance, discriminate against a program beneficiary or prospective program beneficiary on the basis of religion or religious belief.
- (e) Emergency shelter grants may not be used for the rehabilitation of structures to the extent that those structures are used for inherently religious activities. Emergency shelter grants may be used for the rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. Where a structure is used for both eligible and inherently religious activities, emergency shelter grants may not exceed the cost of those portions of the rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to emergency shelter grants in this part. Sanctuaries, chapels, or other rooms that an Emergency Shelter Grants-funded religious congregation uses as its principal place of worship, however, are ineligible for Emergency Shelter Grants-funded improvements. Disposition of real property after the term of the grant, or any change in use of the property during the term of the grant, is subject to government-wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- (f) If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the Federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

[68 FR 56406, Sept. 30, 2003]

Sec. 576.25 Who may carry out eligible activities.

- (a) Generally. As provided in 42 U.S.C. 11373 eligible activities may be carried out by all State recipients and grantees, except States.
- (b) States. All of a State's formula allocation, except for administrative costs, must be made available to the following entities:
- (1) Units of general local government in the State, which may include formula cities and counties even if such cities and counties receive grant amounts directly from HUD; or
- (2) Private nonprofit organizations, in accordance with 42 U.S.C. 11373(c).
- (c) Nonprofit recipients. Units of general local government, territories, and Indian tribes may distribute all or part

[[Page 220]]

of their grant amounts to nonprofit recipients to be used for emergency shelter grant activities.

[61 FR 51549, 51550, Oct. 2, 1996]

Subpart C\_Award and Use of Grant Amounts

Source: 54 FR 46799, Nov. 7, 1989, unless otherwise noted. Redesignated at 61 FR 51550, Oct. 2, 1996.

Sec. 576.31 Application requirements.

- (a) Indian tribes. After funds are set aside for allocation to Indian tribes under Sec. 576.5, HUD will publish a Notice of Funding Availability (NOFA) in the Federal Register. The NOFA will specify the requirements and procedures applicable to the allocation and competitive awarding of these set-aside funds to eligible Indian tribe applicants.
- (b) States, territories, and formula cities and counties. To receive emergency shelter grant amounts, a State, territory, or formula city or county must:
- (1) Submit documentation required under this part, part 5 of this title, or any other applicable provisions of Federal law; and
- (2) Submit and obtain HUD approval of a consolidated plan that includes activities to be funded under this part. This consolidated plan serves as the jurisdiction's application for funding under this part.

[61 FR 51550, Oct. 2, 1996]

Sec. 576.33 Review and approval of applications.

- (a) Conditional grant. HUD may make a conditional grant restricting the obligation and use of emergency shelter grant amounts. Conditional grants may be made where there is substantial evidence that there has been, or there will be, a failure to meet the requirements of this part. In such a case, the reason for the conditional grant, the action necessary to remove the condition, and the deadline for taking those actions will be specified. Failure to satisfy the condition may result in imposition of a sanction under Sec. 576.69, or in any other action authorized under applicable Federal law.
- (b) Grant agreement. The grant will be made by means of a grant agreement executed by HUD and the grantee. HUD will not disburse funds before the grant agreement is fully executed.

[54 FR 46799, Nov. 7, 1989, as amended at 60 FR 1918, Jan. 5, 1995. Redesignated and amended at 61 FR 51550, Oct. 2, 1996]

Sec. 576.35 Deadlines for using grant amounts.

- (a)(1) States. Each State must make available to its State recipients all emergency shelter grant amounts that it was allocated under Sec. 576.5 within 65 days of the date of the grant award by HUD. Funds set aside by a State for homeless prevention activities under Sec. 576.21(a)(4) must be made available to State recipients within 180 days of the grant award by HUD.
- (2) State recipients—(i) Obligation of grant funds. Each State recipient must have its grant amounts obligated (as that term is defined at Sec. 576.3) within 180 days of the date on which the State made the grant amounts available to the State recipient. In the case of grants for homeless prevention activities under Sec. 576.21(a)(4), State recipients are required to obligate grant amounts within 30 days of the date on which the State made the grant amounts available to the State recipient.
- (ii) Expenditure of grant funds. Each State recipient must spend all of its grant amounts within 24 months of the date on which the State made the grant amounts available to the State recipient. In the case of grants for homeless prevention activities, State recipients must spend such sums within 180 days of the date on which the State made the grant amounts available to the recipient.
- (b) Formula cities and counties, territories and Indian tribes—Expenditure of grant funds. Each formula city or county, territory, and Indian tribe must spend all of the grant amounts it was allocated or awarded under Sec. 576.5 or 576.31 within 24 months of the date of the grant award by HUD.
- (c) Failure to meet deadlines. (1) Any emergency shelter grant amounts that are not made available or obligated within the applicable time periods specified in paragraph (a)(1) or (b) of

#### [[Page 221]]

this section will be reallocated under Sec. 576.45.

(2) The State must recapture any grant amounts that a State recipient does not obligate and spend within the time periods specified in paragraph (a)(2) of this section. The State, at its option, must make these amounts and other amounts returned to the State (except amounts referred to in Sec. 576.22(b)(6) available as soon as practicable to other units of general local government for use within the time period specified in paragraph (a)(2) of this section or to HUD for reallocation under Sec. 576.45.

[54 FR 46799, Nov. 7, 1989. Redesignated and amended at 61 FR 51550, Oct. 2, 1996]

#### Subpart D\_Reallocations

Source: 54 FR 46799, Nov. 7, 1989, unless otherwise noted. Redesignated at 61 FR 51550, Oct. 2, 1996.

- Sec. 576.41 Reallocation; lack of approved consolidated plan--formula cities and counties.
- (a) Applicability. This section applies where a formula city or county fails to submit or obtain HUD approval of its consolidated plan within 90 days of the date upon which amounts under this part first become available for allocation in any fiscal year.
- (b) Grantee. HUD will make available to the State in which the city or county is located the amounts that a city or county referred to in paragraph (a) of this section would have received.
- (c) Notification of availability. The responsible HUD field office will promptly notify the State of the availability of any reallocation amounts under this section.
- (d) Eligibility for reallocation amounts. In order to receive reallocation amounts under this section, the State must:

- (1) Execute a grant agreement with HUD for the fiscal year for which the amounts to be reallocated were initially made available.
- (2) If necessary, submit an amendment to its application for that fiscal year for the reallocation amounts it wishes to receive. The amendment must be submitted to the responsible HUD field office no later than 30 days after notification is given to the State under paragraph (c) of this section.
- (e) Amendment review and approval. (1) Section 576.33 governs the review and approval of application amendments under this section. HUD will endeavor to make grant awards within 30 days of the application amendment deadline, or as soon thereafter as practicable.
- (2) Program activities represented by proposed amendments are subject to environmental review under Sec. 576.57 in the same manner as original proposals.
- (f) Deadlines for using reallocated grant amounts. Section 576.35 governs the use of amounts reallocated under this section.
- (g) Amounts that cannot be reallocated. Any grant amounts that cannot be reallocated to a State under this section will be reallocated as provided by Sec. 576.43. Amounts that are reallocated under this section, but that are returned or unused, will be reallocated under Sec. 576.45.

[54 FR 46799, Nov. 7, 1989, as amended at 56 FR 56128, Oct. 31, 1991; 60 FR 1918, Jan. 5, 1995. Redesignated and amended at 61 FR 51551, Oct. 2, 1996]

- Sec. 576.43 Reallocation of grant amounts; lack of approved consolidated plan--States, territories, and Indian tribes.
  - (a) Applicability. This section applies when:
- (1) A State, territory, or Indian tribe fails to obtain approval of its consolidated plan within 90 days of the date upon which amounts under this part first become available for allocation in any fiscal year; or
- (2) Grant amounts cannot be reallocated to a State under Sec. 576.41.
- (b) Grantees. (1) HUD will reallocate the amounts that a State or Indian tribe referred to in paragraph (a)(1) of this section would have received:
  - (i) In accordance with 42 U.S.C. 11373(d)(3); and
- (ii) If grant amounts remain, then to territories that demonstrate extraordinary need or large numbers of homeless individuals.
- (2) HUD will make available the amounts that a territory under paragraph (a)(1) of this section would have

#### [[Page 222]]

received to other territories that demonstrate extraordinary need or large numbers of homeless individuals.

- (c) Notification of funding availability. HUD will make reallocations to States and Indian tribes under this section by direct notification or Federal Register notice that will set forth the terms and conditions under which amounts under this section are to be reallocated and grant awards made. In the case of reallocations to Territories, the responsible HUD field office will promptly notify each Territory of any reallocation amounts under this section, and indicate the terms and conditions under which reallocation amounts are to be made available and grant awards made.
- (d) Eligibility for reallocation amounts. In order to receive reallocation amounts under this section, the formula city or county, State, territory, or Indian tribe must:
- (1) Submit an amendment, in accordance with 24 CFR part 91, to its consolidated plan for that program year to cover activities for the reallocation amount it wishes to receive; and

- (2) Execute a grant agreement with HUD for the fiscal year for which the amounts to be reallocated were initially made available.
- (e) Review and approval. (1) Section 576.53, and such additional requirements as HUD may specify in the notification under paragraph (c) of this section, govern the review and approval of application amendments under this section. HUD will rank the amendments and make grant awards under this section on the basis of the following factors:
- (i) The nature and extent of the unmet homeless need within the jurisdiction in which the grant amounts will be used;
- (ii) The extent to which the proposed activities address this need;and
- (iii) The ability of the grantee to carry out the proposed activities promptly.
- (2) HUD will endeavor to make grant awards within 30 days of the application amendment deadline, or as soon thereafter as practicable.
- (f) Grant amounts. HUD may make a grant award for less than the amount applied for or for fewer than all of the activities identified in the application amendment.
- (g) Deadlines for using reallocated amounts. Section 576.35 governs the use of amounts reallocated under this section.
- (h) Amounts not reallocated. Any grant amounts that are not reallocated under this section, or that are reallocated, but are unused, will be reallocated under Sec. 576.45(d). Any amounts that are reallocated, but are returned, will be reallocated under Sec. 576.45(c).

[54 FR 46799, Nov. 7, 1989, as amended at 56 FR 56129, Oct. 31, 1991; 60 FR 1918, Jan. 5, 1995. Redesignated and amended at 61 FR 51551, Oct. 2, 1996]

- Sec. 576.45 Reallocation of grant amounts; returned or unused amounts.
- (a) General. From time to time, HUD will reallocate emergency shelter grant amounts that are returned or unused, as those terms are defined in paragraph (f) of this section. HUD will make reallocations under this section by direct notification or Federal Register Notice that will set forth the terms and conditions under which the grant amounts are to be reallocated and grant awards are to be made.
- (b) FEMA boards. HUD may use State and local boards established under the Emergency Food and Shelter Program administered by the Federal Emergency Management Agency, as a resource to identify potential applicants for reallocated grant amounts.
- (c) Reallocation--returned grant amounts--(1) States and formula cities and counties. HUD will endeavor to reallocate returned emergency shelter grant amounts that were initially allocated under Sec. 576.5 to a State or a formula city or county, for use within the same jurisdiction. Reallocation of these grant amounts is subject to the following requirements:
- (i) Returned grant amounts that were allocated to a State will be made available (A) first, to units of general local government within the State and (B) if grant amounts remain, then to other States.
- (ii) Returned grant amounts that were allocated to a formula city or county will be made available:

#### [[Page 223]]

- (A) First, for use in the city or county, to units of general local government that are authorized under applicable law to carry out activities serving the homeless in the jurisdiction;
- (B) If grant amounts remain, then to the State in which the city or county is located;
- (C) If grant amounts remain, to units of general local government in the  $\mathsf{State}$ ; and
  - (D) If grant amounts remain, to other States.

- (2) Indian tribes. Returned grant amounts that were allocated to an Indian tribe will be made available to other Indian tribes.
- (3) Territories. Returned grant amounts that were allocated to a territory will be made available, first, to other territories and, if grant amounts remain, then to States.
- (4) Further reallocation: States, formula cities and counties, territories, and Indian tribes. HUD will reallocate under paragraph (e) of this section any grant amounts that remain after applying the preceding provisions of paragraph (c) of this section or that are returned to HUD after reallocation under those provisions.
- (5) The responsible HUD field office will announce the availability of returned grant amounts. The announcement will establish deadlines for submitting applications, and will set out other terms and conditions relating to grant awards, consistent with this part. The announcement will specify the application documents to be submitted.
- (6) The responsible HUD field office may establish maximum grant amounts, considering the grant amounts available, and will rank the applications using the criteria in paragraph (e) of this section.
- (7) HUD may make a grant award for less than the amount applied for or for fewer than all of the activities identified in the application, based on competing demands for grant amounts and the extent to which the respective activities address the needs of the homeless.
- (8) HUD will endeavor to make grant awards within 30 days of the application deadline or as soon thereafter as practicable.
- (9) Grants awarded under this section are subject to environmental review under Sec. 576.57.
- (d) Reallocation--unused grant amounts. Unused grant amounts will be added to the appropriation for the fiscal year immediately following the fiscal year in which the amounts become available to HUD for reallocation, and will be allocated in accordance with the provisions of Sec. 576.5 of this part.
- (e) Selection criteria. HUD will award grants under paragraph (c) of this section based on consideration of the following criteria:
- (1) The nature and extent of the unmet homeless need within the jurisdiction in which the grant amounts will be used;
- (2) The extent to which the proposed activities address this need; and
- (3) The ability of the grantee to carry out the proposed activities promptly.
- (f) Definitions--returned or unused grant amounts. (1) For purposes of this section, emergency shelter grant amounts are considered `returned'' when they become available for reallocation because a jurisdiction does not execute a grant agreement with HUD for them.
- (2) For purposes of this section, emergency shelter grant amounts
  are considered ``unused'' (i.e., Federal deobligation):
- (i) When they become available for reallocation by HUD after a grantee has executed a grant agreement with HUD for those amounts; or
- (ii) The amounts remain after reallocation under Sec. 576.43 or paragraph (c) of this section.

[54 FR 46799, Nov. 7, 1989, as amended at 57 FR 54507, Nov. 19, 1992; 60 FR 1918, Jan. 5, 1995. Redesignated and amended at 61 FR 51551, Oct. 2, 1996]

#### Subpart E\_Program Requirements

Source: 54 FR 46799, Nov. 7, 1989, unless otherwise noted. Redesignated at 61 FR 51550, Oct. 2, 1996.

Sec. 576.51 Matching funds.

(a) General. Each grantee, other than a territory, must match the funding provided by HUD under this part as set forth in 42 U.S.C. 11375. The first \$100,000 of any assistance provided to a

#### [[Page 224]]

recipient that is a State is not required to be matched, but the benefit of the unmatched amount must be shared as provided in 42 U.S.C. 11375(c)(4). Matching funds must be provided after the date of the grant award to the grantee. Funds used to match a previous ESG grant may not be used to match a subsequent grant award under this part. A grantee may comply with this requirement by providing the matching funds itself, or through matching funds or voluntary efforts provided by any State recipient or nonprofit recipient (as appropriate).

(b) Calculating the matching amount. In calculating the amount of matching funds, in accordance with 42 U.S.C. 11375(a)(3), the time contributed by volunteers shall be determined at the rate of \$5 per hour. For purposes of this paragraph, the grantee will determine the value of any donated material or building, or of any lease, using a method reasonably calculated to establish a fair market value.

[61 FR 51552, Oct. 2, 1996]

Sec. 576.53 Use as an emergency shelter.

- (a)(1) Restrictions and definition. Period of use restrictions applicable to assistance provided under this part are governed by 42 U.S.C. 11375(a). Use of grant amounts for developing and implementing homeless prevention activities does not trigger period of use requirements.
- (2) For purposes of the requirements under this section, the term same general population means either the same types of homeless persons originally served with ESG assistance (i.e., battered spouses, runaway children, families, or mentally ill individuals), or persons in the same geographic area.
- (b) Calculating the applicable period. The 3- and 10-year periods applicable under paragraph (a) of this section begin to run:
- (1) In the case of a building that was not operated as an emergency shelter for the homeless before receipt of grant amounts under this part, on the date of initial occupancy as an emergency shelter for the homeless.
- (2) In the case of a building that was operated as an emergency shelter before receipt of grant amounts under this part, on the date that grant amounts are first obligated for the shelter.

[54 FR 46799, Nov. 7, 1989. Redesignated and amended at 61 FR 51552, Oct. 2, 1996]

Sec. 576.55 Building standards.

- (a) Any building for which emergency shelter grant amounts are used for conversion, major rehabilitation, rehabilitation, or renovation must meet local government safety and sanitation standards.
  - (b) For projects of 15 or more units, when rehabilitation costs are:
- (1) 75 percent or more of the replacement cost of the building, that project must meet the requirements of Sec. 8.23(a) of this title; or
- (2) Less than 75 percent of the replacement cost of the building, that project must meet the requirements of Sec. 8.23(b) of this title.

[61 FR 51552, Oct. 2, 1996]

Sec. 576.56 Homeless assistance and participation.

- (a) Assistance. (1) Grantees and recipients must assure that homeless individuals and families are given assistance in obtaining:
- (i) Appropriate supportive services, including permanent housing, medical health treatment, mental health treatment, counseling,

supervision, and other services essential for achieving independent living; and

- (ii) Other Federal, State, local, and private assistance available for such individuals.
- (2) Requirements to ensure confidentiality of records pertaining to the provision of family violence prevention or treatment services with assistance under this part are set forth in 42 U.S.C. 11375(c)(5).
- (3) Grantees and recipients may, in accordance with 42 U.S.C. 11375(e), terminate assistance provided under this part to an individual or family who violates program requirements.
- (b) Participation. (1) Each unit of local government, Indian tribe, and nonprofit recipient that receives funds under this part must provide for the participation of homeless individuals on its policymaking entity in accordance with 42 U.S.C. 11375(d).

#### [[Page 225]]

(2) Each State, territory, Indian tribe, unit of local government, and nonprofit recipient that receives funds under this part must involve homeless individuals and families in providing work or services pertaining to facilities or activities assisted under this part, in accordance with  $42\ U.S.C.\ 11375(c)(7)$ .

[61 FR 51552, Oct. 2, 1996]

Sec. 576.57 Other Federal requirements.

In addition to the Federal requirements set forth in 24 CFR part 5, use of emergency shelter grant amounts must comply with the following requirements:

- (a) Nondiscrimination and equal opportunity. The nondiscrimination and equal opportunity requirements at 24 CFR part 5 are modified as follows:
- (1) Rehabilitation Act requirements. HUD's regulations at 24 CFR part 8 implement section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794). For purposes of the emergency shelter grants program, the term ``dwelling units'' in 24 CFR part 8 shall include sleeping accommodations.
- (2) Use of emergency shelter grant amounts must also comply with the requirement that the grantee or the State recipient make known that use of the facilities and services is available to all on a nondiscriminatory basis. If the procedures that the grantee or recipient intends to use to make known the availability of the facilities and services are unlikely to reach persons of any particular race, color, religion, sex, age, national origin, familial status, or disability who may qualify for such facilities and services, the grantee or recipient must establish additional procedures that will ensure that such persons are made aware of the facilities and services. Grantees and recipients must also adopt procedures which will make available to interested persons information concerning the location of services and facilities that are accessible to persons with disabilities.
- (b) Applicability of OMB Circulars. \1\ The policies, guidelines, and requirements of 24 CFR part 85 (codified pursuant to OMB Circular No. A-102) and OMB Circular No. A-87, as they relate to the acceptance and use of emergency shelter grant amounts by States and units of general local government, and Nos. A-110 and A-122 as they relate to the acceptance and use of emergency shelter grant amounts by private nonprofit organizations.

\_\_\_\_\_\_

\_\_\_\_\_

- (c) The Lead-Based Paint Poisoning Prevention Act (42 U.S.C. 4821-4846), the Residential Lead-Based Paint Hazard Reduction Act of 1992 (42 U.S.C. 4851-4856), and implementing regulations at part 35, subparts A, B, J, K, and R of this title apply to activities under this program.
- (d) Conflicts of interest. In addition to the conflict of interest requirements in OMB Circulars A-102 and A-110, no person--
- (1)(i) Who is an employee, agent, consultant, officer, or elected or appointed official of the grantee, State recipient, or nonprofit recipient (or of any designated public agency) that receives emergency shelter grant amounts and
- (ii) Who exercises or has exercised any functions or responsibilities with respect to assisted activities, or
- (2) Who is in a position to participate in a decisionmaking process or gain inside information with regard to such activities, may obtain a personal or financial interest or benefit from the activity, or have an interest in any contract, subcontract, or agreement with respect thereto, or the proceeds thereunder, either for him or herself or for those with whom he or she has family or business ties, during his or her tenure, or for one year thereafter. HUD may grant an exception to this exclusion as provided in Sec. 570.611 (d) and (e) of this chapter.
- (e) Environmental review responsibilities—-(1) Generally. Responsible entities must assess the environmental effects of each application under part 58 of this title. An applicant must include in its application an assurance that the applicant will assume all the environmental review responsibility that would otherwise be performed by HUD as the responsible Federal official

#### [[Page 226]]

under the National Environmental Policy Act of 1969 (NEPA) and related authorities listed in part 58 of this title. The grant award is subject to completion of the environmental responsibilities set out in part 58 of this title within a reasonable time period after notification of the award. This provision does not preclude the applicant from enclosing its environmental certification and Request for Release of Funds with its application.

- (2) Awards to States. In the case of emergency shelter grants to States that are distributed to:
- (i) Units of general local government, the unit of general local government shall be the responsible entity, and the State will assume HUD's functions with regard to the release of funds; or
- (ii) Nonprofit organizations, the State shall be the responsible entity, and HUD will perform functions regarding release of funds under part 58 of this title.
- (3) Release of funds. HUD will not release funds for an eligible activity if the grantee, recipient, or any other party commits emergency shelter grant funds before the grantee submits, and HUD approves, any required Request for Release of Funds.
- (f) Audit. The financial management systems used by a State, formula city or county, governmental entity, or an Indian tribe that is a grantee under this program must provide for audits in accordance with part 44 of this title. A private nonprofit organization is subject to the audit requirements of OMB Circular A-133, as set forth in part 45 of this title. (OMB Circulars are available from the Executive Office of the President, Publication Service, 725 17th Street, NW., Suite G-2200, Washington, DC 20503, Telephone, 202-395-7332.)
- (g) Audit. The financial management system used by a State or unit of general local government that is a grantee or State recipient must provide for audits in accordance with 24 CFR part 44. A private nonprofit organization is subject to the audit requirements of OMB Circular A-133, as set forth in 24 CFR part 45.
- (h) Lobbying and disclosure requirements. The disclosure requirements and prohibitions of 42 U.S.C. 3537a and 3545 and 31 U.S.C.

- 1352 (the Byrd Amendment), and the implementing regulations at parts 4 and 87 of this title.
- (i) Davis-Bacon Act. The provisions of the Davis-Bacon Act (40 U.S.C. 276a-276a-5) do not apply to this program.
- (j) Intergovernmental review. The requirements of Executive Order 12372 and the regulations issued under the order at 24 CFR part 52, to the extent provided by Federal Register notice in accordance with 24 CFR 52.3.

[54 FR 46799, Nov. 7, 1989, as amended at 57 FR 33256, July 27, 1992; 61 FR 5210, Feb. 9, 1996. Redesignated and amended at 61 FR 51552, Oct. 2, 1996; 64 FR 50226, Sept. 15, 1999]

Sec. 576.59 Relocation and acquisition.

- (a) Minimizing displacement. Consistent with the other goals and objectives of this part, grantees and recipients must assure that they have taken all reasonable steps to minimize the displacement of persons (families, individuals, businesses, nonprofit organizations, and farms) as a result of a project assisted under this part.
- (b) Relocation assistance for displaced persons. A displaced person (defined in paragraph (f)(1) of this section) must be provided relocation assistance at the levels described in, and in accordance with, 49 CFR part 24, which contains the government-wide regulations implementing the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA) (42 U.S.C. 4601-4655).
- (c) Real property acquisition requirements. The acquisition of real property for a project is subject to the URA and the requirements described in 49 CFR part 24, subpart B.
- (d) Responsibility of grantees and recipients. Each grantee and recipient must assure that it will comply with the URA, the regulations at 49 CFR part 24, and the requirements of this section. The cost of assistance required by this section may be paid from local public funds, funds provided in accordance with this part, or funds available from other sources.
- (e) Appeals. A person who disagrees with the grantee's or recipient's determination concerning a payment or other assistance required by this section may file a written appeal of that

#### [[Page 227]]

determination with the grantee or recipient. The appeal procedures to be followed are described in  $49\ \text{CFR}\ 24.10$ .

- (f) Definition--(1) Displaced person. (i) The term ``displaced person'' means a person (family, individual, business, nonprofit organization, or farm) that moves from real property, or moves personal property from real property, permanently and involuntarily, as a direct result of acquisition, rehabilitation, or demolition for a project assisted under this part. Permanent, involuntary moves for an assisted project include:
- (A) A permanent move from the real property (building or complex) following notice by the grantee, recipient or property owner to move permanently from the property, if the move occurs on or after the date that the grantee or recipient submits to HUD an application for assistance that is later approved and funded;
- (B) A permanent move from the real property that occurs before the submission of the application to HUD, if the grantee, recipient or HUD determines that the displacement resulted directly from acquisition, rehabilitation, or demolition for the project, or
- (C) A permanent move from the real property by a tenant-occupant of a dwelling unit that occurs after the execution of the agreement between the recipient and HUD if:
- (1) The tenant has not been provided a reasonable opportunity to lease and occupy a suitable, decent, safe and sanitary dwelling in the

same building/complex following the completion of the project at a rent, including estimated average utility costs, that does not exceed the greater of the tenant's rent and estimated average utility costs before the initiation of negotiations, or 30 percent of gross household income; or

- (2) The tenant has been required to relocate temporarily but the tenant is not offered payment for all reasonable out-of-pocket expenses incurred in connection with the temporary relocation or other conditions of the temporary relocation are not reasonable, and the tenant does not return to the building/complex; or
- (3) The tenant is required to move to another unit in the same building/complex but is not offered reimbursement for all reasonable out-of-pocket expenses incurred in connection with the move.
  - (ii) A person does not qualify as a ``displaced person'' if:
- (A) The person has been evicted for cause based upon a serious or repeated violation of material terms of the lease or occupancy agreement and HUD determines that the eviction was not undertaken for the purpose of evading the obligation to provide relocation assistance;
- (B) The person moved into the property after the submission of the application and, before commencing occupancy, received written notice of the expected displacement;
  - (C) The person is ineligible under 49 CFR 24.2(g)(2); or
- (D) HUD determines that the person was not displaced as a direct result of acquisition, rehabilitation, or demolition for the project.
- (iii) The grantee or recipient may, at any time, request a HUD determination of whether a displacement is or would be covered under this section.
- (2) Initiation of negotiations. For purposes of determining the type of replacement housing payment to be made to a residential tenant displaced as a direct result of privately undertaken rehabilitation, demolition, or acquisition of the real property, the term ``initiation of negotiations'' means the execution of the agreement between the grantee and HUD.

(Approved by the Office of Management and Budget under OMB control number 2506-0089)

[54 FR 46799, Nov. 7, 1989, as amended at 54 FR 52397, Dec. 21, 1989. Redesignated at 61 FR 51553, Oct. 2, 1996]

Subpart F\_Grant Administration

Source: 54 FR 46799, Nov. 7, 1989, unless otherwise noted. Redesignated at 61 FR 51550, Oct. 2, 1996.

Sec. 576.61 Responsibility for grant administration.

Grantees are responsible for ensuring that emergency shelter grant amounts are administered in accordance with the requirements of this part and other applicable laws. The State, territory,

[[Page 228]]

Indian tribe, or unit of local government is responsible for ensuring that its recipients carry out the recipients' emergency shelter grant programs in compliance with all applicable requirements in the case of:

- (a) A State making grant amounts available to State recipients; or
- (b) A territory, Indian tribe, or unit of general local government distributing grant amounts to nonprofit recipients.

[54 FR 46799, Nov. 7, 1989. Redesignated and amended at 61 FR 51553, Oct. 2, 1996]

Sec. 576.63 Method of payment.

Payments are made to a grantee upon its request after the grant agreement has been fully executed, and may include a working capital advance for 30 days' cash needs or an advance of \$5,000, whichever is greater. Thereafter, the grantee will be reimbursed for the amount of its actual cash disbursements. If a grantee requests a working capital advance, it must base the request on a realistic, firm estimate of the amounts required to be disbursed over the 30-day period in payment of eligible activity costs.

 $[54 \ FR \ 46799, \ Nov. \ 7, \ 1989. \ Redesignated and amended at 61 FR 51553, Oct. \ 2, \ 1996]$ 

Sec. 576.65 Recordkeeping.

- (a) Each grantee must ensure that records are maintained for a 4-year period to document compliance with the provisions of this part.
- (b) Requirements to ensure confidentiality of records pertaining to the provision of family violence prevention or treatment services with assistance under this part are set forth in 42 U.S.C. 11375(c)(5).

[61 FR 51553, Oct. 2, 1996]

Sec. 576.67 Sanctions.

- (a) HUD sanctions. If HUD determines that a grantee is not complying with the requirements of this part or of other applicable Federal law, HUD may (in addition to any remedies that may otherwise be available) take any of the following sanctions, as appropriate:
- (1) Issue a warning letter that further failure to comply with such requirements will result in a more serious sanction;
  - (2) Condition a future grant;
- (3) Direct the grantee to stop the incurring of costs with grant amounts;
- (4) Require that some or all of the grant amounts be remitted to
- (5) Reduce the level of funds the grantee would otherwise be entitled to receive; or
- (6) Elect not to provide future grant funds to the grantee until appropriate actions are taken to ensure compliance.
- (b) State sanctions. If a State determines that a State recipient is not complying with the requirements of this part or other applicable Federal laws, the State must take appropriate actions, which may include the actions described in paragraph (a) of this section. Any grant amounts that become available to a State as a result of a sanction under this section must, at the option of the State, be made available (as soon as practicable) to other nonprofit organizations or units of general local government located in the State for use within the time periods specified in Sec. 576.35(a)(2), or to HUD for reallocation under Sec. 576.45(d).
- (c) Reallocations. Any grant amounts that become available to HUD as a result of the imposition of a sanction under this section will be reallocated under Sec. 576.45(d).

[54 FR 46799, Nov. 7, 1989. Redesignated and amended at 61 FR 51553, Oct. 2, 1996]

# APPENDIX E

**OEO ESG Monitoring Tool** 

## Emergency Shelter Grants (ESG) Program Monitoring Tool

Na	me of Subgrantee:			
Sta	aff Consulted:			
Pro	oject Name/Number:			
Re	viewer(s):			
				Review Date:
Аp	proved Budget:	Rehab./Ren./Conv.:		Essential:
	Preventive:	Operational:	Staff Cost:	Equipment:
rec rec ide	quirement is not met, OEO m quirement) do not address re	ust make a finding of noncompliance. All o quirements, but are included to assist the rerly addressed, could result in deficient performs.	ther questions (questi eviewer in understand	nent (statute, regulation, or grant agreement). If the ons that do not contain the citation for the ing the participant's program more fully and/or to inclusions to these questions may result in a
det	termine if activities are being		number of persons se	igned to review ESG-funded homeless projects to erved is consistent with the agency's targets for the ent between OEO and the agency.
1.		rrently being served consistent with the ser Describe Basis for Conclusion:	vice number in the ap	proved Application for the program year?
2.	Is the agency submitting reits project during the grant	equests for reimbursement exhibiting an exp term? Yes No Desc	penditure rate consiste ribe Basis for Conclus	ent with the projected point-in-time expenditures for sion:
3.				services, unless the grantee had requested and 874] Yes No Describe Basis
4.	For the program year, has to prevent homelessness? Describe Basis for Conclu-	[24 CFR 576.21(c), 24 CFR 576.3 and Mc	grant for homeless p Kinney-Vento Act, 42	revention and other short-term financial assistance USC 11374] Yes No
5.		the grantee spent less than 10% of its ESG Describe Basis for Conclusion:	grant for operations	for management staff costs? [24 CFR 576.21(a)(3
6.	For program years reviewe Yes No	ed, has the agency spent (or expect to fully Describe Basis for Conclusion:	expend) all of its ESG	funds within 12 months of the grant award?

pro	gram year. Areas of revie	ehabilitation/Housing: This Sew include: habitability standard ple selection guidance in the new selection guidance guid	ds; confidentiality procedures f	or domestic violence victims; a	and due process for			
1.	Housing Sample Selecti	on for Program Year:						
Pro	vide information for the se	elected housing sample in the t	able below. (Add more lines o	or an additional sheet, as need	ed.)			
	elter Name		Total Bed Capacity		Total Served to Date			
2.	<ol> <li>Has the subrecipient supplied copies of the most recent inspections (building, health, sanitation, fire, safety, zoning, environment) by local building/code enforcement officials for its offices and shelter facilities? [24 CFR 576.55] Yes No Describe Basis for Conclusion:</li> </ol>							
3.	3. After making a visual inspection of the facilities, are the state and local habitability standards being met? (Any findings and/or resolutions, or any new issues.) Yes No Describe Basis for Conclusion:							
4.	4. If ESGP funds have been used for rehabilitation of a structure, is the structure continuing to be used for housing homeless persons for the required 3 years [24 CFR 576.53(a) and McKinney-Vento Act, 42 USC 11375(c)(1)(B)] or 10 years[24 CFR 576.53(a) and McKinney-Vento Act, 42 USC 11375(c)(1)(A)]? Yes No Describe Basis for Conclusion:							
		Supportive Services/Homele eds assessments and providir						
FS	SENTIAL SUPPORTIVE S	SERVICES						
	For ESGP service activi	ties, are the services new, or q ir before the initial ESGP grant						
2.	Do the files reviewed, both completed and underway, demonstrate that clients receive, or were referred to, appropriate supportive services, access to mainstream resources, and other services needed to achieve independent living? [24 CFR 576.56(a)(1)] Yes No Describe Basis for Conclusion:							
<u>H0</u>	MELESS PREVENTION							
3.		neless prevention activities, are preclosure, or utility termination						

4.	If the answer to question 3 al the clients are able to resum 42 USC 11374(a)(4)] Yes	e payments in a reas	onable time period, and (d)	here are no similar fur		
5.	Does the total amount of hon expenditures category? [Mc					
6.	Are the homeless prevention landlord-tenant mediation; in Prevention] Yes	digent tenant legal se	ervices; or other innovative h			
7.	If the subgrantee performs in assistance in response below					
hor sele	<i>y</i> 1	n an ESGP-funded p ive sample of clients' n	roject. Request a listing of t files to review and use in re	he project's current clic sponding to the question	ents, including their ons in this Section.	entry dates. Randomly
	Complete the table below usin NAME (if appropriate)	g the information from		FOI CUI	s or attach another : RMER (F) OR RRENT (C) NEFICIARY?	sheet, if needed) ENTRY DATE
F				J.	12.10% (11.	
Ė						
Ī						
2.	Does a review of the benefic prior to residency? [McKinne Basis for Conclusion:					
3.	Is there at least one homeles receiving ESGP funds? [Mcl Conclusion:	ss person or formerly Kinney Act, 42 USC	homeless person participati 11375(d) and 24 CFR 76.56	ng in the policy decision	n-making process ro	egarding projects

4.	Are homeless persons, to the extent possible, involved in project development, operations and the provision of supportive services? [McKinney Act, 42 USC 11375(c) and 24 CFR 576.56(b)(2)] Yes No Describe Basis for Conclusion:
5.	For projects serving domestic violence victims, is there evidence to support that the subgrantee has established written procedures regarding confidentiality of client records and the address/location of any project serving domestic violence victims? [McKinney-Vento Act, 42 11375(c) and 24 CFR 576.56(a)(2)] Yes No Describe Basis for Conclusion:
6.	(a) Does the subgrantee have a written policy for the termination of clients? [McKinney-Vento Act, USC 11375(e) and 24 CFR 576.56(a)(3)] Yes No Describe Basis for Conclusion:
	(b) If no written guidance is available, interview staff to determine how terminations are handled. Describe Basis for Conclusion:
	(c) If clients have been terminated during the program year under review, does a file review indicate that the minimum due process requirements for termination (and, if applicable, the established policy guidance) were followed? [McKinney-Vento Act, USC 11375(e) and 24 CFR 576.56(a)(3)] Yes No Describe Basis for Conclusion:
Fed req sho writ are	ide for Review of ESGP Other Federal Requirements: This Section is designed to evaluate the subgrantee's compliance with other applicable deral requirements. Note, however, that the provisions of the Davis-Bacon Act do not apply to ESGP per 24 CFR 576.57(i). For certain uirements, a reference is made to other Federal regulations. If other Federal regulations are used to monitor these areas, only the conclusion(s) ould be noted here. If the requirement does not pertain to the ESGP subgrantee, mark "N/A." If the area is not covered during this monitoring, the under the applicable "Describe Basis for Conclusion" box: "Not covered due to(provide reason)." If compliance monitoring for the as below has been conducted in the past 12 months, under either ESGP or other HUD programs, it is not necessary to review these areas again ess the risk analysis results or subsequent information raise questions or concerns.
1.	Does the ESGP subgrantee have a drug-free workplace statement per the requirements of 24 CFR 576.31(b)(2)? YesNo Describe Basis for Conclusion:
2.	If the requirements of the Drug-Free Workplace actions were monitored, is the subgrantee in compliance? (Does the subgrantee have a policy designed to ensure that the program is free from the illegal use of, possession, distribution or drugs or alcohol?) [24 CFR 576.31(b)(2)] Yes No Describe Basis for Conclusion:
3.	(a) Does the ESGP subgrantee conduct lobbying? Yes No Describe Basis for Conclusion:
	(b) If the answer to "a" above is "yes," has the subgrantee correctly filed a certification and disclosure form? [24 CFR 576.57(h)] Yes No Describe Basis for Conclusion:

4.	Is the subgrantee aware of and in adherence with the regulations concerning conflicts of interests at 24 CFR 576.57(d) and within the ESGP Grant Agreement? Yes No Describe Basis for Conclusion:
5.	If ESGP funds have been used to assist projects involving rehabilitation, has the subgrantee budgeted or paid for relocation assistance to displaced persons or businesses? [24 CFR 576.59] Yes No Describe Basis for Conclusion:
6.	For the ESGP activities reviewed, is there evidence of the subgrantee's compliance with the National Environmental Policy Act? [24 CFR 576.57(e) and 24 CFR 58.4] Yes No Describe Basis for Conclusion:
7.	Compliance with Non-Discrimination, Section 504 of the Rehabilitation Act of 1973, and other equal opportunity requirements: Is the ESGP subgrantee in compliance with the applicable requirements? (24 CFR 576.79—prohibiting discrimination based on race, color, national origin, handicap, sex, age, or religion) Yes No Describe Basis for Conclusion:
8.	Lead Hazard Abatement Requirements: Is the ESGP subgrantee in compliance with the applicable requirements? Yes No Describe Basis for Conclusion:
9.	Are there provisions on how the equipment/facilities will be maintained? Yes No Describe Basis for Conclusion:
10.	Are there reasonable provisions on how to pay for such maintenance/repairs? Yes No Describe Basis for Conclusion:
11.	Does the property belong to a church? If yes, have ESGP funds been used for structural alterations contrary to the regulations? Yes No Describe Basis for Conclusion:
12.	Is the shelter free of religious influence: [24 CFR 576.23] Yes No Comments:
13.	Is the program in compliance with federal regulations prohibiting the use of ESGP funds for purchase or construction of a shelter facility? [24 CFR 576.1, 42 USC 11374, and the ESG Desk Guide, Section 3.1] Yes No Describe Basis for Conclusion:

14.	What is the subgrantee's fiscal year end date? Does the subgrantee meet the single audit threshold? Yes No If yes, describe the subgrantee's methodology in procuring the audit:							
15.	Does the subgrantee ensu Yes No							CFR 576.57(b)]
Iten	n Description	Acquisition Date/Grant Period	Purchase Cost	ESGP Cost	Location/ Condition	Disposition Date	Disposition Proceeds	Results (programincome or purpose)
16.	Is there evidence that the Yes No				ss, damage, or theft	t of recipient-held pr	pperty? [24 CFR	576.57(b)]
17.	Is there a system of record amendments in compliance							
18.	Does a review of subgran Yes No				iid with ESGP funds	but not working on	ESGP activities?	[42 USC 11378]
19.	Does the file documentation [24 CFR 576.21(a)] Yes_					nt of ESGP funds for	r carrying out elig	yible activities.
20.	Does the subgrantee mak record)? Yes	e use of volunteer No Des	s to augment i scribe Basis fo	its resources r Conclusior	and ESGP funding	and document servi	ice hours accordi	ingly (written

Other Discussion:
21. Requests for Reimbursement and Expenditure Status to Date:

22.	Reporting Issues:
23.	Entrance Conference:
24.	Visual Inspection:
25.	Exit Conference:

# APPENDIX F

**OEO ESG Risk Assessment** 

## ESG Monitoring Risk Assessment Analysis Guideline

The ESG Risk Assessment Form has been created to serve as a tool for SC Governor's Office of Economic Opportunity (OEO) to utilize in determining whether a on-site monitoring review should be conducted of an ESG Grantee.

Grantee Name: Location:		
Budget Total:		
Rehab:		
Essential:		
Preventive:		
Operations:		
If the "Operations" categ	gory includes any of the	he following, list amounts:
Equipment:		
Staff Cost:		
Repair:		
Requests for Reimbursement:	Total Reimbursed:	Rudget Ralance

#### **Risk Assessment Factors**

Catalog	Answer	Points
Grant Amount:	Above 30 Thousand, Above 40 Thousand	1,2
Missed More Than 15 Application Points:	Yes	1
Monitoring/Audit Findings During Previous Visits:	Yes	1
Number of Monitoring/Audit Findings:	2 or more	1
Date of the last Field Office review:	Over 2 year	1
Change in Key Player:	Executive Director, ESG Contact, Fiscal	1
Large Purchases w/ESG Funds:	Yes	2
ESG Funds Remaining in Previous Grants	Yes	1
Issues w/Requests for Reimbursements	Yes	2
Previous Reporting Problems	Yes	1
Adverse Publicity/Complaints:	Yes	1
	Total	

Note: Low Risk is below 6 Points. Medium Risk is 6 to 11 Points High Risk is 12 and above Points.

## **ESG Monitoring Risk Assessment Analysis**

The ESG Risk Assessment Form has been created to serve as a tool for SC Governor's Office of Economic Opportunity (OEO) to utilize in determining whether a on-site monitoring review should be conducted of an ESG Grantee.

Grantee Name:		
Location:		
Budget Total:		
Rehab:		
Essential:		
Preventive:		
Operations:		
Does Operations include any of the fo	ollowing and list amounts?	
Equipment:		
Staff Cost:		
Repair:		
# of Requests for Reimbursement:Total Reimbu	ursed:Budget Balance:	
Risk Assessment Factors		
Catalog	Answer	Points
Grant Amount:		
Missed More Than 15 Application Points:		
Monitoring/Audit Findings During Previous Visits:		
Number of Monitoring/Audit Findings:		
Date of the last Field Office review:		
Change in Key Player:		
Large Purchases w/ESG Funds:		ı
ESG Funds Remaining in Previous Grants		1
Issues w/Requests for Reimbursements		1
Previous Reporting Problems		
Adverse Publicity/Complaints:		
7 1	Total	<u> </u>
Note: Low Risk is below 6 Points.		
Medium Risk is 6 to 11 Points		
High Risk is 12 and above Points.		
6		
Completed by:	Date:	

# APPENDIX G

**Sample Grant Award Agreement** 

## OFFICE OF THE GOVERNOR Office of Economic Opportunity **Emergency Shelter Grants Program 1205 Pendleton Street**

Columbia, South Carolina 29201

## **2008 EMERGENCY SHELTER GRANTS AWARD CFDA 14.231**

**HUD Grant Number: S-08-DC-45-0001** 

Subgrantee:	«AgencyShelter_Name»	Date of Award:	7/1/08	
Grant Title: ESG		Project (	Category: Emergency Sh	elter
Grant Period: 7/1/08	3 – 6/15/09	Award A	.mount: \$«FinalAwardAm	ount»
Grant No.: «GrantN	lo»	<u>Nonprofi</u>	it: «AgencyShelter_Na	me»
Vento Homeless A subject to the HUD McKinney-Vento H basis of the Grant named subgrantee in the application creates a contrac Subgrantee to carr	helter Grants (ESG) Program is autassistance Act, 42 USC 11301 (1987) regulations in 24 CFR Part 576. If omeless Assistance Act of 1987 (Papplication submitted, the Office of Ean Emergency Shelter Grant, in the and within the purposes and categot between the State of South Cary out the activities set forth in the approach of the Grant Agreement attached	38) as amended (the naccordance with the Lagrange of L	e "Act"). The grant is ne provisions of the Ste ded through 1992, and by hereby awards to the ve, for the project(s) space of this ograntee, legally bindication in accordance version of the secondance version in accordance was necessarily secondance.	further wart B. on the above becified award ng the with the
Office of Econo	racts to be executed by the Subgomic Opportunity prior to execution; a les must be resolved with the Office	and	•	or's
which has been sig be returned within	come effective, as of the date of awa gned in the designated space below. 30 days from the date of award. Th uests received prior to June 30, 200	The copy must have nis grant period close	e original signatures ar es on June 15, 2009 a	d must
Grant Agreement a and other docume	erstand and agree to comply with the and that I will provide all pertinent in entation necessary to fulfilling our ont (HUD), the State of South Carolina	formation in the form bligation to the U.S.	of required reports, in	voices,
	aster, Director Office of Economic Opportunity		Date	
Witness			Date	
ACCEPTANCE FO	OR THE SUBGRANTEE			
Signature of Official Agreement for the	al with Legal Authority to Execute this Subgrantee	<u> </u>	Date	

Date

Witness

### PLEASE NOTE

The Grant Award is the signature page for the Grant Agreement (Terms and Conditions), hereto attached. Two (2) identical Grant Awards have been included. One (1) is to be attached to the Grant Agreement for your files. The other copy of the Grant Award, with the required original signatures, must be returned to the State:

Office of the Governor Office of Economic Opportunity 1205 Pendleton Street, Room 359 Columbia, South Carolina 29201

A copy of the Grant Agreement, with the attached Grant Award (cover page) appropriately signed, must be retained in your project files.

## **INDEX**

## (Terms and Conditions)

# EMERGENCY SHELTER GRANTS PROGRAM 2008

	SECTION	<u>PAGE</u>
1.	DEFINITIONS	5
2.	PERFORMANCE	5
3.	PROJECT START-UP	
4.	REALLOCATION OF FUNDS	5
5.	MATCHING FUNDS	
6.	USE AS AN EMERGENCY SHELTER	
7.	BUILDING HABITABILITY STANDARDS	6
8.	ASSISTANCE TO THE HOMELESS	7
9.	HOMELESS INVOLVEMENT	
10.	TERMINATION OF ASSISTANCE	7
11.	NONDISCRIMINATION AND EQUAL OPPORTUNITY	
12.	SECTION 504 OF THE REHABILITATION ACT OF 1973 (ADA)	
13.	USE OF MINORITY AND WOMEN'S BUSINESS ENTERPRISES	
14.	APPLICABILITY OF OMB CIRCULARS AND FINANCIAL MANAGEMENT	
15.	AUDIT	
16.	TERMS AND CONDITIONS	
17.	SANCTIONS	
18.	AMENDMENTSRESPONSIBILITY FOR GRANT ADMINISTRATION	
19.		
20. 21.	REPORTING REQUIREMENTSFINANCIAL MANAGEMENT	
21. 22.	PROJECT COMPLETION	
22. 23.	GRANT PERIOD	
23. 24.	BUDGET CHANGES	
24. 25.	RELEASE OF FUNDS	
25. 26.	PROCUREMENT	
20. 27.	INELIGIBLE COSTS	
28.	ELIGIBLE ACTIVITIES	
29.	INELIGIBLE ACTIVITIES	
30.	PROGRAM INCOME	
31.	USE OF DEBARRED, SUSPENDED, OR INELIGIBLE CONTRACTORS	
32.	CONFLICT OF INTEREST	
33.	SUBGRANTEE OBLIGATIONS IN THIRD PARTY RELATIONSHIP	14
34.	APPLICABLE LAW	
35.	FEDERAL LABOR STANDARDS PROVISIONS	
36.	PROHIBITION AGAINST PAYMENTS OF BONUS OR COMMISSION	15
37.	COPYRIGHT	
38.	OWNERSHIP	
39.	CONFIDENTIAL INFORMATION	_
40.	ACCESS	
41.	RECORD RETENTION	16
42.	SUBGRANTEE RESPONSIBILITIES	
43.	SUBCONTRACTING	
44.	SPECIAL CONDITIONS	
45.	METHOD OF PAYMENT	
46.	LEGAL SERVICES	
47.	POLITICAL ACTIVITY	17

## **INDEX** (cont'd)

	SECTION	<u>PAGE</u>
48.	REPORTING OF FRAUDULENT ACTIVITY	17
49.	ENVIRONMENTAL IMPACT	17
50.	ENVIRONMENTAL REVIEW	17
51.	COMPLIANCE WITH AIR AND WATER ACTS	17
52.	UNIFORM FEDERAL ACCESSIBILITY STANDARDS	18
53.	LEAD BASED PAINT	18
54.	FLOOD INSURANCE	18
55.	DISCLOSURE OF FEDERAL PARTICIPATION	18
56.	DRUG-FREE WORKPLACE	19
57.	INFORMATION RELATED TO ILLEGAL ACTS OR CRIMINAL ACTIVITY	
58.	INVESTIGATIONS	19
59.	LOBBYING	
60.	NON-ASSIGNABILITY	19
61.	SAFETY	
62.	CONFORMITY WITH LAW	19
63.	COMPLIANCE WITH PUBLIC LAW 103-227, PART C - ENVIRONMENTAL	
	TOBACCO	
64.	COMPLIANCE WITH McKINNEY-VENTO ACT, 42 USC 11301	20
65.	ACCEPTANCE	20

APPENDICES
A. Uniform Federal Accessibility Standards

#### STATE OF SOUTH CAROLINA

### **EMERGENCY SHELTER GRANTS PROGRAM CFDA# 14.231**

#### **GRANT AGREEMENT**

(Terms and Conditions)

Upon receipt by the State of South Carolina of the appropriately signed Grant Award, the State agrees to provide to the Subgrantee the Federal Assistance provided by the Emergency Shelter Grants (ESG) Program. This assistance is provided subject to the Terms and Conditions of this Grant Agreement, applicable law, regulations and all other Federal and State requirements now or hereafter in effect. This Grant Agreement is effective with respect to such assistance as of the date of the Grant Award and consists of the Grant Award hereto attached, together with the State approved application specified therein, including any assurances, certifications, maps, schedules or other submissions made (or to be made) with respect thereto.

- 1. <u>DEFINITIONS:</u> Except to the extent modified or supplemented by the Grant Agreement, terms shall have the same meaning in the agreement as defined in 24 CFR Part 576.
- 2. <u>PERFORMANCE</u>: Each Subgrantee must have all its grant amount **obligated** within **180 days** after the date on which the State made the Grant amounts available to it. For this section, obligated is defined as the State recipient having placed orders, awarded grants, received services or entered into similar transactions that require payment from the grant amount. Grant amounts that are awarded by a unit of local government to a private nonprofit organization providing assistance to the homeless are obligated pursuant to the aforementioned definition.

In the case of homeless prevention activities, as defined in 24 CFR Part 576.21(a)(4), grant amounts awarded for this activity must be obligated by the Subgrantee within **30 days** of the date on which the State made the grant amount available to the Subgrantee. ESG funds used for homeless prevention must be **expended** within **180 days** of the date on which the State made the funds available (by December 27, 2008).

Grant amounts which are not obligated within the above-specified time frames, or within the grant period, will be recaptured by the State for redistribution to other eligible entities as provided for in the "Reallocation of Funds" Section of this Grant Agreement.

In the event the Subgrantee fails to perform the services described herein and has previously received financial assistance from the State for these services, the Subgrantee must reimburse the State for the full amount of such financial assistance. If the services described herein are only partially performed, and the Subgrantee has received financial assistance from the State for these services, the Subgrantee shall proportionally reimburse the State for any such financial assistance made.

- 3. <u>PROJECT START-UP</u>: All projects must begin within two (2) months of the date of the grant award. If the program has not started within two (2) months of the award date without written and justifiable cause, the State reserves the right to rescind the grant award. Start-up is defined as significant expenditure of funds indicating overall satisfactory program progress.
- 4. <u>REALLOCATION OF FUNDS</u>: The State reserves the right to recapture Emergency Shelter Grants Program (ESG) funds from Subgrantees who do not meet the performance requirements of the above paragraph; who are unable to meet the requirements, as outlined in 24 CFR Part 576.55; or who otherwise, without appropriate justification, have failed to implement the project as set forth in the Subgrantee's approved ESG application.

5. MATCHING FUNDS: Federal regulations governing the Emergency Shelter Grants Program require a dollar-for-dollar local match. Match may either be in the form of a cash contribution or in other donated resources such as buildings, food, equipment and volunteer services. Volunteer services will be computed at \$5 an hour. [Note: Volunteers providing professional services such as medical or legal services are valued at the reasonable and customary rate in the community.]

While match revenue can be generated in a variety of forms as indicated above, the expenditures of matching funds must be for ESG eligible activities. For example, match may be cash donations; however, this cash must be utilized for the same type of allowable activities as <u>shelter</u> operations, preventive services, and essential services. In the case where cash match is utilized to pay salaries either wholly or in part, timesheets must substantiate hours worked on allowable ESG activities.

Localities are advised that they are solely responsible for meeting the program's match requirements for their proposed project(s). A general ledger that <u>clearly identifies both match source and match expenditures totaling a dollar-for-dollar</u> match <u>must</u> be submitted within thirty days of the close of the grant period. Subgrantees cannot use prior years match for subsequent years or match used for other grants.

Matching funds must be reflective of the grant period of the award. The State will not assume any financial responsibility on behalf of the applicant or subgrantee where matching dollars are concerned. For purposes of this paragraph, the Subgrantee will determine the value of any donated materials, donated building, or donated lease using any method reasonably calculated to establish a fair market value.

- 6. <u>USE AS AN EMERGENCY SHELTER</u>: Any building for which ESG program amounts are used for rehabilitation must be maintained as a shelter for the homeless for not less than three (3) years. In cases of major rehabilitation as defined in the 24 CFR Part 576, the shelter must be maintained for a period of not less than ten (10) years. (See 24 CFR Part 576.73)
- 7. <u>BUILDING AND HABITABILITY STANDARDS</u>: Any building for which the Emergency Shelter Grants Program (ESG) funds are used for renovation, conversion, or major rehabilitation must comply with the local government safety and sanitation standards, the uniform Federal Accessibility Standards Act 24 CFR Part 40, Appendix A, and the Americans with Disabilities Act. The US Department of Housing and Urban Development and the State of South Carolina require all subgrantees to exercise every reasonable effort to ensure the safety of the shelter environs, the homeless beneficiaries, and the employees. As a result, the OEO requires that an inspection be performed by the unit of local government to ensure that the renovation was performed in accordance with all the building codes.

In addition, the following are a number of basic standards to ensure that all ESG-funded facilities are safe, sanitary, and adequately maintained:

- Structure and Materials: The shelter building should be structurally sound to protect residents from the elements and not pose any threat to health and safety of the residents.
- Access: The shelter must be accessible, and there should be a second means of exiting the facility in the case of emergency or fire.
- Space and Security: Each resident should have adequate space and security for themselves and their belongings. Each resident must have an acceptable place to sleep.
- Interior Air Quality: Each room or space within the shelter/facility must have a natural or mechanical means of ventilation. The interior air should be free of pollutants at a level that might threaten or harm the health of residents.
- Water Supply: The shelter's water supply should be free of contamination.

- Sanitary Facilities: Each resident should have access to sanitary facilities that are in proper operating condition. These facilities should be able to be used in privacy, and be adequate for personal cleanliness and the disposal of human waste.
- *Thermal Environment*. The shelter/facility must have any necessary heating/cooling facilities in proper operating condition.
- *Illumination and Electricity*: The shelter/facility should have adequate natural or artificial illumination to permit normal indoor activities and support health and safety. There should be sufficient electrical sources to permit the safe use of electrical appliances in the shelter.
- Food Preparation: Food preparation areas, if any, should contain suitable space and equipment to store, prepare and serve food in a safe and sanitary manner.
- Sanitary Conditions: The shelter should be maintained in a sanitary condition.
- Fire Safety—Sleeping/Common Areas: There should be at least one working smoke detector
  in each occupied unit and all public areas of the shelter facility. In addition, smoke detectors
  should be located near sleeping areas and the fire alarm system should be designed for a
  hearing-impaired resident.
- 8. <u>ASSISTANCE TO THE HOMELESS</u>: Homeless individuals must by given assistance in obtaining:
  - a. Appropriate supportive services, including permanent housing, medical, mental health treatment, counseling supervision, and other services essential for achieving independent living; and
  - b. Other Federal, State, local and private assistance available for such individuals.
    - Client File Contents: Client files for shelter residents must comply with HUD's definition of homeless and include third-party verification of homelessness according to this definition in all cases excluding instances of domestic violence. Refer to the ESG Eligibility Guide in the appendices of the ESG Handbook for the methodology of documentation.
    - Homeless Management Information Systems (HMIS): It is required that all ESG subgrantees actively participate in their local continuums and utilize HMIS to input homeless clients. If the subgrantee does not conduct live data entry into HMIS, it must utilize the Universal Data Element Client Intake form included in the appendices. Please note that the program-specific elements are voluntary.
- 9. <u>HOMELESS INVOLVEMENT</u>: Each subgrantee must submit a policy on homeless involvement to the OEO for approval considering the following:
  - (1) Each ESG subgrantee must provide for the participation of homeless or formerly homeless individuals on its policy making entity in accordance with 42 U.S.C 11375 (d). Waivers of this requirement may be obtained for subgrantees unable to meet it if the subgrantee agrees to otherwise consult with homeless or formerly homeless individuals in considering and making policy decisions.
  - (2) Each ESG subgrantee must involve homeless individuals and familes in providing work or services pertaining to facilities or ESG-funded activities in accordance with 42 U.S.C 11375(c)(7). To the maximum extent practicable, subgrantees will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted with ESG, in providing ESG-funded services, and in providing services to occupants of ESG-funded facilities.
- 10. <u>TERMINATION OF ASSISTANCE</u>: Subgrantees may, in accordance with 42 U.S.C. 11375 (e), terminate assistance provided by ESG-funded activities to participants who violate program

requirements. The termination, however, must allow for the due process of the terminated participant's rights. <u>Each subgrantee is required to establish a formal process that governs the termination of assistance to a client and grievance process.</u>

Furthermore, it must be evidenced that these processes are effectively communicated to ESG participants in client files. The Subgrantee must submit a policy on termination of assistance to the Grantee for approval.

- 11. <u>NONDISCRIMINATION AND EQUAL OPPORTUNITY:</u> All recipients of Emergency Shelter Grant funds must comply with:
  - the requirements of Title VIII of the Civil Rights Act of 1968, 42 USC 3601-19 and implementing regulations; Executive Order 11063 and implementing regulations in 24 CFR Part 107; Executive Order 13279, and Title VI of Civil Rights Act of 1964 (42 USC 2002d-1) and implementing regulations issued in 24 CFR Part 1;
  - the prohibitions against discrimination on the basis of age under the Age Discrimination Act of 1975 (42 USC 6101-07) and the prohibitions against discrimination against handicapped individuals under Section 504 of the Rehabilitation Act of 1973 (29 USC 794);
  - the requirements of Executive Order 11246 and the regulations issued under the order in 41 CFR Section 60; and
  - the requirements of Section 3 of the Housing and Urban Development Act of 1968, 12 USC 1701U (See 570-607(b) of this Chapter); and
    - a. Only in accordance with applicable federal law, in carrying out the program, the Subgrantee shall not discriminate against any employee or applicant for employment because of race, color, religion, sex or national origin. Only in accordance with applicable federal law, the Subgrantee must take affirmative action to insure that applicants for employment are employed, without regard to their race, color, religion, sex or national origin. Such action shall include but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising, layoff or termination; rates of pay or other forms or compensation; and selection for training, including apprenticeship. The Subgrantee shall post in conspicuous places, available to employees and applicants for employment, notices to be provided by the government setting forth the provisions of this nondiscrimination clause. Only in accordance with applicable federal law, the Subgrantee shall state that all qualified applicants receive consideration for employment without regard to race, color, religion, sex or national origin. The Subgrantee shall incorporate the foregoing requirements of this paragraph in all of its subcontracts for the project or program.
    - b. Only in accordance with applicable federal law, The Subgrantee will, in all solicitations or advertisements for employees, state all qualified applicants will receive consideration for employment without regard to race, color, religion, sex, or national origin.
    - c. The Subgrantee will send to each labor union or representative of workers with which it has collective bargaining agreements or other contracts or understandings, a notice to be provided by the State advising the said labor union or worker's representatives of the Subgrantee's commitment under this section and shall post copies of the notice in conspicuous places available to employees and applicants for employment.
    - d. The Subgrantee will comply with all provisions of Executive Order 11246 as amended, and of the rules, regulations and relevant orders of the State.

- e. The Subgrantee will furnish all information and reports required by Executive Order 11246 as amended, and by rules, regulations and orders of the State, or pursuant thereto, and will permit access to its books, records, and accounts by HUD and the State for purposes of investigation to ascertain compliance with such rules, regulations, and orders.
- f. In the event of Subgrantee non-compliance with the non-discrimination clauses of this Grant or with any of such rules, regulations, or orders, this grant may be canceled, terminated or suspended in whole or in part, and the Subgrantee may be declared ineligible for further government grants or federally assisted construction contract procedures authorized in Executive Order 11246 as amended, or by rules, regulations, or order of the State, or as otherwise provided by law.
- g. The Subgrantee will include the portion of the sentence immediately preceding paragraph (1) and the provisions of paragraph (1) through (7) in every subgrant or purchase order unless exempted by rules, regulations, or orders of the State issued pursuant to Section 204 of Executive Order 11246 as amended, so that such provisions will be binding upon each subsubgrantee or vendor. The Subgrantee will take such action with respect to any subgrant or purchase order as the State may direct as a means of enforcing such provisions, including sanctions for noncompliance, provided, however, that in the event a Subgrantee becomes involved in, or is threatened with, litigation with a subsubgrantee or vendor as a result of such direction by the State, the Subgrantee may request the State to enter into such litigation to protect the interest of the State.

The Subgrantee further agrees that it will be bound by the above equal opportunity clause with respect to its own employment practices when it participates in federally assisted construction work provided that, if the Subgrantee so participating is a local government, the above equal opportunity clause is not applicable to any agency, instrumentality or subdivision of such government which does not participate in work on or under the Grant.

12. <u>AMERICAN WITH DISABILITIES ACT OF 1990 (ADA):</u> The Subgrantee shall comply with the Disabilities Act of 1990 (ADA), as applicable.

SECTION 504 OF THE REHABILITATION ACT OF 1973 (HANDICAPPED): All recipients of federal funds must comply with Section 504 of the Rehabilitation Act of 1973 (The Act). Therefore, the federal funds recipient pursuant to the requirements of the Act hereby gives assurance that no otherwise qualified handicapped person shall, solely by reason of handicap, be excluded from the participation in, be denied the benefits of or be subject to discrimination, including discrimination in employment, in any program or activity that receives or benefits from federal financial assistance. The recipient agrees it will ensure that requirements of the Act shall be included in the agreements with and be binding on all of its subsubgrantees, contractors, subcontractors, assignees or successors.

13. <u>USE OF MINORITY AND WOMEN BUSINESS ENTERPRISES</u>: The Subgrantee agrees to ensure that minority and women business enterprises as defined in 49 CFR Part 23 have the maximum opportunity to participate in the performance of grants and subgrants financed in whole or in part with Federal funds provided under this agreement. In this regard, all recipients or subgrantees shall take all necessary and reasonable steps in accordance with 49 CFR Part 23 to ensure that minority and women business enterprises have the maximum opportunity to compete for and perform grants. Recipients and their subgrantees shall not discriminate on the basis or race, color, national origin or sex in the award and performance of HUD-assisted grants.

The requirements of Executive Order 11625, 12432, and 12138 give HUD the responsibility to ensure the Subgrantee makes efforts consistent with HUD's responsibilities under these Orders; the Subgrantee must make efforts to encourage the use of minority and women business

enterprises in connection with activities funded under this part. Subgrantees will complete and submit a Minority Business Enterprise Utilization Report covering the period of October 1, 2007 through September 31, 2008 to OEO by November 1, 2008 whereby ESG funds were utilized to pay minority-owned vendors.

- 14. <u>APPLICABILITY OF OMB CIRCULARS AND FINANCIAL MANAGEMENT:</u> The policies, guidelines, and requirements of the Office of Management and Budget (OMB) Circulars Numbers A-87 (Cost Principles Applicable to Grants and Contracts with State and Local Governments) and A-102 (Uniform Requirements for Assistance to State and Local Governments) (Common Rule), apply as they relate to the acceptance and use of Emergency Shelter Grant amounts by the State and units of local governments and Numbers A-110 and A-122 as they relate to the acceptance and use of Emergency Shelter Grant amounts by private nonprofit organizations apply.
- 15. <u>AUDIT:</u> The financial management system used by the Grantee or unit of local government that is a Subgrantee or State recipient shall provide for audits in accordance with 24 CFR Part 44. The Subgrantee, if a unit of local government, must comply with the audit requirements of OMB Circular A-133. The Subgrantee must make available to the State and Federal government, or its representative, all records related to matters and activities covered by this grant for the purposes of audit and inspection. The Subgrantee, if a nonprofit organization, must comply with the audit requirement of OMB Circular A-110 and A-133. A private nonprofit organization is subject to the audit requirements of OMB Circular A-133, as set forth in 24 CFR part 45.

Subgrantees shall submit documentation indicating fiscal year periods within sixty (60) days of the beginning of the grant period. Subgrantees that expend \$500,000 or more in a year of federal funds shall have a single or program-specific audit for that year. Upon expenditure of at least \$500,000 in federal funds within the agency's fiscal year, subgrantees will submit documentation notifying OEO that the single audit condition has been met. Along with this notification, the subgrantee shall submit a plan to procure the required audit or an explanation and evidence of a pre-existing contractual agreement with an audit firm or certified public accountant. This notification shall also include the cost proposed to be charged to ESG and specify that a schedule of ESG funding will be obtained. (Cost must have been included in subgrantee's approved budget or be accompanied by a budget revision request if within the allowed timeframe.)

Subsequently, all subgrantees required under Federal law to have a single independent audit shall submit a copy of the certified independent audit report within nine (9) months after the agency's fiscal year-end or thirty (30) days after the receipt of the Auditor's Report, which ever is sooner. Audits must be conducted in compliance with federal and state requirements and Government Auditing Standards established by the Comptroller General of the United States and Generally Accepted Auditing Standards established by the American Institute of Certified Public Accountants (AICPA). Submission of the report shall include:

- a. Two (2) copies of the Independent Audit Report that includes an ESGP specific schedule, one bound (original) and one unbound (copy).
- b. Any management letter resulting from the audit.
- c. Information that may be pertinent to the grant.
- d. OEO Request for Single Audit Certification Form.
- e. Copy of the Data Collection Form.
- f. An explanation for differences between amounts reported on the FSR and amounts reported on the audit schedules.

Entities that expend less than \$500,000 are exempt from federal requirements for that year, but are still required to submit the OEO Single Audit Certification Form to notify the OEO that no

single audit was required. Records must be available for review by appropriate officials of the federal agency and/or the pass-through entity, the State of South Carolina.

16. <u>TERMS AND CONDITIONS:</u> The Grantee reserves the right to add or delete terms and conditions of this Agreement as may be required by revisions and additions in the requirements, regulations, and laws governing the State's Emergency Shelter Grants Program.

Personnel: The Subgrantee agrees to secure personnel required to perform the services under this Grant. For this purpose, the Subgrantee Budget will indicate the name and position of such personnel necessary to attain the objectives of the programs contained in the Subgrantee grant application. Additionally, a position description shall be submitted with the subgrantee's budget for all positions paid either in full or in part. Such personnel shall not be employees of or have any contractual relationship with the Grantee. Subgrantees should employ individuals who can provide the leadership and administrative direction for the organization to best serve the recipients. Personnel engaged by the Subgrantee to perform services under this Grant shall be employed in accordance with Federal, State and local laws concerning employment.

- 17. <u>SANCTIONS:</u> If the Subgrantee fails or refuses to comply with the Terms and Conditions and Special Provisions, herein set forth, the Grantee may take any or all of the following actions: cancel, terminate, or suspend, in whole or in part, the grant award agreement or refrain from extending any further assistance to the Subgrantee until such time as the Subgrantee is in full compliance.
- 18. <u>AMENDMENTS</u>: Any changes to this Grant affecting the scope of the work of the project must be submitted, in writing, by the Subgrantee and approved by the Grantee and shall be incorporated in written amendments to this Grant Agreement.
- 19. <u>RESPONSIBILITY FOR GRANT ADMINISTRATION</u>: The unit of local government or private nonprofit organization receiving this Emergency Shelter Grant is responsible for its proper administration, in compliance with all existing State and Federal regulations. Where units of local government or private nonprofit organizations distribute its Emergency Shelter Grants to eligible nonprofit agencies, the unit of local government is responsible for ensuring that its respective recipient carries out its ESG program in compliance with all requirements that apply to its program.
- 20. <u>REPORTING REQUIREMENTS:</u> The Subgrantee agrees to complete and submit all reports, in such form and according to such schedule, as may be required by the Grantee. Final requests for reimbursement shall be required within 15 days after completion of the grant period. No reimbursement request will be processed for payment after the 15 days. The final Program Accomplishment Report (ESG Form 10) shall be accompanied by a Property Inventory of items purchased using ESG funds.

Each State subgrantee will be provided a Program Accomplishments Form (ESG Form 10). The subgrantee shall submit a completed Accomplishments Form 10 twice and the MBE Report once during PY 2008 as outlined below:

- November 1, 2008—report should reflect the amount of ESG funding utilized to pay for goods and services provided by minority- and women-owned businesses for the period of October 1, 2007 through September 31, 2008.
- April 6, 2009—report should reflect cumulative, unduplicated data from April 1, 2008 thru March 31, 2009
- **June 30, 2009**—report should reflect cumulative, unduplicated data from July 1, 2008 thru June 15, 2009, and should be submitted with the final request for reimbursement.

- 21. <u>FINANCIAL MANAGEMENT</u>: By accepting this Grant, the Subgrantee certifies it has the legal authority to apply for the Grant and the managerial and financial capability to ensure proper accountability, planning, management and completion of the program elements described in the Grant Agreement. Subgrantee agrees to adhere to fiscal controls and accounting procedures that have been or will be established by the Grantee as may be necessary to assure proper accountability under this Grant. Failure by the Subgrantee to comply with these requirements shall lead to enforcement action, that can result in suspension and/or termination of this Grant.
- 22. <u>PROJECT COMPLETION:</u> Projects must be completed June 15, 2008. Services shall be undertaken to assure completion in accordance with timelines as stipulated in the grant application and as approved by the Grantee. Funding allocated for homeless prevention activities must be expended within 180 days of the date on which the State made the funds available to the Subgrantee. Future funding may be contingent upon timely completion of the project.
- 23. <u>GRANT PERIOD</u>: The Grant period for the Emergency Shelter Grants Program is effective from the date of the Grant award, but not past June 15, 2009. **The Emergency Shelter Grants Program's grant period will not be extended beyond June 15, 2009**.
- 24. <u>BUDGET CHANGES:</u> Any changes in the grant budget of the ESG funds must be submitted in writing by the Subgrantee and approved in writing by the Grantee prior to expenditure. **All budget revisions must be submitted thirty (30) days prior to the close of the grant period.**
- 25. <u>RELEASE OF FUNDS</u>: The Subgrantee may not obligate or expend ESG funds on any project activities until the Grantee has approved the Subgrantee's request for release of funds and related certifications. Funds obligated or expended prior to the approval shall be considered ineligible program costs and shall be paid by the Subgrantee.
- 26. <a href="PROCUREMENT:">PROCUREMENT:</a> Subgrantees are required to adhere to the OEO Technical Assistance Memorandum 02-01 and to any program requirement contained in the applicable grant agreement. Procured items must be received within the grant period. Where units of local government distribute its Emergency Shelter Grants to eligible nonprofit agencies, the unit of local government is responsible for ensuring that its respective recipient carries out its ESG program in compliance with all requirements that apply to its program.
- 27. <u>INELIGIBLE COSTS</u>: Funds obligated or expended prior to signing the grant award letter or for activities which have not received prior approval from the Grantee shall be considered ineligible costs. Such expenditures are not eligible for payment with ESG funds.
- 28. <u>ELIGIBLE ACTIVITIES:</u> The ESG amount may only be used for the scope of work outlined in the approved Grant Application. The following conditions and/or limitations apply to eligible activities (see 24 CFR 576.21):
  - a. Provision of essential social services, including (but not limited to) services concerned with employment, physical and mental health, client assistance payments for the specific purpose of assisting in establishing a household, for clients in the shelter, substance abuse, or education, including the staff salary necessary to provide such services. Salaries charged must be for ESG activities only. Subgrantees must provide staff name, title, and position descriptions for any salary or partial salary charged to this grant category. The

grant amount provided to a nonprofit organization or a unit of general local government may be used to provide an essential service <u>only</u> if:

- 1. The service is a new service or a quantifiable increase in the level of service above the unit of local government provided during the 12 calendar months immediately before it received the Grant amounts; and
- 2. Not more than 30 percent of the Grant amount is used for these services. Financial assistance payments under essential services are allowed on behalf of homeless individuals only.
- b. Payment of maintenance, operations, rent, insurance, utilities, repairs, security, fuel, furnishings and equipment. (Purchases of equipment must be justified as a needed requirement of the emergency shelter's continued operations. Equipment purchased with ESG funds become the property of the State of South Carolina. The OEO must approve of any intent to resell or dispose of the equipment purchased with ESG funds).
- c. Homeless prevention activities such as short-term subsidies of rent and utilities, security deposits or first month's rent, legal representation to indigent tenants in eviction proceedings, etc. The amount a Subgrantee chooses to expend in the provision of homeless prevention must not exceed 30 percent of the Grant amount. The requirements of 24 CFR 576.21(a)(4) dictate that: (A) the inabliity of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payment within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source. <a href="ESG funds used for homeless prevention must be expended within 180 days of the date on which the State made the funds available.">EsG funds used for homeless prevention must be expended within 180 days of the date on which the State made the funds available.</a> Financial assistance payments under preventive services are allowed only for non-homeless individuals.
- d. ESG funds may be used for staffing costs, however; these costs must not exceed 10 percent of the Grant and must be budgeted in the operational category.
- 29. <u>INELIGIBLE ACTIVITIES</u>: ESG funds may not be used for activities other than those authorized under Paragraph 27 of this Grant Agreement. For example, grant funds may not be used for:
  - a. Acquisition of an emergency shelter facility for the homeless; or
  - b. Rehabilitation services, such as preparation of work specifications, loan processing, or inspections;
  - c. Conferences or training in professional fields such as accounting and financial management;
  - d. Salary of subgrantee's executive director (except to the extent directly involved in carrying out eligble activities).

Grant funds may not be used to renovate, rehabilitate, or convert buildings owned by primarily religious organizations or entities, except in the cases outlined in the 24 CFR Part 576.22(2). In addition, ESG funds may not be used to provide essential services or operational costs for shelters for the homeless where these services are provided in a pervasively sectarian manner.

30. <u>PROGRAM INCOME</u>: Any program income generated as a result of an Emergency Shelter Grant must be handled in accordance with the Federal regulations for the Community Development Block Grant (CDBG) program.

31. <u>USE OF DEBARRED, SUSPENDED, OR INELIGIBLE CONTRACTORS:</u> The Subgrantee must adhere to the provisions of 24 CFR, Part 24 relating to the employment, engagement of services, awarding of contracts, or funding of any contractors or subcontractors during any period of debarment, suspension or placement in ineligibility status. (See Debarment-Suspension Certification)

The Subgrantee must comply with Federal Debarment and Suspension regulations by requiring completion of "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion - Lower Tier Covered Transaction" by subrecipients prior to entering into a financial agreement with the subrecipient for any transaction as outlined below:

- a. Any procurement contract for goods and services, regardless of type, expected to equal or exceed the Federal procurement small purchase threshold of \$25,000.
- b. Any procurement contract for goods and services, regardless of amount, under which the subrecipient will have a critical influence on, or substantive control over the transaction.

The Subgrantee is responsible for monitoring the submission and maintenance of the official document.

32. CONFLICT OF INTEREST: In addition to conflict of interest requirements in OMB Circulars A-102 and A-110, no person who is an employee, agent, consultant, officer, or elected or appointed official of the Subgrantee, State recipient, or nonprofit recipient (or any designated public agency) that receives ESG funds and who exercises, or has exercised, any functions or responsibilities with respect to assisted activities or who is in a position to participate in a decision-making process or gain inside information with regard to such activities, may obtain a person or financial interest of benefit from the activity, or have an interest in any contract, subcontract or agreement with respect thereto, to the proceeds thereunder, either for themselves or those with whom they have family or business ties, during their tenure or for one (1) year thereafter. The U. S. Department of Housing and Urban Development (HUD) may grant an exception to this exclusion as provided in 24 CFR Part 570.611 (d) and (e).

No elected or appointed State or Federal official shall be admitted to any share or part of this agreement, or to any benefit to arise from the same.

- 33. <u>SUBGRANTEE OBLIGATIONS IN THIRD PARTY RELATIONSHIPS</u>: With respect to certain third party relationships, the Subgrantee shall remain fully obligated under the provisions of this Grant award and agreement, notwithstanding its designation of any third party or parties for the undertaking of all or any part of the program with respect to which assistance is being provided hereunder to the Subgrantee. Any Subgrantee which is not the Grant application, shall comply with all lawful requirements of the applicant necessary to insure the program, with respect to which assistance is being provided, under this Grant award and agreement, is carried out in accordance with the applicant's Assurances and Certifications, including those with respect to the assumption of environmental responsibilities of the applicant under Section 104(h) of the Housing and Community Development Act of 1981.
- 34. <u>APPLICABLE LAW:</u> This Grant Award is made pursuant to Public Law 99-500, in accordance with the regulations contained in 24 CFR Part 576. It is also made under and shall be construed in accordance with the laws of the State of South Carolina. By executing this Grant, the Subgrantee also agrees to submit to the jurisdiction of the courts of the State of South Carolina for all matters arising or to arise hereunder, including but not limited to, performance of said Grant and the payment of all licenses and taxes of whatever kind or nature applicable hereto.
- 35. <u>FEDERAL LABOR STANDARDS PROVISIONS:</u> Except with respect to the rehabilitation of residential property designed for residential use for less than eight families, the Subgrantee and

all contractors engaged under contracts in excess of \$2,000 for the construction, prosecution, completion or repair of any building or work financed in whole or in part with assistance pertaining to such contracts and the applicable requirements of the regulations of the State, governing the payment of wages and the ratio of apprentices and trainees to journeymen, provided that if wage rates higher than those required under such regulations are imposed by the State or local law, nothing hereunder is intended to relieve the Subgrantee of its obligation if any, to require payment of the higher rates.

No award of the contracts covered under this section of the Grant Agreement shall be made to any contractor who is at the time ineligible under the provisions of any applicable regulations of the State or the Federal Government to receive an award of such contract.

- 36. PROHIBITION AGAINST PAYMENTS OF BONUS OR COMMISSION: The assistance provided under this agreement shall not be used in the payment of any bonus or commission for the purpose of obtaining State approval of the application for such assistance, or State approval of applications for additional assistance, or any other approval or concurrence of the State required under this agreement, or HUD regulations with respect thereto provided, however, that reasonable fees or bona fide technical, consultant, managerial or other such services, other than actual solicitation, are not hereby prohibited if otherwise eligible as program costs.
- 37. <u>COPYRIGHT:</u> Except as otherwise provided in the Terms and Conditions of this Grant, the Subgrantee, or contractor is free to copyright any books, publications or other materials developed in the course of this Grant. However, the Federal awarding agency and State Funding Agency (SFA) reserve a royalty-free, non-exclusive, and irrevocable license to reproduce, publish or otherwise use, and to authorize others to use, for Federal government and SFA purposes:
  - (a) the copyright in any work developed under this Grant or through a contract under this Grant; and
  - (b) any rights of copyright to which a subgrantee or subcontractor purchases ownership with Grant support.

The Federal government's rights and the SFA's rights identified above must be conveyed to the publisher and the language of the publisher's release form must ensure the preservation of these rights.

- 38. OWNERSHIP: Title to property acquired in whole or in part with grant funds shall be vested in the Subgrantee, subject to divestment by the Office of Economic Opportunity, where its use for the project or other State approved activities is discontinued. Subgrantees should exercise caution in the use, maintenance, protection, and preservation of such property, during the period of project use. The Subgrantee must file with the OEO a copy of the Property Control Inventory form (obtained from the OEO) at the time of project close-out and must agree to be subject to audit by the OEO or its duly authorized representatives for verification of the information contained in the Property Inventory Control form. A physical inventory must be conducted every year.
- 39. <u>CONFIDENTIAL INFORMATION</u>: Any reports, information, data, etc., given to, prepared or assembled by the Subgrantee, under this Grant which the Subgrantee requests to be kept confidential, shall not be made available to any individual or organization by the Grantee without the prior written approval of the Subgrantee.
- 40. <u>ACCESS</u>: Records with respect to all matters covered by this Grant shall be made available for programmatic monitoring or fiscal audit and inspection by the Grantee and/or their representatives.

- 41. <u>RECORD RETENTION</u>: All pertinent grant records including financial, programmatic, supporting documents, statistical and non-expendable property records must be retained for three (3) years after the Subgrantee submits its financial expenditure report to the Grantee. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the three-year period, the records shall be retained until completion of the action and resolution of all issues which arise from it, or until the end of the regular three-year period, whichever is later.
- 42. <u>SUBGRANTEE RESPONSIBILITIES:</u> The Subgrantee is required to assume sole responsibility for the complete effort and enforcement of laws and regulations under this Grant. The Grantee will consider the Subgrantee to be the sole point of contact in regard to contractual matters.
- 43. <u>SUBCONTRACTING</u>: If any part of the work associated with this Grant and covered by the Grant is to be subcontracted, the Subgrantee shall identify the Subgrantee or organization/agency and make the contractual arrangements therewith. All subcontracts must be approved by the Grantee to insure they are not debarred or suspended by the Federal or State governments.
- 44. <u>SPECIAL CONDITIONS:</u> Costs may not be incurred nor any grant funds disbursed until the Grantee has an approved budget, and has received and approved the agreement/grant between the Subgrantee (unit of local Government), and the Shelter to be assisted with ESG funds, «Agency\_Shelter\_Name».
- 45. METHOD OF PAYMENT: Payments under the Emergency Shelter Grants Program will follow a cost reimbursement procedure as prescribed by 24 CFR Part 576.83. That is, subgrantees shall be reimbursed only for costs that have been incurred and corroborated with paid invoices or other evidence of subgrantee expenditure or outlays. Requests for reimbursement must include OEO forms as well as copies of the invoices and evidence of payment for the invoices for which reimbursement is being sought. Evidence of payment can include check copies and bank statements. The general ledger is not considered evidence of payment for ESG expenditures. Additionally, when bank statements are submitted as evidence of payment, there must be sufficient notation of which items are relevant to the request.

All requests for reimbursement may reflect a match expenditure from the subgrantee. However, a general ledger that <u>clearly identifies both match source and match expenditures totaling</u> <u>a dollar-for-dollar</u> match <u>must</u> be submitted within thirty days of the close of the grant period.

Requests for reimbursement should be submitted on a monthly basis.

Costs incurred prior to the beginning of the start-up date or after the ending date cannot be reimbursed by the grant. The Subgrantee is responsible for maintaining all financial records relating to program expenditures and general grant administration.

It is expressly understood and agreed that under no circumstances will the total grant amount be paid hereunder in excess of the maximum sum of \$«FinalAwardAmount» for all of the services required.

Final payment will be made upon submission by the Subgrantee and approval by the Grantee of a Program Accomplishment Report detailing the services performed under this Grant Agreement. No request for reimbursement will be processed for this grant, if received later than 15 days after the completion of the grant period.

46. <u>LEGAL SERVICES</u>: No attorney-at-law shall be engaged through use of any funds provided by this grant/contract in suits against the State, local public body or any political subdivision.

Attorney's fees are, however, an eligible cost where legal representation is retained in the interest of the homeless/at risk person in eviction proceedings.

- 47. <u>POLITICAL ACTIVITY:</u> The Subgrantee agrees that no funds shall be utilized, or services provided, or in the identification of such programs with (1) any partisan political activity or any other political activity associated with a candidate, or contending faction or group, in an election for public or party office; (2) an activity to provide voters and prospective voters with transportation to the polls or to provide similar asistance in connection with an election; (3) any voter registration activity, or (4) any political activities as set forth in the United States Code, Title 5, Chapter 15, Section 1502(a)(i)(2) and (3).
- 48. <u>REPORTING OF FRAUDULENT ACTIVITY:</u> If at any time during the term of this grant, anyone has reason to believe or suspect by whatever means that, under this or any other program administered by the OEO a recipient of funds has improperly or fraudulently applied for or received benefits, monies or services pursuant to this or any other contract/grant, such information shall be reported in confidence to the OEO.
- 49. <u>ENVIRONMENTAL IMPACT</u>: All applications to the State, and all agreements with nonprofit organizations and agencies providing assistance to the homeless, must contain an assurance that no renovation, major rehabilitation or conversion activity funded under the ESG program will:
  - a. Involve adverse alterations to a property that is listed on the National Register of Historic Places, is located in an historic district or is immediately adjacent to a property that is listed on the Register or is deemed by the State Historic Preservation Office to be eligible for listing on the Register;
  - b. Jeopardize the continued existence of an endangered or threatened species, as designated by the Department of the Interior (Fish and Wildlife Service) or the Department of Commerce (National Marine and Fisheries Service), or affect the critical habitat of such a species; and
  - c. Be inconsistent with HUD environmental standards in 24 CFR 51 or with the State's Coastal Zone Management plan.
- 50. <u>ENVIRONMENTAL REVIEW</u>: Under the requirements of 24 CFR Part 576.52(a) and Section 104 (1) of Title I, Subgrantees are to assume responsibility for environmental review in accordance with the provisions of the National Environmental Policy Act of 1969 (NEPA) and related authorities in HUD's implementing regulations. Grant recipients must certify, prior to the commitment of ESG funds, that environmental review procedures under HUD and State regulations have been satisfied for each activity or group of activities proposed, unless the project is exempted by 24 CFR 58.34.
- 51. <u>COMPLIANCE WITH AIR AND WATER ACTS:</u> (Applicable to construction contracts and related subcontracts exceeding \$100,000).

This agreement is subject to the requirements of the Clean Air Act, as amended, 42 USC 1857 et seq., and the regulations of the Environmental Protection Agency with respect thereto of 40 CFR Part 15, as amended from time to time.

In compliance with said regulations, the Subgrantee shall cause or require to be inserted in full in all grants and subgrants with respect to any non-exempt transaction thereunder funded with assistance provided under this agreement, the following requirements:

- a. A stipulation by the Grant or subgrant that any facility to be utilized in the performance of any nonexempt grant or subgrant is not listed on the List of Violating Facilities issued by the Environmental Protection Agency (EPA) pursuant to 40 CFR 15.20.
- b. Agreement by the Subgrantee to comply with all the requirements of Section 114 of the Clean Air Act, as amended (33 USC 1318) relating to inspection, monitoring, entry reports, and information, as well as all other requirements specified in said Section 114 and Section 308, and all regulations and guidelines issued thereunder.
- c. A stipulation that as a condition of award of the Grant, prompt notice will be given of any notification received from the Director, Office of Federal Activities, EPA, indicating that a facility utilized or to be utilized for the Grant under consideration to be listed on the EPA List of Violating Facilities;
- d. Agreement by the Subgrantee that it will include or cause to be included the criteria and requirements in Paragraphs (A) through (D) of this section, in every nonexempt subgrant and requiring that the Subgrantee will take such action as the Grantee may direct as a means of enforcing such provisions.

In no event shall any amount of assistance provided under this agreement be utilized with respect to a facility which has given rise to conviction under Section 113(c)(1) of the Clean Air Act or Section 309(c) of the Federal Water Pollution Control Act.

- 52. <u>UNIFORM FEDERAL ACCESSIBILITY STANDARDS:</u> For major rehabilitation or conversion, the Uniform Federal Accessibility Standards at 24 CFR Part 40, Appendix A apply.
- 53. <u>LEAD BASED PAINT:</u> The requirements, as applicable, of the Lead Based Paint Poisoning Prevention Act (42 USC 4821-4846) and implementing regulations at 24 CFR Part 35 apply.
- 54. <u>FLOOD INSURANCE</u>: No site proposed on which renovation, major rehabilitation or conversion of a building is to be assisted under this part, other than by Grant funds allocated to the State, may be located in an area that has been identified by the Federal Emergency Management Agency (FEMA) as having special flood hazards, unless the community in which the area is situated is participating in the national flood insurance program and the regulations thereunder (44 CFR Parts 59 79) or less than a year has passed since FEMA notification regarding such hazards, and the Subgrantee will ensure that flood insurance on the structure is obtained in compliance with Section 102(a) of the Flood Disaster Protection Act of 1973 (42 USC 40001 et seq.).
- 55. <u>DISCLOSURE OF FEDERAL PARTICIPATION:</u> In compliance with Section 623 of Public Law 102-141, the subsubgrantee agrees that no amount of this award shall be used to finance the acquisition of goods and services (including construction services) for the Project unless the Subgrantee:
  - a. specifies in any announcement of the awarding of the contract/grant for the procurement of the goods and services involved (including construction services) the amount of Federal funds that will be used to finance the acquisition; and
  - b. expresses the amount announced pursuant to Paragraph (a) as a percentage of the total cost of the planned acquisition.

The above requirements only apply to a procurement for goods or services (including construction services) that has an aggregate value of \$500,000 or more.

56. <u>DRUG-FREE WORKPLACE</u> The Subgrantee shall establish and implement policies, procedures and programs in accordance with the Certification Regarding Drug-Free Workplace

Requirements as set forth in the grant application. Subgrantee shall establish a drug-free workplace program to inform employees about the dangers of drug abuse in the workplace; the Subgrantee's policy of maintaining a drug-free workplace; any available drug counseling, rehabilitation, and employee assistance program; and the penalties that may be imposed upon employees for drug abuse violations occurring in the workplace.

- 57. INFORMATION RELATED TO ILLEGAL ACTS OR CRIMINAL ACTIVITY: The Subgrantee shall furnish the Grantee information about all illegal acts/criminal activity discovered. Any attempt to conceal the illegal act/criminal activity, withholding information from the Grantee or otherwise obstructing justice will be cause for enforcement action which may result in suspension or termination of this Grant Agreement.
- 58. <a href="INVESTIGATIONS:">INVESTIGATIONS:</a> The Subgrantee will permit and cooperate with any Federal investigation undertaken by the Secretary, Comptroller General, or any State investigation to determine compliance with the provisions of this Grant. The Subgrantee will make available any books, documents, papers and records to any authorized representatives for examination, copying or mechanical reproduction on or off the premises of the Subgrantee, based upon a reasonable request.
- 59. <u>LOBBYING AND DISCLOSURE REQUIREMENTS:</u> The Subgrantee will comply with the disclosure requirements and prohibitions of <u>42 U.S.C. 3537a</u> and 3545 and <u>31 U.S.C. 1352</u> (the Byrd Amendment), and the implementing regulations at parts 4 and 87 of this title.
- 60. <u>NON-ASSIGNABILITY:</u> No assignments of this Grant or of any rights hereunder by the Subgrantee shall be valid without the prior written consent of the Grantee.
- 61. <u>SAFETY:</u> The Grantee assumes no responsibility with respect to accident, illness, or claims arising out of any work undertaken with funds provided through this Grant. The Subgrantee is expected to take necessary steps to insure or protect itself and personnel. The Subgrantee will comply with all applicable local, State or Federal occupational and safety acts, rules and regulations.
- 62. <u>CONFORMITY WITH LAW:</u> The provisions of this grant and performance hereunder are subject to all applicable laws, regulations, ordinances and codes of Federal, State and local governments. If it appears that the terms hereof are in conflict with such, then the terms hereof, which conflict therewith, shall be deemed inoperative and null and void to the extent of the conflict and shall be deemed modified to conform therewith.
- 63. COMPLIANCE WITH PUBLIC LAW 103-227, PART C ENVIRONMENTAL TOBACCO SMOKE, ALSO KNOWN AS THE PRO-CHILDREN ACT OF 1994: This Act requires that smoking not be permitted in any portion of any indoor facility owned or leased or contracted by an entity and used routinely or regularly for the provision of health, day care, education, or library services to children under the age of 18, if the services are funded by Federal programs either directly or through State or local governments. Federal programs include grants, cooperative agreements, loans, or loan guarantees and contracts. The law does not apply to children's services provided in private residences, facilities funded solely by Medicare or Medicaid funds, and portions of facilities used for inpatient drug and alcohol treatment.
- 64. <u>COMPLIANCE WITH McKINNEY-VENTO ACT, 42 USC 11301</u>. To the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homlessness for such persons. ESG funds are not to be used to assist such persons in place of state and local resources.

65. <u>ACCEPTANCE:</u> By execution of this Grant Agreement, the Subgrantee agrees to carry out the emergency shelter and assistance project as outlined in the approved application, in accordance with all laws, regulations, and guidelines contained in the ESG Handbook, OEO Memoranda, and this agreement.

# PART 40—ACCESSIBILITY STANDARDS FOR DESIGN, CONSTRUCTION, AND ALTERATION OF PUBLICLY OWNED RESIDENTIAL STRUCTURES

#### Sec.

- 40.1 Purpose.
- 40.2 Definition of "residential structure".
- 40.3 Applicability.
- 40.4 Standards.
- 40.5 [Reserved]
- 40.6 Records.
- 40.7 Availability of Accessibility Standards.

#### **Authority:**

42 U.S.C. 3535(d), 4153.

#### Source:

36 FR 24437, Dec. 22, 1971, unless otherwise noted.

#### §40.1 Purpose.

This part prescribes standards for the design, construction, and alteration of publicly owned residential structures to insure that physically handicapped persons will have ready access to, and use of, such structures.

#### §40.2 Definition of "residential structure".

- (a) As used in this part, the term *residential structure* means a residential structure (other than a privately owned residential structure and a residential structure on a military reservation):
- (1) Constructed or altered by or on behalf of the United States;
- (2) Leased in whole or in part by the United States after August 12, 1968, if constructed or altered in accordance with plans and specifications of the United States; or
- (3) Financed in whole or in part by a grant or loan made by the United States after August 12, 1968, if such residential structure is subject to standards for design, construction, or alteration issued under authority of the law authorizing such grant or loan.
- (b) As used in this part, residential structure includes the following:
- (1) Any residential structure which, in whole or in part, is intended for occupancy by the physically handicapped or designed for occupancy by the elderly;
- (2) All elevator residential structures;

- (3) Any residential structure that contains 15 or more housing units, unless otherwise specifically prescribed by the Uniform Federal Accessibility Standards contained in appendix A to this part.
- (4) Nonresidential structures appurtenant to a residential structure covered under this part.

[36 FR 24437, Dec. 22, 1971, as amended at 49 FR 31620, Aug. 7, 1984]

### §40.3 Applicability.

- (a) The standards prescribed in §40.4 are applicable to residential structures designed after the effective date of this part. If the design of a structure commenced prior to that date, the standards shall be made applicable to the maximum extent practicable, as determined by the head of the department, agency, or instrumentality of the United States concerned. If no design stage is involved in the construction or alteration of a residential structure, the standards of §40.4 shall be applicable to construction or alteration for which bids are solicited after the effective date of this part.
- (b) The standards prescribed in §40.4 are not applicable to:
- (1) Any portion of a residential structure or its grounds which need not, because of its intended use, be made accessible to, or usable by, the public or by physically handicapped persons;
- (2) The alteration of an existing residential structure to the extent that the alteration does not involve work which is related to the standards of this part; or
- (3) The alteration of an existing building, or of such portions thereof, to which application of the standards is not structurally feasible.

#### §40.4 Standards.

Residential structures subject to this part shall be designed, constructed or altered to ensure that physically handicapped persons have access to, and use of, these structures. This requirement is satisfied by using the specifications contained in appendix A to this part, the Uniform Federal Accessibility Standards (UFAS).

[49 FR 31621, Aug. 7, 1984]

#### §40.5 [Reserved]

#### §40.6 Records.

The administering agency's file on each contract, grant, or loan involving the design, construction, or alteration of a residential structure shall include appropriate documentation indicating: (a) That the standards prescribed in §40.4 are applicable to and have been or will be incorporated in the residential structure, or (b) that the grant or loan has been or will be made subject to the requirement that the standards are applicable and will be incorporated in the residential structure. The file should also indicate any modification or waiver of the standards which has been issued by the Secretary of HUD.

### §40.7 Availability of Accessibility Standards.

Copies of the Uniform Federal Accessibility Standards are available from the Office of Fair Housing and Equal Opportunity, U.S. Department of Housing and Urban Development, Room 5230, 451 Seventh Street, SW., Washington, DC 20410, telephone (202) 755–5404 (this is not a toll-free number). Hearing or speechimpaired individuals may call HUD's TDD number (202) 708–0113 or 1–800–877–8399 (Federal Information Relay Service TDD). (Other than the "800" number, these are not toll-free numbers.)

[61 FR 5204, Feb. 9, 1996]

## **APPENDIX H**

**HUD Definition of Maintenance Memorandum** 



## U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT WASHINGTON, DC 20410-7000

OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT

MAR 2 8 2006

MEMORANDUM FOR:

Regional Environmental Officers Field Environmental Officers

FROM:

Richard H. Broun, Director, Office of Environment and

Energy, DGE

SUBJECT:

Guidance for categorizing an activity as maintenance for compliance

with HUD's environmental regulations, 24 CFR Parts 50 and 58

This memo clarifies the difference between maintenance and repair for compliance with HUD's environmental regulations, 24 CFR Parts 50 and 58, and expands upon the May 5, 1989 policy memorandum—Policy: Flood Insurance Requirements Not Applicable to Building Maintenance. In that memo, HUD determined that national flood insurance requirements do not apply to HUD financial assistance used for "routine maintenance" of buildings located within Special Flood Hazard Areas.

Environmental reviews for repair activities are more extensive, requiring compliance with related federal environmental laws in §50.4 and §58.5, including the National Historic Preservation Act of 1966. In contrast, maintenance activities do not require compliance with federal environmental laws. (See 24 CFR 50.19(b)(13) and 58.35(b)(3)). Distinguishing between maintenance and repair activities requires careful examination. Unless the activity meets the definition of maintenance provided below, the activity should be considered a repair or improvement, and the environmental review will require compliance with the related federal environmental laws at §50.4 or §58.5. Unlike repair and improvements, maintenance activities do not materially add to the value of the building, appreciably prolong its useful life, or adapt it to new uses.

#### Definition-- Maintenance activities are:

- (1) cleaning activities;
- (2) protective or preventative measures to keep a building, its systems, and its grounds in working order; or
- (3) replacement of appliances or objects that are <u>not</u> fixtures or part of the building. A fixture is an object that is physically attached to the building and cannot be removed without damage to the building, and includes systems designed for occupant comfort and safety such as HVAC, electrical or mechanical systems, sanitation, fire suppression, and plumbing. Fixtures also include, but are not limited to, kitchen cabinets, built-in shelves, toilets, light fixtures, staircases, crown molding, sinks, and bathtubs.

However, if items that would otherwise be considered maintenance are done as part of an extensive remodeling or renovation of a building, the entire job is considered a repair or improvement. Also, deferred maintenance and non-routine maintenance do not meet this definition of maintenance.

Items not meeting the definition of maintenance can be excluded from historic preservation review through a Memorandum of Agreement or Programmatic Agreement per 36 CFR Part 800.

For examples of some common maintenance activities, please see Attachment. If you have any questions, please have your Regional Environmental Officer contact Danielle Schopp at Danielle\_L.\_Schopp@hud.gov / (202) 708-0614, extension 4442 or David Blick at David\_G.\_Blick@hud.gov / (202) 708-0614, extension 5718.

Attachments

### Attachment: Examples of Maintenance Activities

Cleaning Activities	Protective Measures	Replacing existing appliances or objects
		that are not fixtures or part of the
•		building
- cleaning gutters and down	- fixing gutters or floors	- kitchen appliances that are not attached to
spouts		the building, where removal would not
		cause any damage (stoves, refrigerators)
- cleaning floors	- mending cracked plaster	- light bulbs
- lawn care (litter pickup,	- fixing broken windowpane(s),	- carpeting or vinyl flooring
mowing, raking)	or door locks	
- cleaning interior or exterior	- fix roofing or plumbing leaks	- washing and dryer machines
of building*		
- washing windows	- caulking, weather stripping,	- air filters
	re-glazing	
		·
- trash collection	- reapplication of protective	- HVAC window unit
	coatings	
- trim trees and shrubs	- installation of protective	
	plywood, alarm systems, or	
	temporary fencing	
- snow/ice removal	- repainting previously painted	
*	surface (including limited	
	scraping)*	
- unclog sink and toilet	- waterproofing (sealant)	
- neighborhood cleanup	- servicing and maintenance of	
-	mechanical systems	·

<sup>\*</sup>Non-destructive methods only (e.g., no sandblasting or high pressure spraying).

## U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT WASHINGTON, D.C. 20410-7600



OFFICE OF THE ASSESTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT

MAY - 5 1589

MEMORANDUM FOR: Regional Administrators

Attention: Regional Environmental Officers

FROM: Aurrey E. Scott, General Deputy Assistant Secretary for

Community Planning and Development, CD

SUBJECT: Policy: Flood Insurance Requirements Not Applicable to

Building Maintenance

The Department has determined that National flood insurance requirements do not apply to HUD financial assistance used for the "routine maintenance" of buildings located within Special Flood Bazard Areas (SFHA). "Routine maintenance" falls below the threshold of building rehabilitation and is unlike building "repair" or "improvement", which are statutory terms used in the definition of "financial assistance for acquisition or construction purposes" in Section 3(a)(4) of the Flood Disaster Protection Act and therefore trigger the requirement to comply with Section 102(a) and 202(a) of the Act.

"Routine maintenance" activities should be carefully distinguished from "repair" or "improvement" of any SFHA building. "Routine maintenance" merely keeps a building in good order and an ordinary, efficient operating condition. It does not materially add to the value of a structure, appreciably prolong its useful life, or adapt it to new uses, whereas "repairs" or "improvements" might do to be some examples of building maintenance are: (1) painting either the exterior or interior of a building, (2) fixing gutters or , floors, (3) mending leaks or plastering, and (4) replacing thermostats, broken windowpanes or door locks. In contrast, adding a room, putting in a new system of plumbing or electrical wiring or air conditioning, installing a new roof, replacing a boiler, or fixing of damages sustained by a building from flooding or other hazards are considered to be "repairs" or "improvements". However, if items that would otherwise be considered "routine maintenance" are done as part of an extensive remodeling or renovation of a building, the entire job is considered "a repair" or "an improvement".

Of course, owners of SFHA buildings should be advised that the purchase of flood insurance on a voluntary basis is always prudent as it protects their own equity in such buildings from potential financial loss due to flooding damage. The National Flood Insurance Program is designed to provide a cost effective alternative to Federal disaster assistance used to meet the escalating costs of repairing damage caused by floods.

Please inform appropriate Regional Program Directors and Field Office Managers of this policy. If you have any questions or wish to report your experience on this matter, please have your Regional Environmental Officer contact Richard H. Broun, Director, Office of Environment and Energy, or his staff specialist, Walter Prybyla, (Room 7158) FTS 755-6610.

# APPENDIX I

**ESG Eligibility Guide** 

### **ESG Eligibility Guide**

Method for De	etermining & Documenting Homelessness
Persons living on the street	Supportive services only projects provide services such as outreach, food, health care, clothing to persons who reside on the streets. In most cases, it is not feasible to require the homeless persons to document that they reside on the street. It is sufficient for the grantee's staff to certify that the persons served, indeed, reside on the street. The outreach or service worker should sign and date a general certification verifying that services are going to homeless persons and indicating where the persons reside.
Persons coming from living on the street	The grantee should obtain information to indicate that a participant is coming from the street. This may include names of other organizations or outreach workers who have assisted them in the recent past who might provide documentation.  If you are unable to verify that the person is coming from residing on the street, have the participant prepare or you prepare a written statement about the participant's previous living place and have the participant sign the statement and date it. Merely obtaining a self-certification is not adequate.
	If the participant was referred by an outreach worker or social service agency, you must obtain written verification from the referring organization regarding where the person has been residing. This verification should be on agency letterhead, signed and dated.
Persons coming from an emergency shelter for homeless persons	The grantee should have written verification from the emergency shelter staff that the participant has been residing at the emergency shelter for homeless persons. The verification should be on agency letterhead, signed and dated.
Persons coming from transitional housing for	The grantee should have written verification from the transitional housing facility staff that the participant has been residing in the transitional housing. The verification should be on agency letterhead, signed and dated.
homeless persons	The grantee should also have written verification that the participant was living on the streets or in an emergency shelter prior to living in the transitional housing facility (see above for required documentation) or was discharged from an institution or evicted prior to living in the transitional housing facility and would have been homeless if not for the transitional housing (see below for required documentation).
Persons from a short-term stay (up to 30	The grantee should have written verification from the institution's staff that the participant has been residing in the institution for 30 days or less. The verification should be signed and dated.
consecutive days) in an institution	The grantee also should have written verification that the participant was residing on the street or in an emergency shelter prior to the short-term stay in the institution. See above for guidance.
Persons being evicted from a	The grantee must have evidence of the formal eviction proceedings indicating that the participant was being evicted within the week before receiving assistance.
private dwelling	If the person's family is evicting him/her, a statement describing the reason for eviction should be signed by the family member and dated. In other cases where there is no formal eviction process, persons are considered evicted when they are forced out of the dwelling unit by circumstances beyond their control. In those instances, the grantee must obtain a signed and dated statement from the participant describing the situation. The grantee must make efforts to confirm that these circumstances are true and have written verification describing the efforts and attesting to their validity. The verification should be signed and dated.
	The grantee must also have information on the income of the participant and what efforts were made to obtain housing and why, without assistance, the participant would be living on the street or in an emergency shelter.
Persons being discharged from an institution	The grantee must have evidence from the institution's staff that the participant was being discharged within the week before receiving SHP assistance. The grantee must also have information on the income of the participant and what efforts were made to obtain housing and why, without the SHP assistance, the participant would be living on the street or in an emergency shelter.

Fleeing domestic violence	The grantee must have written verification from the participant that he/she is fleeing a domestic violence situation. If the participant is unable to prepare the verification, prepare a written statement about the participant's previous living situation and have the participant sign the statement and date it.
Method f	for Determining & Documenting Preventive Services
	Short term subsidies to defray rent and utilities. (A copy of the eviction or cut-off notice must be maintained in the client file.)
	Security deposits or first month's rent only for the purpose of preventing a family from becoming homeless by allowing them to move into an apartment. (A copy of the rental agreement must be maintained in the client file.)
	Mediation programs for landlord-tenant disputes.
	Legal services programs for the representation of indigent tenants in eviction proceedings.
	Payments to prevent foreclosure on a home.
Check that a	dditional eligibility criteria have been met and attach substantiating documentation.
	The inability of the family to make the required payments must be due to a sudden reduction in income (i.e., sudden unemployment). Provide documentation verifying.
	The assistance must be necessary to avoid eviction of the family or termination of utility services to the family. Provide documentation.
	There must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time. Provide documentation that household can be maintained without further assistance (i.e. evidence of new job or income & budget showing expenses paid).
	The assistance must not supplant funding for pre-existing homeless prevention activities from any other sources.

## APPENDIX J

**ESG Program Client Intake Form** 

### State of South Carolina

### **Emergency Shelter Grants Program Client Intake Form**

(Designed for Compliance with HUD HMIS Data Standards)

**Key: Q:** Question as suggested by Data Standards

**S:** Suggestions on how to probe when clients can't/don't know how to respond to the standard question.

Application Type (check one): Essential Shelter				Essential Counseling					Preventive											
Program E	ntry	v <b>D</b> a	ite									1	Pros	grar	n E	xit ]	Dat	<u></u>		
		/												/	/		/			
month da	y	7	year	,								r	non	th	da	ıy		year		
~		/ 01							201			•						- ·		
Current Na		,	,		,			,			cc	• /1		1		4	1	Don't	N/A	Refused
Q: What is y						nd .	last	nan	ne, a	ınd	suff	1X (	lega	l na	mes	on	ly,	Know		
avoid aliases	s or	nici	knar	nes,	)	l														
First name																				
Middle																				
name																				
Last name																				
Suffix																•				
																		l		
Q: Have yo	u e	ver	rece	eive	d se	rvi	ces	usir	ıg a	ny (	othe	er n	amo	e?				Don't Know	N/A	Refused
First name																				
Middle																				
name																				
Last name																				
Suffix																				
Social Secur	ritx,	Nin	mh	014					T	)ota	e of	Dir	th.						A	mo.
Q: What is y	•				nrit	z Ni	ıml	er?			Vhat			· hir	th d	ate?	)		A	ge
Q. What is y	- Jul		Jai	_	ulli	y 1 📢	ami	JC1 :	1   `	₹. <b>'</b>	VIII	/ /	y Oui	UII	<u> </u>					
									<u>ا</u> ا	non	th	/	da	<b>X</b> 7	/		ı zear			
									1	11011	un		ua	<u>y</u>			cai			
Ethnicity																	N	on-Hispa	nic/Lati	ino 🗆
Q: Are you l	Hisp	pani	c or	Lat	inoʻ	? (o:	f Cı	ıbar	ı, M	exic	can,	Pue	erto	Ric	a,		H	ispanic/L	atino	
South or Cer	ntra	l Ar	neri	can	or c	othe	r Sp	oani	sh c	ultu	re o	of or	igin	1)						
Race																				
Q: What is y	oui	rac	e (y	ou 1	nay	nar	ne i	mor	e th	an	one	rac	e)							
American In					_								_	gina	ıl pe	eopl	es i	n North, (	Central.	and $\square$
South Amer								_			•			_	-	-			,	
Asian (origin	ns i	n an	y of	the	ori	gina	ıl pe	eopl	es o	f th	e Fa	ır Ea	ast,	Sou	thea	ast A	Asia	, or the Ir	ndian	
subcontinen			-				•	•					-							
Black or Afr	rica	n Ar	neri	ican	(or	igin	s in	any	of	the	blac	k ra	icia	l gro	oups	of	Afr	ica)		
Native Hawa	aiia	n or	Oth	ner I	Paci	fic 1	slaı	nder	(or	igin	s in	any	of	the	orig	inal	peo	oples of F	ławaii,	
Guam, Samo										_		_ `			_		_			
White (origi	ns i	n an	y of	f the	e ori	gina	al p	eopl	es c	of E	uror	oe, t	he l	Mide	dle l	East	, or	North Af	frica)	П

male of females  Disable Q: Do HIV/A long d	Gender Q. Are you male of female? Weteran Status No   Female □ The Armed Forces of the United States? Don't know Refused    The Armed Forces of the United States?  Don't know Refused  The Armed Forces of the United States?  The Armed Forces of the United States?  Don't know Refused  The Armed Forces of the United States?  The Armed Forces of the Unite								
physic		onal or	developmental di	isability, HIV/AIDS, or a	know Refused				
Q: Wh		last nigl	nt?	ask: Where did you stay on the	e night before entering	g the			
S DV)	Emergency shelf			elter, hotel, motel, campgroun	d paid with				
ESparty				ns (including homeless youth)					
HOMELESS (obtain third-party verification excluding DV)	Places not mean	t for ha		nicles, abandoned building, bu					
F veri	Housing in which	ch dome	estic violence has	been inflicted upon the applic	cant				
NON-HOMELESS (without further documentation)	Psychiatric hosp Substance abuse Hospital (non psychological), prison, juve	oital or of treatm sychiatr enile den nt, or ho	other psychiatric ent facility or det ic) tention facility ouse that you rent	ox center	, SRO Mod Rehab)				
N-] thout f	Staying or living	g in a fa	mily member's r	oom, apartment, or house					
<b>N</b> (wi			iend's room, apar thout emergency						
			care group home						
	(Describe)								
Don't	know								
1 week	w long did you so or less than 1 week, but months	•	•			1			
	than 3 months bu or longer	t less th	an 1 year						
		)onm	ont Adduses						
	p Code of Last I nat is the zip code			S: If zip code unknown, what	t is the city and state y	ou			
	or house where y r more?	ou last	lived for 90	last lived for 90 days or more	e? 				

Unique Personal Identification Number (PIN)	No	
To facilitate the search for an existing PIN, you may want to ask:	Yes	
Q: Have you ever been served by this [name or facility or program] before?	Don't know	
	Refused	

State

#### **Household Identifier Number**

Zip code

Don't Know

If it is not evident that others are applying for or receiving assistance with the client, then you may want to ask:

- Q: Is there someone else who is applying for (or receiving) assistance with you? If yes,
- Q: What is their first, middle, and last name? (legal names only, avoid aliases or nicknames)
- Q: Do you have any children under 18 years of age? If yes,
- Q: What is (are) the first middle, and last name(s) of the child(ren) with you?

Refused

First Name	Last Name	SSN	DOB	Age	Race
2.					
3.					
4.					
5.					
6.					
7.					
8.					

Program-Specific Data Elements

<b>Employment Status</b>		Yes		No			
Employed							
If "Yes," number of hour	s worked per week						
If "Yes," is position:	Temporary		Seasona	al			
If not employed, benefic	ary is looking for v	work	Yes		No		

Income and Sources	Sources of Non-Cash Benefit
Earned Income	\$ Food stamps
Unemployment Insurance	\$ MEDICAID
SSI	\$ MEDICARE
SSDI	\$ State children's health insurance
veteran's disability payment	\$ WIC
Private disability insurance	\$ VA medical services
Worker's compensation	\$ TANF child care services
TANF	\$ TANF transportation services
General Assistance	\$ Other TANF-funded services
Retirement Income from Soc. Sec.	\$ Section 8
Veteran's pension	\$ Public housing
Pension from a former job	\$ Other rental assistance
Child support	\$ Other
Alimony or other spousal support	\$
Other source	\$
No financial resources	\$
Total	\$

Education			Yes	1	No
Currently in school					
Received vocational training or ap	prenticeship o	certificates			
Highest level of school completed	$\overline{l}$	Degrees earned			
Nursery to 4 <sup>th</sup> Grade		None			
5 <sup>th</sup> to 6 <sup>th</sup> Grade		Associates Degre	ee		
7 <sup>th</sup> to 8 <sup>th</sup> Grade		Bachelors			
9 <sup>th</sup> Grade		Masters			
10 <sup>th</sup> Grade		Doctorate			
11 <sup>th</sup> Grade		Other Graduate/I	Professional I	Degree	,
12 <sup>th</sup> Grade				Ü	
Post-Secondary School					
General Health (in relation to other	her people the	same age)			
Excellent	Pre	gnancy Status	Y	es	No
Very Good	Preg	gnant			
Good		Date:	<u>.</u>		
Fair					
Poor					
Don't Know					
If "Yes," to Veteran Status above	ve, provide th	e following			
Military service area:					
Number of months on active duty	•				
Whether client served in war zone					
Name of war zone(s):					

Months served in war zo	ne:						
Whether client received	hostile or friendly	fire:					
Branch of military (mult							
Discharge type:	,						
Children's Education—	-Child 1				Yes	No	
Currently enrolled							
Name of School:					•	I	
Type of School:	P	ublic			Parochial or	Private	
If not currently enrolled,	provide date last e	enrolle	ed in sc	hool:		*	
Problems Enrolling (mul	tiple allowed):						
None			Trans	portation			
Residency requirements				of available p			
Availability of school re-	cords			nization requ			
Birth certificates				cal examinati	on records		
Legal guardianship requi			Other		1		
Children's Education—	-Child 2				Yes	No	
Currently enrolled							
Name of School:							
Type of School:		ublic			Parochial or	Private	
If not currently enrolled,		enrolle	ed in sc	hool:			
Problems Enrolling (mul	tiple allowed):	1	T				1
None				portation			
Residency requirements				of available p			
Availability of school re-	cords		Immu				
Birth certificates			Physic				
Legal guardianship requi			Other		1		
Children's Education—	-Child 3				Yes	No	
Currently enrolled							
Name of School:			1				
Type of School:		ublic			Parochial or	Private	
If not currently enrolled,	•	enrolle	ed in sc	hool:			
Problems Enrolling (mul	tiple allowed):	1	1				
None				portation			
Residency requirements			Lack	of available p	reschools		
Availability of school re-	cords			nization requ			
Birth certificates				cal examinati	on records		
Legal guardianship requi	irements		Other				
To understand who is h	nomeless, determi	ne eli	gibility	for certain	types of ben	efits, and	l assess
the need for services, p	lease answer the f	follow	ing:.				
Indicator					Yes	No	
Physical Disability							
Developmental Disabilit	y						
HIV/AIDS							
Mental Health problem							
If "Yes" to Mental Healt							
indefinite and impairs or	ne's ability to live i	indene	endently	V			

Substance Abuse Problem
Alcohol Abuse
Drug Abuse

Dually Diagnosed (both alcohol and drug abuse)

If "Yes," when did experience occur	
Within the past three months	
Three to six months ago	
From six to twelve months ago	
More than a year ago	
Don't Know	
Refused	

Type of Service(s) Provided	Date(s) Service Provided
Food	
Housing placement	
Material goods	
Temporary housing aid & other financial aid	
Transportation	
Consumer assistance and protection	
Criminal justice/legal service	
Education	
Health care	
HIV/AIDS-related services	
Mental health care/counseling	
Substance abuse services	
Employment	
Case/care management	
Child care	
Personal enrichment	
Outreach	
Other	

At program exit, please obtain the client's destination. (only check one)	
Destination	
Emergency Shelter (including a youth shelter or hotel, motel, or campground paid for with	
emergency shelter voucher	
Transitional housing for homeless persons (including homeless youth)	
Permanent housing for formerly homeless persons (such as SHP, S+C, or SRO Mod Rehab)	
Psychiatric hospital or other psychiatric facility	
Substance abuse treatment facility or detox center	
Hospital (non-psychiatric)	
Jail, prison or juvenile detention facility	
Room, apartment, or house that you rent	
Apartment or house that your own	
Staying or living in a family member's room, apartment, or house	
Staying or living in a friend's room, apartment, or house	
Hotel or motel paid for without emergency shelter voucher	
Foster care home or foster care group home	
Place not meant for habitation (e.g., a vehicle, an abandoned building, bus/train/subway	
station/airport or anywhere outside)	
Other	
Don't Know	
Refused	
Tenure of exit destination	
Permanent	
Transitional (or temporary)	· ·

Don't Know					
Refused					
Subsidy Type of exit destination					
Public Housing					
Section 8					
S+C					
HOME program					
HOPWA program					
Other housing subsidy					
Don't Know					
Refused					
Reason for Leaving program (record only the primary reason for leaving)	T				
Left for a housing opportunity before completing program					
Completed program					
Non-payment of rent/occupancy charge					
Non-compliance with project					
Criminal activity/destruction of property/violence					
Reached maximum time allowed by project					
Needs could not be met by project					
Disagreement with rules/persons					
Death					
Unknown/disappeared					
Other					

## APPENDIX K

**Minority Business Enterprise (MBE) Utilization Report** 

#### Contract and Subcontract Activity

#### U.S. Department of Housing and Urban Development

OMB Approval No.: 2577-0088 OMB Approval No.: 2502-0355

Public reporting burden for this collection of information is estimated to average .5 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. The Information is voluntary. HUD may not collect this information, and you are not required to complete this form, unless it displays a currently valid OMB Control Number.

Executive Orders dated July 14, 1983, directs the Minority Business Development Plans shall be developed by each Federal Agency and the these annual plans shall establish minority business development objectives. The information is used by HUD to monitor and evaluate MBE activities against the total program activity and the designated minority business enterprise (MBE) goals. The Department requires the information to provide guidance and oversight for programs for the development of minority business enterprise concerning Minority Business
Development. If the information is not collected HUD would not be able to establish meaningful MBE goals nor evaluate MBE performance against these goals.

Privacy Act Notice = The United States Department of Housing and Urban Development, Federal Housing Administration, is authorized to solicit the Information requested in this form by virtue of Title 12, United States Code, Section 1701 et seq., and regulation. It will not be disclosed or relesed outside the United States Department of Housing and Urban Development without your consetn, except as required or permitted by Law.

1. Grantee/Project Owner/Developer/Sponsor/Builder/Agency									Check if: 2. Location (City, State Zip Code)									
											PH							
											IH							
											CPD							
				T					1		Housing				1			
3a. Name of Contact Person			3b. Phone Number (Inclu	<ol><li>Report</li></ol>	ing	gram Code (Not applicable for CPD ms.) See explanation of Codes at bottom of Use a separate sheet for each program code.					Date Submitted to Field							
					Oct. 1 -													
Grant/Project Number or HUD Case Number or other identification of property, subdivision, dwelling unit, etc. 7a.	Amount of Contract or Subcontact 7b.	Type of Trade Code (See below) 7c.	Contractor or Subcontractor e Business Racial/Ethnic (See below) 7d.		ss Prime Contractor Identification (ID) Number 7f.	Sec. 3 7g.	Subcontractor Identification (ID)				Contractor/Subcontractor Name and Address 7j.							
									Name			Stre	eet		City	State	Zip	
						-				+						-		
						-				+						+		
																-		
																_		
		7	c: Type of Tra	de Codes:		7d: Racial/Ethnic Codes: 5: Program Code					Codes (Complete for Housing and Public and Indian Housing programs only):							
CPD: 1 = New Construction	$ \begin{aligned} & \textbf{Housing/Public Housing:} \\ 1 = \text{New Construction} & 6 = \text{Professional} \end{aligned} $										1 = All Insured, including Section8 2= Flexible Subsidy				5 = Section 202 6 = HUD-Held (Management)			
2 = Education/Training 3 = Other		2 = Substantial 3 = Repair 4 = Service		7 = Tenant Services 8 = Education/Training 9 = Arch./Engrg. Apprais	sal	5 = Asian/F	ic Americans Pacific Americans			3 = Section 8 4 = Insured (			FDA		7 = Public/India Housing 8 = Section 811			
		5 = Project Mar	ngt.	0 = Other		6 = Hasidic	Jews											
Previous editions are obsolete.															form <b>HUD-2516</b> (8/98)			

This report is to be completed by grantees, developers, sponsors, builders, agencies, completed for public and Indian housing and most community development costs or unusually high or low-income families. Very low-income families (including and/or project owners for reporting contract and subcontract activities of \$10,000 or programs. Form HUD-60002 is to be completed by all other HUD programs single persons) whose incomes do not exceed 50 per centum of the median family income more under the following programs: Community Development Block Grants (entitlement including State administered community development programs covered under for the area, as determined by the Secretary with adjustments for smaller and larger and small cities); Urban Development Action Grants; Housing Development Grants; Section 3. A Section 3 Contractor/subcontractor is a business concern that families, except that the secretary may establish income ceilings higher or lower than 50 Multifamily Insured and Noninsured; Public and Indian Housing Authorities; and provides economic opportunities to low and very Low-income residents of the per centum of the median for the area on the basis of the Secretary's findings that such contracts entered into by recipients of CDBG rehabilitation assistance. metropolitan area (or nonmetropolitan county), including a business concern variations are necessary because of unusually high or low family incomes. that is 51 person or more owned by low-income residents; Contracts/subcontracts of less than \$10,000 need be reported only if such contracts or provides subcontracting or business development opportunities to Submit two (2) copies of this report to your local HUD Office within ten (10) days after represent a significant portion of your total contracting activity. Include only contracts businesses owned by low or low-income residents. Low and very low-income the end of the reporting period you checked in item 4 on the front. Complete item 7h. executed during this reporting period. residents; include participants in Youthbuild programs established under Only once for each contractor/subcontractor on each semi-annual report. Subtitle D of Title IV of the Cranston-Gonzalez National Affordable Housing Act. This form has been modified to capture Section 3 contract data in columns 7g and 7i. The terms "low-income persons" and "very low-income persons" have the Enter the prime contractor's ID in item 7f. for all contracts and subcontracts. Include only Section 3 requires that the employment and other economic opportunities generated by same meanings given the terms in section3(b)(2) of the United States Housing contracts expected during this reporting period. PHAs/IHAs are to report all HUD financial assistance for housing and community development programs shall, to the Act of 1937. Low-income persons mean families (including single persons) contracts/subcontracts. greatest extent feasible, be directed toward low- and very low-income persons, whose incomes do not exceed 80 per centum of the median income for the particularly those who are recipients of government assistance for housing. Recipients area, as determined by the Secretary, with adjustments for smaller an larger using this form to report Section 3 contract data must also use Part I of form HUD-60002 families, except that the Secretary may establish income ceilings higher or to report employment and training opportunities data. Form HUD-2516 is to be lower than 80 per centum of the median for the area on the basis of the Secretary's findings that such variations are necessary because of prevailing **Community Development Programs Multifamily Housing Programs** Public Housing and Indian Housing Programs 1. Grantee/Project Owner: Enter the name of the unit of government, agency 1. Grantee: Enter the name of the unit of government submitting this report. PHAs/IHAs are to report all contracts/subcontracts. Include only contracts executed during or mortgagor entity submitting this report. 3. Contact Person: Enter name and phone of person responsible for maintaining and 3. Contact Person: Same as item 3 under CPD Programs. 1. Project Owner: Enter the name of the unit of government, agency or mortgagor entity submitting contract/subcontract data. submitting this report. Check box as appropriate. 7a. Grant Number: Enter the HUD Community Development Block Grant 3. Contact Person: Same as item 3 under CPD Programs. 4. Reporting Period: Check only one period. Identification Number (with dashes). For example: B-32-MC-25-0034. For Entitlement Programs and Small City multi-year comprehensive programs, enter the latest approved **7b. Amount of Contract/Subcontract:** Enter the dollar amount rounded to the nearest **5. Program Code:** Enter the appropriate program code. 4. Reporting Period: Check only one period. dollar. If subcontractor ID number is provided in 7f, the dollar figure would be for the subcontract only and not for the prime contract. 7c. Type of Trade: Enter the numeric codes which best indicates the 7a. Grant/Project Number: Enter the HUD Project Number or Housing 5. Program Code: Enter the appropriate program code. contractor's/subcontractor's service. If subcontractor ID number is provided in 7f., the Development Grant or number assigned. type of trade code would be for the subcontractor only and not for the prime contractor. The "other" category includes supply, professional services and all other activities except 7b. Amount of Contract/Subcontract: Same as item 7b. under CPD 7a. Grant/Project Number: Enter the HUD Project Number or Housing Development construction and education/training activities. Grant or number assigned. 7d. Business Racial/Ethnic/Gender Code: Enter the numeric code which indicates the 7c. Type of Trade: Same as item 7c. under CPD Programs. 7b. Amount of Contract/Subcontract: Same as item 7b. under CPD Programs. racial/ethnic/gender character of the owner(s) and controller(s) of 51% of the business. 7d. Business Racial/Ethnic/Gender Code: Same as item 7d. under CPD When 51% or more is not owned and controlled by any single racial/ethnic/gender 7c. Type of Trade: Same as item 7c. under CPD Programs. category, enter the code which seems most appropriate. If the subcontractor ID number is Programs. provided, the code would apply to the subcontractor and not to the prime contractor. 7e. Woman Owned Business: Enter Yes or No. 7e. Woman Owned Business: Enter Yes or No. 7d. Business Racial/Ethnic/Gender Code: Same as item 7d. under CPD Programs. 7f. Contractor Identification (ID) Number: Enter the Employer (IRS) Number of the 7f. Contractor Identification (ID) Number: Same as item 7f. under CPD 7e. Woman Owned Business: Enter Yes or No. Prime Contractor as the unique identifier for prime recipient of HUD funds. Note that the Programs. Employer (IRS) Number must be provided for each contract/subcontract awarded. 7g. Section 3 Contractor: Enter Yes or No. 7g. Section 3 Contractor: Enter Yes or No. 7f. Contractor Identification (ID) Number: Same as item 7f. under CPD Programs. 7h. Subcontractor Identification (ID) Number: Enter the Employer (IRS) Number of 7h. Subcontractor Identification (ID) Number: Same as item 7h. under 7g. Section 3 Contractor: Enter Yes or No. the subcontractor as the unique identifier for each subcontract awarded from HUD funds. CPD Programs. When the subcontractor ID Number is provided, the respective Prime Contractor ID Number must also be provided. 7i. Section 3 Contractor: Enter Yes or No. 7i. Section 3 Contractor: Enter Yes or No. 7h. Subcontractor Identification (ID) Number: Same as item 7h. under CPD Programs.

7j. Contractor/Subcontractor Name and Address: Same as item 7j. under

Section 3 Contractor: Enter Yes or No.

Programs.

7j. Contractor/Subcontractor Name and Address: Same as item 7j. under CPD

7j. Contractor/Subcontractor Name and Address: Enter this information for each

firm receiving contract/subcontract activity only one time on each report for each firm.